

# OAKLEY



CALIFORNIA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2017



This Page Left Intentionally Blank

**CITY OF OAKLEY, CALIFORNIA  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2017**

**PREPARED BY THE  
FINANCE DEPARTMENT**

This Page Left Intentionally Blank

## **INTRODUCTORY SECTION**

This Page Left Intentionally Blank

**CITY OF OAKLEY, CALIFORNIA**  
**Comprehensive Annual Financial Report**  
**For the Year Ended June 30, 2017**

**Table of Contents**

Page

**INTRODUCTORY SECTION:**

**TABLE OF CONTENTS**

Letter of Transmittal.....	i
Organizational Chart .....	vii
Elected Officials and Administrative Personnel.....	viii
GFOA Certificate of Achievement .....	ix

**FINANCIAL SECTION:**

<i>Independent Auditor's Report</i> .....	1
---	---

<i>Management's Discussion and Analysis</i> .....	5
---	---

***Basic Financial Statements:***

Government-wide Financial Statements:

Statement of Net Position .....	14
Statement of Activities.....	15

Fund Financial Statements:

Governmental Funds:

Balance Sheet .....	18
Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position .....	21
Statement of Revenues, Expenditures, and Changes in Fund Balances .....	22
Reconciliation of the Net Change in Fund Balances Total Governmental Funds with the Statement of Activities.....	24

CITY OF OAKLEY, CALIFORNIA

Comprehensive Annual Financial Report  
For the Year Ended June 30, 2017

Table of Contents

Page

**FINANCIAL SECTION (Continued):**

Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual:

General Fund ..... 25

Lighting and Landscaping Districts ..... 26

Public Protection ..... 27

Low and Moderate Income Housing Asset ..... 28

Proprietary Funds:

Statement of Net Position ..... 30

Statement of Revenue, Expenses and Changes in Fund Net Position ..... 31

Statement of Cash Flows ..... 32

Fiduciary Funds:

Statement of Fiduciary Net Position ..... 34

Statement of Changes in Fiduciary Net Position ..... 35

Notes to Basic Financial Statements ..... 37

***Required Supplementary Information:***

Schedule of the City’s Proportionate Share of the Net Pension Liability ..... 79

Schedule of Contributions ..... 80

***Supplemental Information:***

**Major Governmental Funds Other than the General Fund and Special Revenue Funds:**

Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual ..... 82



CITY OF OAKLEY, CALIFORNIA

Comprehensive Annual Financial Report  
For the Year Ended June 30, 2017

Table of Contents

Page

**FINANCIAL SECTION (Continued):**

**Non-major Governmental Funds:**

Combining Balance Sheets .....88

Combining Statements of Revenues, Expenditures, and Changes  
in Fund Balances .....92

Combining Schedules of Revenues, Expenditures, and Changes  
in Fund Balances-Budget and Actual .....96

**Internal Service Funds:**

Combining Statement of Net Position.....106

Combining Statement of Revenue, Expenses and Changes in Fund Net Position.....107

Combining Statement of Cash Flows.....108

**Fiduciary Funds:**

Statement of Changes in Assets and Liabilities – Agency Funds ..... 110

**STATISTICAL SECTION:**

***Financial Trends:***

Net Position by Component – Last Ten Fiscal Years ..... 112

Changes in Net Position – Last Ten Fiscal Years..... 113

Fund Balances of Governmental Funds – Last Ten Fiscal Years..... 114

Changes in Fund Balance of Governmental Funds – Last Ten Fiscal Years..... 115

***Revenue Capacity:***

Assessed and Estimated Actual Value of Taxable Property – Last Ten Fiscal Years ..... 116

Property Tax Rates – All Overlapping Governments – Last Ten Fiscal Years ..... 117

Principal Property Tax Payers ..... 118

Property Tax Levies and Collections – Last Ten Fiscal Years..... 119

CITY OF OAKLEY, CALIFORNIA

Comprehensive Annual Financial Report  
For the Year Ended June 30, 2017

Table of Contents

Page

**STATISTICAL SECTION (Continued):**

***Debt Capacity:***

Ratio of Outstanding Debt by Type – Last Ten Fiscal Years .....	120
Computation of Direct and Overlapping Debt.....	121
Computation of Legal Bonded Debt Margin .....	122
Bonded Debt Pledged Revenue Coverage – Last Ten Fiscal Years .....	123

***Demographic and Economic Information:***

Demographic and Economic Statistics – Last Ten Fiscal Years .....	124
Principal Employers .....	125

***Operating Information:***

Budgeted Full-Time Equivalent City Government Employees by Function – Last Ten Fiscal Years .....	126
Operating Indicators by Function/Program .....	127
Capital Asset Statistics by Function/Program – Last Ten Fiscal Years.....	128

CITY COUNCIL  
Sue Higgins, Mayor  
Randy Pope, Vice Mayor  
Claire Alaura  
Doug Hardcastle  
Kevin Romick



CITY HALL  
3231 Main Street  
Oakley, CA 94561  
925.625.7000 tel  
925.625.9859 fax  
[www.ci.oakley.ca.us](http://www.ci.oakley.ca.us)

December 12, 2017

To the Citizens of the City of Oakley,  
and the Honorable Members of the Oakley City Council,

We are pleased to submit to you the City of Oakley's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2017. This report is published in accordance with State law that requires financial statements be presented in conformity with accounting principles generally accepted in the United States of America, and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. It is also prepared to meet reporting standards set forth by the Governmental Finance Officers Association.

This letter of transmittal is designed to complement the Management's Discussion and Analysis (MD&A) and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the management of the City has established a comprehensive internal control framework designed to both protect the government's assets from loss, theft, or misuse and compile sufficient reliable information for the presentation of the City's financial statements in conformity with GAAP. Given the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal control has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and the changes in financial position of the governmental activities and the various funds of the City; and includes all disclosure necessary to enable the reader to gain an understanding of the City's financial affairs.

## **CITY PROFILE**

The City of Oakley is a community of approximately 42,000 residents located in the eastern portion of Contra Costa County in the San Francisco Bay Area. The City entity is a California municipality incorporated on July 1, 1999, and operates under a Council-City Manager form of government. The City Council is comprised of five members elected by the voters city-wide, serving in staggered 4 year terms. The Council hires a City Manager to run the City's day-to-day operations.

The City provides the following services: Legislative; Administrative; Building and Safety; Code Enforcement, Planning; Engineering; Streets, Parks and Landscape Maintenance; Recreation; and Police Protection. Other community services that are provided by local special districts with their own governing boards include: Sewer, Water, Transit, Irrigation, Mosquito Abatement, Flood Control, Schools, and Fire Protection. The City contracts for sanitation services with a local firm under a long-term franchise agreement.

## **FINANCIAL INFORMATION**

Discussion and analysis of the City's finances can be found in the MD&A section of the attached report. The information below includes a summary of what is recorded in the General Fund and certain Other Financial Information of ongoing interest but not included in the MD&A.

The Financial Statements presented in this CAFR include the City and its component unit, the Oakley Public Financing Authority. It is blended in the report since it is governed by the City Council sitting in a separate capacity and provides services exclusively to the City. The Oakley Redevelopment Agency was dissolved on January 31, 2012, and its assets and liabilities were transferred to the City, as Housing Successor, and to a Successor Agency. The Successor Agency is reported as a Private Purpose Trust Fund, since it is legally a separate Entity and its decisions and governance subject to the approval of parties other than the City Council.

Each year, the City Council holds a strategic planning discussion and adopts a budget to direct the allocation of City resources in accordance with its strategic planning priorities. The process typically begins in January with internal budget reviews, followed by a strategic planning session in March, a budget workshop in May to discuss a Proposed Budget, and adoption of a final Recommended Budget in June. The City operates on a fiscal year that begins each July 1 and ends on June 30. The adopted Budget includes the annual update of the City's

Comprehensive Statement of Financial Policies, which serves as a framework for its financial practices, an update to its 10 Year Plan, and budgets for each of the funds under the City's control. Budgetary control is established at the Fund level.

The City's General Fund is its primary operating fund, and is used to account for Legislative, Administrative Services, Community Development, Recreation, Police and Public Works operations, and is where the City accounts for all its general purpose revenues. It is distinguished from the City's other governmental funds that are used to account for special purpose revenues, capital projects, debt service activities, and monies held for the benefit of others.

### Debt Management

The City generally does not incur debt, except in instances where there will be long-term benefits or where no other method of acquiring an asset is possible. Equipment purchases are generally funded through the City's Equipment Replacement Fund or with current revenues.

### Reserves

The City has sufficient reserves to meet its current and immediate future obligations. The Statement of Financial Policies contains reserve policies and the City's Adopted Budget includes a 10 Year Plan which highlights the impact of near term decisions on fund balances and reserves during the 10-year period. Furthermore, in order to maintain the 10 Year Plan's relevance, twice each year (at budget adoption and again at mid-year), the City reviews and updates the assumptions used in the Plan.

### 2016-2017 Financial Statement Impacts/Redevelopment Agency Dissolution

The State passed legislation in June 2011 that resulted in the dissolution of redevelopment agencies throughout the State effective January 31, 2012. The legislation was further amended and revised in June of 2012. Collectively, the legislation is referred to as the Dissolution Act. The City submitted its Long Range Property Management Plan to the State Department of Finance in November of 2014. The Agency subsequently submitted a revised LRPMP on December 17, 2015 and received the approval on December 30, 2015. The agency conveyed the approved properties to the City during fiscal year 2016. During fiscal year 2017, the agency transferred the improvements and infrastructure on those properties to the City totaling \$14,642,456. The transfer is discussed in greater detail in the Financial Statement footnotes.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

In preparing the budget for fiscal year 2017-2018, management considered the following significant factors likely to affect the financial condition of the City:

- Housing prices have continued to strengthen and building activity continues to grow. Over 250 new homes were built in fiscal year 2016-17. Property tax revenue growth is estimated at 5%, reflecting the increasing market strength, offset by conservative estimates of what the County Assessor might or might not reflect in his assessed values. In addition, the City projects developers will complete 180 new homes in fiscal year 2017-2018, slightly less than the previous fiscal year.
- In May 2016, the City formed its own municipal Police department after contracting with the Contra Costa County for police services for many years. For fiscal year 2016/17 the cost of police services was \$8.03 million. For fiscal year 2017/18 the City estimates the cost of police services will be \$8.25 million with the addition of more officers and increased services over the previous fiscal year.
- The City has accumulated reserves well in excess of its adopted policy level of 20% of anticipated General Fund expenditures. With an adequate reserve the Council has begun the appropriation of the excess to fund one-time additional infrastructure and economic development investments.
- In December 2016 the California Public Employees Retirement System ("CalPERS") lowered the discount rate assumption, the long-term rate of return from 7.50% to 7% over the next three years. For fiscal year 2017/18 the Council approved the appropriation of funds to begin funding a pension trust that will be used to reduce the unfunded accrued liability and/or provide rate stabilization in future years.

While the budget news was generally good, the City Council continues to support a budget process that uses recurring revenues for recurring expenditures and allocates one-time funds for one-time purposes, reflecting their commitment to conservative budgeting, controlling costs, and using the City's revenues wisely.

## **LONG TERM FINANCIAL PLANNING**

The City adopts a balanced budget for each fiscal year by June 30. The City has financial policies that include the use of one-time revenues will be used for non-recurring or one-time expenditures including capital and reserves. The City has adopted a fund balance policy that requires the unassigned fund balance in the General Fund to be at least 20% of operating expenditures. As part of the budgeting process a 10 year financial projection is approved each year. This creates the framework to evaluate the City's success in ensuring service sustainability. Each year a 5-year Capital Improvement Plan is created to maintain the core infrastructure of the City will building new infrastructure for the community.

## **THE LOCAL AND REGIONAL ECONOMIES**

Oakley's local commercial economy was affected by the larger downturn experienced across the country. While commercial activity in the region has improved, commercial vacancies in nearby cities remain a viable and competing alternative to new ground-up construction in Oakley. New development and City initiatives bring infrastructure improvements and attractive new neighborhoods, and these investments also support the City's efforts to attract new businesses and expand existing local employment opportunities. The City continues the revitalization of the downtown area, with the improvement and widening of Main Street. Within the next two years, agreements with developers will bring in a mixed-use building of retail and office space and a two-story medical and dental office complex.

Like most small cities in metropolitan areas, Oakley's economy is influenced strongly by the regional economy. It rises as the region expands, and falls as the region contracts.

The greater San Francisco Bay Area economy has continued to improve this last year and employment for the City's residents has improved yet again. City unemployment was 4.8% in September 2017 down from 5.4% in September 2016.

## **INDEPENDENT AUDITORS**

State statutes require an annual audit by independent certified public accountants. The accounting firm of Maze & Associates has been engaged by the City to conduct this year's audit. The auditor's report on the basic financial statements is included in the financial section of the report.

## **AWARDS FOR EXCELLENCE IN FINANCIAL REPORTING**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report for the fiscal year ended June 30, 2016. This was the seventeenth consecutive year that the government has achieved the award. To receive the award, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

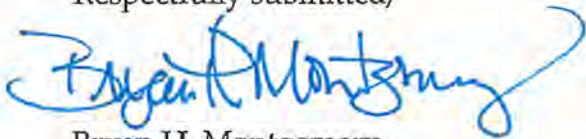
## **AVAILABILITY TO THE PUBLIC**

Once accepted by the Council, the report will be made available to the Public at the City Offices, on the City's website, at State and Federal repositories, and by providing copies to the City's bond disclosure dissemination agent.

## **CONCLUSION**

We are proud to deliver to you the City's Comprehensive Annual Financial Report for the year ended June 30, 2017. The preparation of this report on a timely basis could not be accomplished without the dedicated services of Finance Department staff and the assistance of many others in the City organization. We would like to express our appreciation to everyone who contributed to its preparation and thank you for your continued support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,



Bryan H. Montgomery  
City Manager



Deborah Sultan  
Finance Director





# CITIZENS OF OAKLEY

## CITY COUNCIL

### CITY ATTORNEY

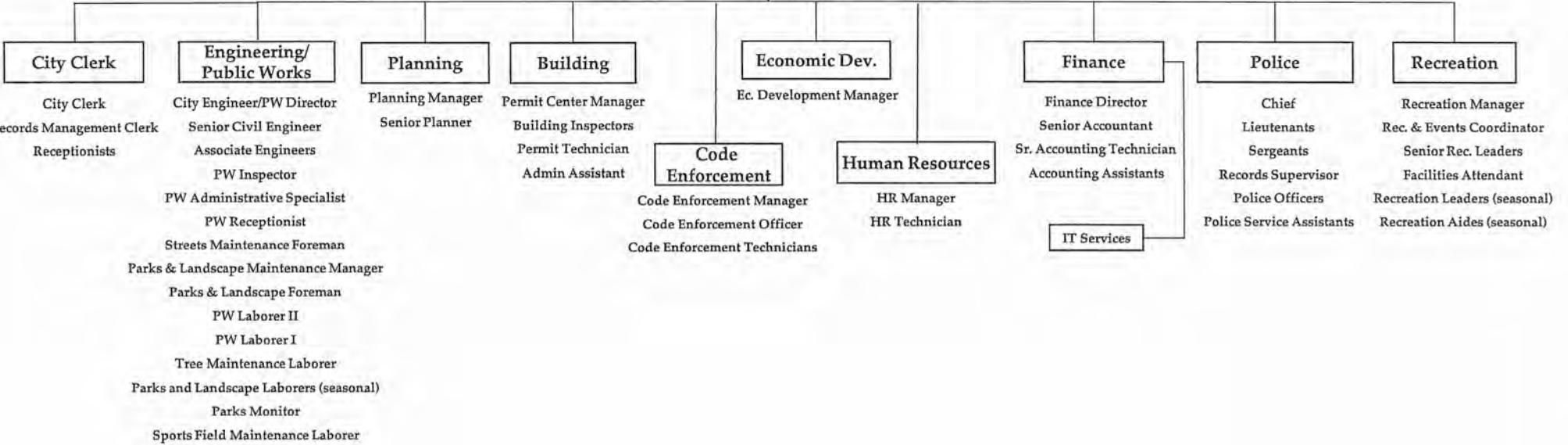
Special Counsel  
Paralegal

### CITY MANAGER

#### Assistant to the City Manager

Admin Assistant  
Maintenance Custodian

You, Me, We = Oakley  
Program Coordinator



IIA

**CITY OF OAKLEY**

**ELECTED OFFICIALS AND  
ADMINISTRATIVE PERSONNEL**

**JUNE 30, 2017**

**ELECTED OFFICIALS**

Mayor	Sue Higgins
Vice-Mayor	Randy Pope
Council Member	Claire Alaura
Council Member	Doug Hardcastle
Council Member	Kevin Romick

**ADMINISTRATIVE PERSONNEL**

City Manager  
City Attorney  
Finance Director  
Chief of Police  
City Clerk  
City Engineer

Bryan H. Montgomery  
Derek Cole  
Deborah Sultan  
Chris Thorsen  
Libby Vreonis  
Kevin Rohani



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Oakley  
California**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2016**

Executive Director/CEO

This Page Left Intentionally Blank

## **FINANCIAL SECTION**

This Page Left Intentionally Blank

## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council  
City of Oakley, California

### *Report on the Financial Statements*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Oakley, California, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund of the City as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons listed in the Table of Contents as part of the basic financial statements for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and other Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The Introductory Section, Supplemental Information, and Statistical Section listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplemental Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplemental Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 4, 2017 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Pleasant Hill, California  
December 4, 2017



# MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the City of Oakley's financial performance for the fiscal year ended June 30, 2017, provides an overview of year ending results based on the government-wide statements, an analysis on the City's overall financial position and results of operations to assist users in evaluating the City's financial position, and discussions of both significant changes that occurred in funds and significant budget variances. In addition, it describes the activities during the year for capital assets and long-term debt. It concludes with a description of currently known facts, decisions, and conditions that are expected to have a significant effect on the financial position or results of operations. Please read this MD&A in conjunction with the City's financial statements.

## FINANCIAL HIGHLIGHTS

- Government-wide net position increased by \$23,981,282, or 12.08 percent this year.
- Government-wide program expenses exceeded program revenues by \$2,727,951.
- General Fund revenues were \$1,524,368 more than budgeted; expenditures were \$1,144,263 less than budgeted.
- The General Fund balance at the end of the year was \$14,695,933 of which \$8,769,443 was available/unassigned.

## USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and Statement of Activities (on pages 14-15) provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements start on page 18. For governmental activities, the fund financial statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds and other funds. The remaining fiduciary fund statement provides financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

## REPORTING THE CITY AS A WHOLE

### **The Statement of Net Position and the Statement of Activities:**

Our analysis of the City as a whole begins on page 5. One of the most important questions asked about the City's finances is "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities to answer this question. These statements include all assets, deferred outflows/inflows of resources and liabilities of the City using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's *net position* and *changes in net position*. Net position is the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, which is one way to measure the City's financial health, or *financial position*. Over time, *increases or decreases* in the City's net position is an indication of whether its *financial health* is improving or deteriorating. To put the City's financial health in perspective, you will likely need to consider certain non-financial factors, such as changes in the economy, that impact consumer spending or property values. In the statement of Net Position and the Statement of Activities, we include City Activities from two categories:

**Governmental activities** – Most of the City's basic services are reported in this category, and include: general government (city manager, city clerk, finance, etc.), community development (planning, building and public works), police protection, and recreation. Property taxes, sales tax, transient occupancy tax, user fees, interest income, franchise fees, state and federal grants, contributions from other agencies, and other revenues finance these activities.

**Component unit activities** – The City includes one additional legal entity in its report – the Oakley Public Financing Authority. Although legally separate, the City is financially accountable for this "component unit".

## REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds (called "major" funds) and other funds (called "non-major" funds) – not the City as a whole. Some funds are required by State law and/or by bond covenants; however, management has established other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for the use of certain taxes, grants, and other resources. The City's funds are classified as Governmental Funds, Proprietary Funds or Fiduciary Funds.

## **Governmental Funds**

Most of the City's basic services are reported in governmental funds, which focus on how money flows in and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The differences of results in the Governmental Fund financial statements to those in the Government-Wide financial statements are explained in a reconciliation following each Governmental Fund financial statement.

## **Proprietary Funds - Internal Service Activities**

The City has established Equipment Replacement and Capital Facilities Maintenance and Replacement Internal Services Funds. Internal Service Funds are operated in a manner similar to a private business enterprise. In the case of the Equipment Replacement Fund, it charges the other City funds to accumulate amounts sufficient to replace the equipment at the end of its useful life. The Capital Facilities Maintenance and Replacement Fund charges the other City Funds to accumulate amounts sufficient pay for major repairs and building systems replacements when they may occur. These Funds are reported using the *accrual basis of accounting*.

## **Trust and Agency Funds - Reporting the City's Fiduciary Responsibilities**

The City is the trustee, or *fiduciary*, for certain funds held on behalf of bondholders and other governmental agencies. The City's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. We exclude these activities from the City's other financial statements because the City doesn't own these assets and cannot use them to finance its operations. The City is the Successor Agency to the Oakley Redevelopment Agency; and the Successor Agency's assets and liabilities are accounted for in a private purpose trust fund reported with the City's other fiduciary funds.

## **THE CITY AS A WHOLE**

For fiscal year 2016-2017 the City's combined net position increased \$23,981,282 from \$198,498,356 to \$222,479,638. The analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the City's governmental activities.

Table 1  
 Net Position  
 As of June 30, 2017 and 2016

<b>Governmental Activities</b>	<b>2017</b>	<b>2016</b>
<b>Assets</b>		
Current and restricted assets	\$ 61,105,381	\$ 50,964,648
Capital assets	<u>176,482,301</u>	<u>159,349,513</u>
Total Assets	<u>237,587,682</u>	<u>210,314,161</u>
Deferred Outflows of Resources Related to pensions (Note 11)	<u>1,861,907</u>	<u>1,133,729</u>
<b>Liabilities</b>		
Long-term liabilities outstanding	9,715,000	6,415,000
Other liabilities	<u>7,033,122</u>	<u>6,052,254</u>
Total Liabilities	<u>16,748,122</u>	<u>12,467,254</u>
Deferred Inflows of Resources Related to pensions (Note 11)	<u>221,829</u>	<u>482,280</u>
<b>Net Position</b>		
Net Investment in Capital Assets	170,798,731	153,882,403
Restricted	31,286,166	27,204,962
Unrestricted	<u>20,394,741</u>	<u>17,784,114</u>
Total Net Position	<u>\$ 222,479,638</u>	<u>\$ 198,498,356</u>

The City's Net Position is made-up of three components: Net Investment in Capital Assets; Restricted Net Position; and Unrestricted Net Position. Net Investment in Capital Assets, the part of net position representing capital assets, and principally infrastructure assets, accounts for the majority of the City's governmental activities net position.

The increase in Net Investment in Capital Assets resulted primarily from the transfer of assets from the Successor Agency pursuant to the approved Long Range Property Management Plan.

The increase in Restricted Net Position is primarily due to increased development in the City that resulted in more the developer impact fees, including traffic impact fees, park impact fees, public facilities impact fees, and fire impact fees.

The increase in Unrestricted Net Position is primarily attributed to the increase of funds held for capital projects and ongoing project expenditures.

Table 2  
Changes in Net Position  
As of June 30, 2017 and 2016

<b>Governmental Activities</b>	<b><u>2017</u></b>	<b><u>2016</u></b>
<b>REVENUES</b>		
<u>Program revenues:</u>		
Charges for Services	\$11,111,633	\$10,214,541
Operating Grants & Contributions	1,309,246	1,356,209
Capital Grants & Contributions	10,323,706	5,040,381
<u>General revenues:</u>		
Property tax	6,232,987	5,814,454
Sales tax	1,773,662	1,752,799
Other taxes	1,952,999	1,793,061
Use of money and property	563,088	557,587
Miscellaneous	<u>1,544,041</u>	<u>1,905,671</u>
Total Revenues	<u>34,811,362</u>	<u>28,434,703</u>
<b>EXPENSES</b>		
Legislative	603,745	481,397
Administrative Services	1,855,520	1,219,985
Law Enforcement	8,066,312	8,230,259
Community Development and Housing	2,091,031	2,236,736
Public Works	11,818,538	11,478,077
Recreation	561,727	559,598
Interest on long-term debt	<u>475,663</u>	<u>291,675</u>
Total Expenses	<u>25,472,536</u>	<u>24,497,727</u>
Change in Net Position Before Special Items	9,338,826	3,936,976
Special Items-Assets transferred to/from the Successor Agency	14,642,456	6,327,321
Change in Net Position	23,981,282	10,264,297
Net Position – Beginning	<u>198,498,356</u>	<u>188,234,059</u>
Net Position – Ending	<u>\$222,479,638</u>	<u>\$198,498,356</u>

## Governmental Activities

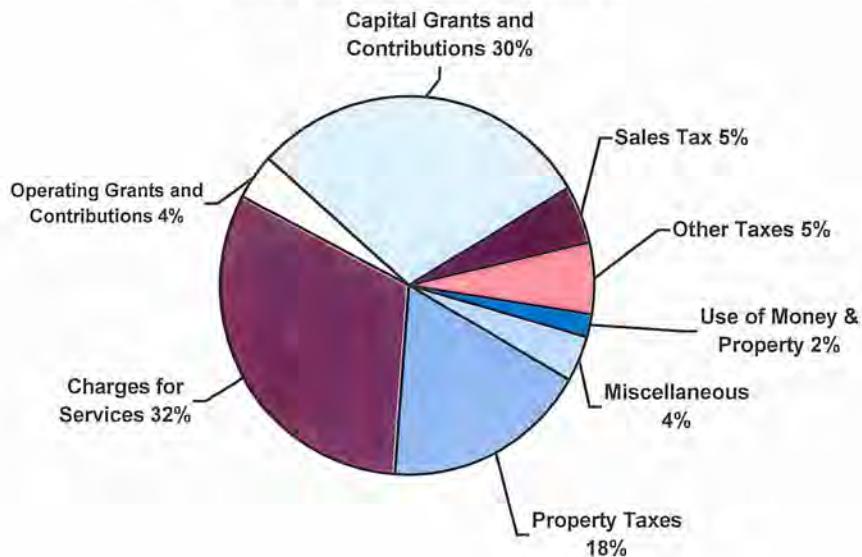
Total revenue was \$34,811,362. Charges for services which accounts for 32% of revenue increased \$897,092 due to increased developer fees, special assessments for lighting and landscape districts and public safety assessments. Property taxes increased \$418,533 due to increased property values and the increase in new homes. Capital grants and contributions increased \$5,283,325 as the City received \$1.1 million of infrastructure dedications from developers, as well as increased grant funding of \$1.4 million for the Main Street improvement project, and increased development activity that resulted in increases in developer impact fees of \$3.2 million. Most other categories experienced slight increases.

Total expenses were \$25,472,536. Public Works, with \$11,818,538 of expenses, represented the largest component of total governmental expenses. The \$340,461 increase in Public Works expenses resulted from increased seasonal staff; lighting zone costs, remedial maintenance work and depreciation expense. Administrative Services expenses increased \$635,535 due to the increase in insurance premiums and retirement and changes in deferred outflows/inflows related to pensions.

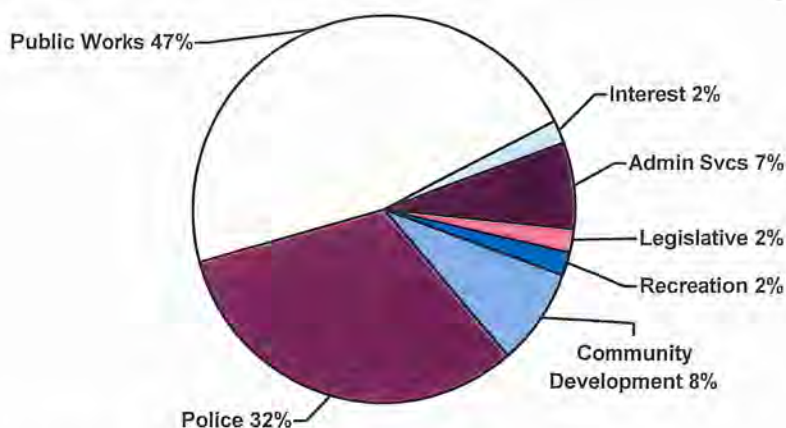
The special items of \$14,642,456 represent the transfers from the Successor Agency for improvements and infrastructure on properties transferred in fiscal year 2015/16. See Note 16C for further information.

## Fiscal Year 2017 Governmental Activities

### Sources of Revenues



## Functional Expenses



### THE CITY'S FUNDS

On page 18, the governmental funds balance sheet is shown. The combined fund balance was \$42,601,956, an increase of \$8,217,716. The largest contributors to the change in fund balance were the increase in the General Capital Projects Fund (3,348,122), resulting from the transfer of funds from the General Fund to finance the Oakley Recreation Center (4,500,000); the increase in the Debt Service Fund (\$3,447,218) resulting from the bond proceeds of the 2016 Lease Revenue Bond (\$4,000,000) and the increase in the Traffic Impact Fee Fund (\$2,484,206) resulting from increased traffic impact fees due to new residential building. The combined fund balance includes the General Fund balance of \$14,695,933.

The General Fund balance decreased by \$2,874,522 from the prior year. The transfer to other funds for capital projects of \$5,300,000 was offset by the increase in revenue of \$1,084,472. The increased revenues in property taxes, and licenses and permits were due to the increase in residential building and development. The increase in intergovernmental revenue (\$186,000) was the distribution of the proceeds to the taxing entities from the sale of property by the Successor Agency. Expenditures increased \$508,070 primarily due to increases in Administrative Services and Public Works. The Administrative Services increases were due to increased insurance costs attributable to staffing additions. The Public Works increases were due to the increase in property maintenance costs on property that was transferred from the Successor Agency in fiscal year 2015/16 and for increases in the cost of repairing damaged property.

General Fund Unassigned fund balances decreased by \$298,466.

General Fund revenues were \$3,651,475 more than expenditures before transfers.

## General Fund Budgetary Highlights

For the City's General Fund, actual revenues of \$13,856,790 were \$1,524,368 more than the final budgeted revenues of \$12,332,422. Property, sales and other tax revenues exceeded budget by \$371,415. Original budgeted property and sales tax were increased by \$192,000 during the year. The increase in assessed value of property was approximately 3% better than projected and the City received better than expected sales tax revenues. Licenses & Permits exceeded budget by \$714,962 due to the increase in building permits and new residential development. Miscellaneous revenue exceeded budget by \$271,629 due to the increase in administrative charges to the other funds.

Actual General Fund expenditures of \$10,405,315 were \$1,144,263 less than final budget of \$11,549,578. The primary increases to the original budget were in capital outlay for \$726,876 for the purchase of property needed for capital improvements in the City and \$761,229 in law enforcement for additional staff and equipment. Savings were primarily in law enforcement where expenditures were \$609,123 less than budget. The savings resulted from additional staff and equipment added later in the fiscal year than originally budgeted.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of 2017, the City had \$176,482,301 invested in a broad range of capital assets including land, streets, bridges, drainage systems, traffic lights, parks, buildings, vehicles and equipment. (See Table 3).

Table 3  
Capital Assets  
As of June 30, 2017 and 2016

<b>Governmental Activities</b>	<b>2017</b>	<b>2016</b>
Non Depreciable		
-Land	\$15,483,930	\$13,641,305
-Construction in progress	6,875,701	3,248,857
Depreciable, net of accumulated depreciation:		
-Machinery, equipment and vehicles	750,371	714,446
-Buildings and improvements	11,668,973	7,515,735
-Park improvements	8,793,581	8,512,432
-Infrastructure	<u>132,909,745</u>	<u>125,716,738</u>
Total Capital Assets	<u>\$176,482,301</u>	<u>\$159,349,513</u>

Capital assets increased by \$17,132,788 during fiscal year 2016-2017 as improvements and infrastructure were transferred from the Successor Agency pursuant to the Long Range Property Management Plan approved by the State of California Department of Finance.



The City’s fiscal year 2017-2018 capital improvement budget calls for it to spend \$12,626,800 for new capital projects, the majority being the construction of a recreation center, roadways, drainage, parks, and landscaping improvements. The work projects will be financed primarily with Traffic Impact Fees, General Fund allocations, and grant funds. Additional information about the capital assets can be found in Note 7 of the financial statements.

**Debt**

At year-end, the City’s governmental activities had \$9,715,000 of outstanding debt as shown in Table 4. In December 2016, the City issued the 2016 Lease Revenue Bonds of \$10,025,000 to refinance the outstanding 2006 Certificates of Participation and to finance the construction of the Oakley Recreation Center. Additional information about the City’s debt can be found in Note 8 of the financial statements.

Table 4  
Outstanding Debt at Year-End

<b>Governmental Activities</b>	<u>2017</u>	<u>2016</u>
2016 Lease Revenue Bonds	\$9,715,000	\$ -0-
2006 Certificates of Participation	<u>\$ -0-</u>	<u>\$6,415,000</u>
Total Debt	<u>\$9,715,000</u>	<u>\$6,415,000</u>

During the year, the City made all of its current year debt service payments in a timely manner.

**CONTACTING THE CITY FOR FINANCIAL INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City’s finances and to show the City’s accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City’s Finance Department at the City offices at 3231 Main Street, Oakley, California, by calling (925) 625-7010, or forwarding your inquiry via the “contact us” page on the City’s website ([www.oakleyinfo.com](http://www.oakleyinfo.com)). This CAFR, as well as other financial documents, is posted in the Finance Department section of the City’s website.

This Page Left Intentionally Blank

**CITY OF OAKLEY**

**STATEMENT OF NET POSITION  
AND STATEMENT OF ACTIVITIES**

The Statement of Net Position and the Statement of Activities summarize the entire City's financial activities and financial position. They are prepared on the same basis as is used by most businesses, which means they include all the City's assets and deferred outflows of resources and all its liabilities and deferred inflows of resources, as well as all its revenues and expenses. This is known as the full accrual basis—the effect of all the City's transactions is taken into account, regardless of whether or when cash changes hands, but all material internal transactions between City funds have been eliminated.

The Statement of Net Position reports the difference between the City's total assets and deferred outflows of resources and the City's total liabilities and deferred inflows of resources, including all the City's capital assets and all its long-term debt. The Statement of Net Position focuses the reader on the composition of the City's Net Position, by subtracting total liabilities from total assets.

The Statement of Net Position summarizes the financial position of all of the City's Governmental Activities in a single column. The City's Governmental Activities include the activities of its General Fund, along with all its Special Revenue, Capital Projects and Debt Service Funds.

The Statement of Activities reports increases and decreases in the City's Net Position. It is also prepared on the full accrual basis, which means it includes all the City's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, available revenues and measurable expenditures.

The Statement of Activities presents the City's expenses first, listed by program. Program revenues—that is, revenues which are generated directly by these programs—are then deducted from program expenses to arrive at the net expense of each governmental program. The City's general revenues are then listed in the Governmental Activities and the Change in Net Position is computed and reconciled with the Statement of Net Position.

Both these Statements include the financial activities of the City and the Oakley Public Financing Authority, which is legally separate but is a component unit of the City because it is controlled by the City, which is financially accountable for the activities of the entity.

CITY OF OAKLEY  
STATEMENT OF NET POSITION  
JUNE 30, 2017

	Governmental Activities
<b>ASSETS</b>	
Cash and investments available for operations (Note 3)	\$37,823,597
Cash and investments with fiscal agent (Note 3)	4,768,365
Accounts receivable, net of allowance for doubtful accounts (Note 1F)	2,783,524
Interest receivable	66,110
Prepays and deposits	
Loans receivable (Note 5)	11,609,603
Land held for resale (Note 6)	4,054,182
Capital assets (Note 7):	
Land and construction in progress	22,359,631
Depreciable, net	154,122,670
Total Assets	237,587,682
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Related to pensions (Note 11)	1,861,907
<b>LIABILITIES</b>	
Accounts payable	1,545,286
Accrued liabilities	379,582
Deposits payable	1,341,047
Unearned revenue	1,126,720
Interest payable	65,470
Claims payable - due in one year (Note 14)	105,122
Compensated absences (Note 1H):	
Due within one year	584,168
Due in more than one year	156,404
Long-term debt (Note 8):	
Due within one year	275,000
Due in more than one year	9,440,000
Net pension liability (Note 11)	1,729,323
Total Liabilities	16,748,122
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Unavailable revenue - accounts receivable Related to pensions (Note 11)	221,829
<b>NET POSITION (Note 10)</b>	
Net investment in capital assets	170,798,731
Restricted for:	
Capital projects	21,259,773
Debt service	584
Low and moderate income housing	10,025,809
Total Restricted Net Position	31,286,166
Unrestricted net position	20,394,741
Total Net Position	\$222,479,638

See accompanying notes to financial statements

CITY OF OAKLEY  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2017

Functions/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Change in Net Position
					Governmental Activities
<b>Governmental Activities:</b>					
Legislative	\$603,745				(\$603,745)
Administrative Services	1,855,520	\$521,295	\$250,000		(1,084,225)
Community Development	2,087,904	2,151,324	61,477	\$1,156,591	1,281,488
Public Works	11,818,538	4,245,046	774,563	9,167,115	2,368,186
Housing Programs	3,127				(3,127)
Law Enforcement	8,066,312	4,067,489	193,500		(3,805,323)
Recreation	561,727	126,479	29,706		(405,542)
Interest and fiscal charges	475,663				(475,663)
<b>Total Governmental Activities</b>	<b>\$25,472,536</b>	<b>\$11,111,633</b>	<b>\$1,309,246</b>	<b>\$10,323,706</b>	<b>(2,727,951)</b>
<b>General revenues:</b>					
<b>Taxes:</b>					
Property taxes					6,232,987
Sales taxes					1,773,662
Business license taxes					142,504
Transient occupancy taxes					267,320
Franchise taxes					1,543,175
<b>Intergovernmental, unrestricted:</b>					
Motor vehicle in lieu					17,983
Other					186,255
Use of money and property					563,088
Miscellaneous					1,339,803
<b>Special item:</b>					
Assets transferred from Successor Agency (Note 7A)					14,642,456
<b>Total General Revenues and Special Item</b>					<b>26,709,233</b>
Change in Net Position					23,981,282
Net Position-Beginning					198,498,356
Net Position-Ending					<b>\$222,479,638</b>

See accompanying notes to financial statements

This Page Left Intentionally Blank

## **FUND FINANCIAL STATEMENTS**

Major funds are defined generally as having significant activities or balances in the current year.

## **MAJOR GOVERNMENTAL FUNDS**

The funds described below were determined to be Major Funds by the City in fiscal 2017. Individual non-major funds may be found in the Supplemental Section.

### **GENERAL FUND**

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. Revenues deposited in the General Fund include property tax, sales tax, franchise fees, business licenses, fines and forfeitures and fees for services. This fund is used to finance most of the City's basic services including Legislative, General Administration, Law Enforcement, Public Works and Community Development.

### **LIGHTING AND LANDSCAPING DISTRICTS SPECIAL REVENUE FUND**

This fund accounts for assessments made upon parcels of land within the Lighting and Landscaping Zones #1, #2 and #3 and their use in accordance with the provisions of the State of California Streets and Highway Code.

### **PUBLIC PROTECTION SPECIAL REVENUE FUND**

This fund accounts for dedicated Police Services Special Taxes and State COPS program funds.

### **LOW AND MODERATE INCOME HOUSING ASSET SPECIAL REVENUE FUND**

This fund accounts for the housing assets of the former Oakley Redevelopment Agency and loan repayments restricted to low and moderate income housing projects.

### **TRAFFIC IMPACT FEES CAPITAL PROJECTS FUND**

This fund accounts for fees assessed on new development to provide street and road improvements.

### **GENERAL CAPITAL PROJECTS FUND**

This fund accounts for revenues and expenditures related to General Fund contributions, grants and other funding sources for capital projects not accounted for in other capital projects funds. It accounts for the total expenditures for each project charged to this fund.

### **DEBT SERVICE FUND**

This fund accounts for principal and interest on the City's debt issues.

CITY OF OAKLEY  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2017

	<u>General</u>	<u>Lighting and Landscaping Districts</u>	<u>Public Protection</u>	<u>Low and Moderate Income Housing Asset</u>
<b>ASSETS</b>				
Cash and investments available for operations (Note 3)	\$10,222,363	\$7,645,793	\$79,636	\$61,186
Cash and investments with fiscal agent (Note 3)				
Accounts receivable, net of allowance for doubtful accounts (Note 1F)	1,131,774	184		
Interest receivable	20,598	13,543	2,331	74
Due from other funds (Note 4C)	5,561			
Loans receivable (Note 5)	512,022			11,066,238
Advances to other funds (Note 4B)	175,232			
Land held for resale (Note 6)	4,054,182			
<b>Total Assets</b>	<u>\$16,121,732</u>	<u>\$7,659,520</u>	<u>\$81,967</u>	<u>\$11,127,498</u>
<b>LIABILITIES</b>				
Accounts payable	\$444,386	\$202,048	\$1,250	
Accrued liabilities	379,481			
Deposits payable	768			
Unearned revenue	482,123		80,717	
Due to other funds (Note 4C)				
Advances from other funds (Note 4B)		69,232		\$1,101,689
<b>Total Liabilities</b>	<u>1,306,758</u>	<u>271,280</u>	<u>81,967</u>	<u>1,101,689</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - accounts receivable	119,041			
Unavailable revenue - loans receivable				11,066,238
Unavailable revenue - interest on advances to other funds				
<b>Total Deferred Inflows of Resources</b>	<u>119,041</u>			<u>11,066,238</u>
<b>FUND BALANCES</b>				
Fund balance (Note 10):				
Nonspendable	4,741,436			
Restricted	559,498	7,388,240		
Assigned	625,556			
Unassigned	8,769,443			(1,040,429)
<b>Total Fund Balances (Deficits)</b>	<u>14,695,933</u>	<u>7,388,240</u>		<u>(1,040,429)</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$16,121,732</u>	<u>\$7,659,520</u>	<u>\$81,967</u>	<u>\$11,127,498</u>

See accompanying notes to financial statements



<u>Traffic Impact Fees</u>	<u>General Capital Projects</u>	<u>Debt Service Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$6,478,588	\$4,553,469	\$211 4,031,430	\$7,460,670 736,935	\$36,501,916 4,768,365
11,513	1,400,000 6,080	373	251,566 9,204	2,783,524 63,716 5,561
31,343 556,772			544,917	11,609,603 1,276,921 4,054,182
<u>\$7,078,216</u>	<u>\$5,959,549</u>	<u>\$4,032,014</u>	<u>\$9,003,292</u>	<u>\$61,063,788</u>
\$156,115	\$561,199		\$173,656 101	\$1,538,654 379,582
114,042	378,566		1,340,279 71,272 5,561	1,341,047 1,126,720 5,561
			106,000	1,276,921
<u>270,157</u>	<u>939,765</u>		<u>1,696,869</u>	<u>5,668,485</u>
	1,400,000			1,519,041 11,066,238 208,068
<u>105,154</u>			<u>102,914</u>	
<u>105,154</u>	<u>1,400,000</u>		<u>102,914</u>	<u>12,793,347</u>
6,702,905	3,619,784	\$4,032,014	6,394,007 815,063 (5,561)	4,741,436 25,076,664 5,060,403 7,723,453
<u>6,702,905</u>	<u>3,619,784</u>	<u>4,032,014</u>	<u>7,203,509</u>	<u>42,601,956</u>
<u>\$7,078,216</u>	<u>\$5,959,549</u>	<u>\$4,032,014</u>	<u>\$9,003,292</u>	<u>\$61,063,788</u>

This Page Left Intentionally Blank

CITY OF OAKLEY  
 Reconciliation of the  
 GOVERNMENTAL FUNDS - BALANCE SHEET  
 with the  
 STATEMENT OF NET POSITION  
 JUNE 30, 2017

Total fund balances reported on the governmental funds balance sheet: \$42,601,956

Amounts reported for Governmental Activities in the Statement of Net Position are different from those reported in the Governmental Funds above because of the following:

CAPITAL ASSETS

Capital assets used in Governmental Activities are not current assets or financial resources and therefore are not reported in the Government Funds. 176,482,301

ALLOCATION OF INTERNAL SERVICE FUND NET POSITION

Internal service funds are not governmental funds. However, they are used by management to charge the costs of certain activities, such as insurance and central services and maintenance, to individual governmental funds. The net current assets of the Internal Service Funds are therefore included in Governmental Activities in the Statement of Net Position. 1,317,443

NON-CURRENT REVENUES

Revenues which are unavailable on the Fund Balance Sheets because they are not available currently are taken into revenue in the Statement of Activities. 12,793,347

LONG TERM ASSETS AND LIABILITIES

The assets and liabilities below are not due and payable in the current period and therefore are not reported in the Funds:

Long-term debt	(9,715,000)
Interest payable	(65,470)
Compensated absences	(740,572)
Net pension liability and pension-related deferred outflows/inflows of resources	(89,245)
Claims Payable	(105,122)

NET POSITION OF GOVERNMENTAL ACTIVITIES \$222,479,638

See accompanying notes to financial statements

CITY OF OAKLEY  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2017

	General	Lighting and Landscaping Districts	Public Protection	Low and Moderate Income Housing Asset
<b>REVENUES</b>				
Property taxes	\$5,796,258			
Sales tax	1,773,662			
Other taxes	1,810,495	\$10,010		
Licenses and permits	2,347,562			
Charges for services	207,009			
Fines and forfeits	132,602			
Intergovernmental:				
Motor vehicle in lieu	17,983			
Other	583,035	200	\$129,324	
Developer fees				
Special assessments		3,574,585	3,895,668	
Loan repayments				\$55,768
Use of money and property	210,675	38,754	4,510	273
Miscellaneous	977,509	300		
<b>Total Revenues</b>	<b>13,856,790</b>	<b>3,623,849</b>	<b>4,029,502</b>	<b>56,041</b>
<b>EXPENDITURES</b>				
Current:				
Legislative	613,712			
Administrative Services	1,709,410			
Community Development	1,633,110			
Public Works	925,202	3,488,096		
Housing programs				3,127
Law Enforcement	4,008,919		4,029,502	
Recreation	521,441			
Capital outlay	793,521			
Debt service:				
Principal				
Interest and fiscal charges		504		8,245
<b>Total Expenditures</b>	<b>10,205,315</b>	<b>3,488,600</b>	<b>4,029,502</b>	<b>11,372</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>3,651,475</b>	<b>135,249</b>		<b>44,669</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Gain from sale of property held for resale	49,647			
Issuance of debt				
Bond issuance premium				
Transfers in (Note 4A)	18,071	176,927		
Transfers (out) (Note 4A)	(5,300,000)			
<b>Total Other Financing Sources (Uses)</b>	<b>(5,232,282)</b>	<b>176,927</b>		
<b>NET CHANGE IN FUND BALANCES BEFORE SPECIAL ITEM</b>	<b>(1,580,807)</b>	<b>312,176</b>		<b>44,669</b>
Special item (Note 5I)				
Loan in default	(1,293,715)			
<b>NET CHANGE IN FUND BALANCES</b>	<b>(2,874,522)</b>	<b>312,176</b>		<b>44,669</b>
<b>FUND BALANCES (DEFICIT) AT BEGINNING OF YEAR</b>	<b>17,570,455</b>	<b>7,076,064</b>		<b>(1,085,098)</b>
<b>FUND BALANCES (DEFICIT) AT END OF YEAR</b>	<b>\$14,695,933</b>	<b>\$7,388,240</b>		<b>(\$1,040,429)</b>

See accompanying notes to financial statements

Traffic Impact Fees	General Capital Projects	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
			\$436,729	\$6,232,987
				1,773,662
			353,012	2,173,517
				2,347,562
				207,009
				132,602
				17,983
\$4,317,643	\$935,100		1,349,208	2,996,867
			2,334,545	6,652,188
			305,752	7,776,005
				55,768
18,766	14,064	\$5,158	17,810	310,010
2,072	60,068		279,913	1,319,862
<u>4,338,481</u>	<u>1,009,232</u>	<u>5,158</u>	<u>5,076,969</u>	<u>31,996,022</u>
				613,712
				1,709,410
178,467			479,468	2,112,578
			1,329,128	5,920,893
				3,127
				8,038,421
1,675,808	2,247,904		53,259	574,700
			1,679,887	6,397,120
		6,725,000		6,725,000
		610,713	1,553	621,015
<u>1,854,275</u>	<u>2,247,904</u>	<u>7,335,713</u>	<u>3,543,295</u>	<u>32,715,976</u>
<u>2,484,206</u>	<u>(1,238,672)</u>	<u>(7,330,555)</u>	<u>1,533,674</u>	<u>(719,954)</u>
				49,647
		10,025,000		10,025,000
		156,738		156,738
	4,600,000	596,035	700,000	6,091,033
	(13,206)		(777,827)	(6,091,033)
	<u>4,586,794</u>	<u>10,777,773</u>	<u>(77,827)</u>	<u>10,231,385</u>
2,484,206	3,348,122	3,447,218	1,455,847	9,511,431
				(1,293,715)
<u>2,484,206</u>	<u>3,348,122</u>	<u>3,447,218</u>	<u>1,455,847</u>	<u>8,217,716</u>
4,218,699	271,662	584,796	5,747,662	34,384,240
<u>\$6,702,905</u>	<u>\$3,619,784</u>	<u>\$4,032,014</u>	<u>\$7,203,509</u>	<u>\$42,601,956</u>

CITY OF OAKLEY  
 Reconciliation of the  
 NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS  
 with the  
 STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED JUNE 30, 2017

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$8,217,716

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

CAPITAL ASSETS TRANSACTIONS

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay and certain departmental expenditures are added back to fund balance	6,657,766
Assets contributed by developers and private parties are added to fund balance	1,168,383
Depreciation expense is deducted from fund balance (Depreciation expense is net of internal service fund depreciation of \$544,586 which has already been allocated to serviced funds.)	(6,501,591)
Capital assets transferred from the Successor Agency are added to fund balance	14,642,456
Building received in lieu of foreclosure on property related to a loan receivable is added to fund balance	1,293,715

LONG TERM DEBT PROCEEDS AND PAYMENTS

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but in the Statement of Net Position the repayment reduces long-term liabilities.

Repayment of debt principal is added back to fund balance	6,725,000
Debt issued is deducted from fund balance	(10,025,000)

NON-CURRENT ITEMS

The amounts below included in the Statement of Activities do not provide or (require) the use of current financial resources and therefore are not reported as revenue or expenditures in governmental funds (net change):

Non-current portion of compensated absences	(193,970)
Interest payable	(19,631)
Unavailable revenue	1,602,602
Net pension liability and deferred outflows/inflows related to pensions	639,716
Claims payable	(59,204)

ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY

Internal Service Funds are used by management to charge the costs of certain activities, such as equipment acquisition and maintenance to individual funds. The portion of the net revenue (expense) of these Internal Service Funds arising out of their transactions with governmental funds is reported with governmental activities, because they service those activities.

Change in Net Position - Internal Service Fund	<u>(166,676)</u>
--	------------------

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES \$23,981,282

See accompanying notes to financial statements

CITY OF OAKLEY  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

	Original Budget	Amended Budget	Actual Amounts Budgetary Basis	Variance Positive (Negative)
<b>REVENUES</b>				
Property taxes	\$5,487,000	\$5,667,000	\$5,796,258	\$129,258
Sales taxes	1,755,000	1,767,000	1,773,662	6,662
Other taxes	1,575,000	1,575,000	1,810,495	235,495
Licenses and permits	1,098,000	1,632,600	2,347,562	714,962
Charges for services	74,000	180,000	207,009	27,009
Fines and forfeits	127,500	127,500	132,602	5,102
Intergovernmental:				
Motor vehicle in lieu	15,000	15,000	17,983	2,983
Other	380,000	405,442	583,035	177,593
Use of money and property	130,000	257,000	210,675	(46,325)
Miscellaneous	890,092	705,880	977,509	271,629
Total Revenues	<u>11,531,592</u>	<u>12,332,422</u>	<u>13,856,790</u>	<u>1,524,368</u>
<b>EXPENDITURES</b>				
Current:				
Legislative	657,000	681,009	613,712	67,297
Administrative Services	2,151,927	1,818,720	1,709,410	109,310
Community Development	1,625,274	1,704,275	1,633,110	71,165
Public Works	700,853	1,094,739	925,202	169,537
Law Enforcement	4,056,813	4,818,042	4,208,919	609,123
Recreation	577,000	587,192	521,441	65,751
Capital outlay	118,725	845,601	793,521	52,080
Total Expenditures	<u>9,887,592</u>	<u>11,549,578</u>	<u>10,405,315</u>	<u>1,144,263</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>1,644,000</u>	<u>782,844</u>	<u>3,451,475</u>	<u>2,668,631</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from sale of property		886,000	730,459	(155,541)
Transfers in			18,071	18,071
Transfers (out)	(4,500,000)	(5,445,000)	(5,300,000)	145,000
Total Other Financing Sources (Uses)	<u>(4,500,000)</u>	<u>(4,559,000)</u>	<u>(4,551,470)</u>	<u>7,530</u>
<b>NET CHANGE IN FUND BALANCES BEFORE SPECIAL ITEMS</b>	<u>(\$2,856,000)</u>	<u>(\$3,776,156)</u>	<u>(1,099,995)</u>	<u>\$2,676,161</u>
<b>SPECIAL ITEMS (Note 5I)</b>				
Loss on loan default			(1,293,715)	
<b>NET CHANGE IN FUND BALANCES</b>			<u>(2,393,710)</u>	
Adjustments to budgetary basis:				
Workers compensation claims fund balance assignment			200,000	
Sale of property			(680,812)	
Fund balance at beginning of year			<u>17,570,455</u>	
Fund balance at end of year			<u>\$14,695,933</u>	

See accompanying notes to financial statements

CITY OF OAKLEY  
LIGHTING AND LANDSCAPING DISTRICTS SPECIAL REVENUE FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
REVENUES				
Other taxes			\$10,010	\$10,010
Intergovernmental			200	200
Special assessments	\$3,529,598	\$3,530,348	3,574,585	44,237
Use of money and property			38,754	38,754
Miscellaneous			300	300
Total Revenues	3,529,598	3,530,348	3,623,849	93,501
EXPENDITURES				
Current:				
Public Works	3,442,060	4,459,512	3,488,096	971,416
Debt service:				
Interest and fiscal charges			504	(504)
Total Expenditures	3,442,060	4,459,512	3,488,600	970,912
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	87,538	(929,164)	135,249	1,064,413
OTHER FINANCING SOURCES (USES)				
Transfers in	100,000	190,648	176,927	(13,721)
Total Other Financing Sources (Uses)	100,000	190,648	176,927	(13,721)
NET CHANGE IN FUND BALANCES	\$187,538	(\$738,516)	312,176	\$1,050,692
Fund balance at beginning of year			7,076,064	
Fund balance at end of year			\$7,388,240	

See accompanying notes to financial statements



CITY OF OAKLEY  
PUBLIC PROTECTION SPECIAL REVENUE FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
REVENUES				
Intergovernmental:				
Other	\$100,000	\$100,000	\$129,324	\$29,324
Special assessments	3,692,937	3,832,937	3,895,668	62,731
Use of money and property	250	250	4,510	4,260
	<u>3,793,187</u>	<u>3,933,187</u>	<u>4,029,502</u>	<u>96,315</u>
Total Revenues				
EXPENDITURES				
Current:				
Law Enforcement	3,799,937	3,802,137	4,029,502	(227,365)
	<u>3,799,937</u>	<u>3,802,137</u>	<u>4,029,502</u>	<u>(227,365)</u>
Total Expenditures				
NET CHANGE IN FUND BALANCES	<u>(\$6,750)</u>	<u>\$131,050</u>		<u>(\$131,050)</u>
Fund balance at beginning of year			<u>                    </u>	
Fund balance at end of year			<u>                    </u>	

See accompanying notes to financial statements

CITY OF OAKLEY  
 LOW AND MODERATE INCOME HOUSING ASSET SPECIAL REVENUE FUND  
 STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL  
 FOR THE YEAR ENDED JUNE 30, 2017

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
REVENUES				
Loan repayment	\$2,000	\$2,000	\$55,768	\$53,768
Use of money and property	<u>12,000</u>	<u>12,000</u>	<u>273</u>	<u>(11,727)</u>
Total Revenues	<u>14,000</u>	<u>14,000</u>	<u>56,041</u>	<u>42,041</u>
EXPENDITURES				
Current:				
Housing programs	3,500	3,500	3,127	373
Debt service:				
Interest	<u>10,500</u>	<u>10,500</u>	<u>8,245</u>	<u>2,255</u>
Total Expenditures	<u>14,000</u>	<u>14,000</u>	<u>11,372</u>	<u>2,628</u>
NET CHANGE IN FUND BALANCES			<u>44,669</u>	<u>\$44,669</u>
Fund balance (deficit) at beginning of year			<u>(1,085,098)</u>	
Fund balance (deficit) at end of year			<u>(\$1,040,429)</u>	

See accompanying notes to financial statements

## PROPRIETARY FUNDS

### INTERNAL SERVICE FUNDS

Internal service funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services to other City funds be financed through user fees to those funds

The concept of major funds does not extend to internal service funds because they do not do business with outside parties. For the Statement of Activities, the net revenues or expenses of the internal service fund is eliminated by netting them against the operations of the other City departments which generated them. The remaining balance sheet items are consolidated with these same funds in the Statement of Net Position.

CITY OF OAKLEY  
 PROPRIETARY FUNDS  
 STATEMENT OF NET POSITION  
 JUNE 30, 2017

	Governmental Activities - Internal Service Funds
<b>ASSETS</b>	
Current:	
Cash and investments available for operations (Note 3)	\$1,321,681
Receivables:	
Interest	<u>2,394</u>
Total Current Assets	<u>1,324,075</u>
Noncurrent:	
Capital assets (net of accumulated depreciation) (Note 7)	<u>7,035,115</u>
Total Assets	<u>8,359,190</u>
<b>LIABILITIES</b>	
Accounts payable	<u>6,632</u>
Total Assets	<u>6,632</u>
<b>NET POSITION (Note 10)</b>	
Net investment in capital assets	7,035,115
Unrestricted	<u>1,317,443</u>
Total Net Position	<u><u>\$8,352,558</u></u>

See accompanying notes to financial statements

CITY OF OAKLEY  
 PROPRIETARY FUNDS  
 STATEMENT OF REVENUE, EXPENSES  
 AND CHANGES IN FUND NET POSITION  
 FOR THE YEAR ENDED JUNE 30, 2017

	Governmental Activities - Internal Service Funds
OPERATING REVENUES	
Charges for services	<u>\$295,000</u>
Total Operating Revenues	<u>295,000</u>
OPERATING EXPENSES	
Supplies	51,193
Depreciation	<u>544,586</u>
Total Operating Expenses	<u>595,779</u>
Operating Income (Loss)	<u>(300,779)</u>
NONOPERATING REVENUES (EXPENSES)	
Interest income	2,953
Gain from sale of capital assets	<u>12,000</u>
Total Nonoperating Revenues	<u>14,953</u>
Income (Loss) Before Contributions	(285,826)
Contributions	<u>119,150</u>
Change in net position	(166,676)
BEGINNING NET POSITION	<u>8,519,234</u>
ENDING NET POSITION	<u><u>\$8,352,558</u></u>

See accompanying notes to financial statements

CITY OF OAKLEY  
 PROPRIETARY FUNDS  
 STATEMENT OF CASH FLOWS  
 FOR THE YEAR ENDED JUNE 30, 2017

	Governmental Activities - Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers	\$295,000
Payments to suppliers	(69,494)
Cash Flows from Operating Activities	225,506
 <b>CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES</b>	
Proceeds from sale of capital assets	12,000
Acquisition of capital assets	(297,495)
Cash Flows from Capital Financing Activities	(285,495)
 <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest	1,976
Net Cash Flows	(58,013)
Cash and investments at beginning of period	1,379,694
Cash and investments at end of period	\$1,321,681
 <b>NONCASH TRANSACTIONS</b>	
Contribution of capital assets	\$119,150
 <b>Reconciliation of Operating Income (Loss) to Cash Flows from Operating Activities:</b>	
Operating income (loss)	(\$300,779)
Adjustments to reconcile operating income (loss) to cash flows from operating activities:	
Depreciation	544,586
Net change in liabilities:	
Accounts payable	(18,301)
Cash Flows from Operating Activities	\$225,506

See accompanying notes to financial statements

<b>FIDUCIARY FUNDS</b>
------------------------

**FIDUCIARY FUNDS**

These funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments. The financial activities of these funds are excluded from the City-wide financial statements, but are presented in separate Fiduciary Fund financial statements. Fiduciary assets are held for others, therefore they are reported in aggregate without indicating whether they are restricted or unrestricted.

**Successor Agency to the Redevelopment Agency Private Purpose Trust Fund** is used to account for the activities of the Successor Agency to the former Redevelopment Agency of the City of Oakley.

**Agency Funds** are used to account for assets held by the City as an agent for individuals, private organizations, and other governments.

CITY OF OAKLEY  
 FIDUCIARY FUNDS  
 STATEMENT OF FIDUCIARY NET POSITION  
 JUNE 30, 2017

	Successor Agency to the Redevelopment Agency Private Purpose Trust Fund	Agency Funds
<b>ASSETS</b>		
Cash and investments (Note 3)	\$2,196,494	\$2,284,836
Cash and investments with fiscal agent (Note 3)	2,020,049	1,419,240
Accounts receivable	2,001	
Interest receivable		2,585
Loans receivable (Note 16B)	650,629	
	<u>4,869,173</u>	<u>3,706,661</u>
Total Assets		<u>\$3,706,661</u>
<b>LIABILITIES</b>		
Accounts payable	279,346	
Interest payable	442,617	
Due to other agencies		\$713,207
Due to bondholders		2,993,454
Long-term debt (Note 16D):		
Due within one year	510,000	
Due in more than one year	28,360,000	
	<u>29,591,963</u>	<u>\$3,706,661</u>
Total Liabilities		<u>\$3,706,661</u>
<b>NET POSITION</b>		
Held in Trust for the Successor Agency and Other Governments	<u>(\$24,722,790)</u>	

See accompanying notes to financial statements



CITY OF OAKLEY  
 FIDUCIARY FUNDS  
 STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
 FOR THE YEAR ENDED JUNE 30, 2017

	Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund <hr/>
<b>ADDITIONS</b>	
Property taxes	\$1,976,225
Charges for services	240
Use of money and property	103,908
Miscellaneous	273,519
	<hr/>
Total Additions	2,353,892
<b>DEDUCTIONS</b>	
Redevelopment and Economic Development	253,800
Depreciation	31,661
Loss from sale of property (Note 16C)	445,530
Remittance of land sale proceeds to County	2,097,690
Debt service:	
Interest and fiscal charges	1,345,658
	<hr/>
Total Deductions	4,174,339
	<hr/>
Change in Net Position Before Special Items	(1,820,447)
<b>SPECIAL ITEMS</b>	
Loan default (Note 16B)	(599,304)
Transfer land held for redevelopment and capital assets to City (Notes 16C and 16D)	(14,642,456)
	<hr/>
Change in Net Position	(17,062,207)
<b>NET POSITION HELD IN TRUST FOR SUCCESSOR AGENCY AND OTHER GOVERNMENTS</b>	
Beginning of year	(7,660,583)
	<hr/>
End of year	(\$24,722,790)
	<hr/> <hr/>

See accompanying notes to financial statements

This Page Left Intentionally Blank

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Oakley was incorporated as a general law city on July 1, 1999. Oakley is a community of approximately 40,144 residents situated in Contra Costa County on the east side of San Francisco Bay. Oakley is located approximately 50 miles east of the City of San Francisco. The City operates under the Council-Manager form of government and provides the following services: law enforcement, highways and streets, public improvements, planning and zoning, recreation, and general administration services.

The financial statements and accounting policies of the City conform with generally accepted accounting principles applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting policies are summarized below:

**A. Reporting Entity**

The City is governed by a five member council elected by City residents. The City is legally separate and fiscally independent which means it can issue debt, set and modify budgets and fees and sue or be sued. The accompanying basic financial statements include only the financial activities of the City and the Oakley Public Financing Authority, which is a component unit controlled by and dependent on the City. The Authority is included (“blended”) with funds of the City since it is governed by the City Council sitting in a separate capacity.

The Oakley Public Financing Authority is a separate governmental entity whose purpose is to assist in the financing and refinancing of certain redevelopment activities of the former Redevelopment Agency and certain programs and projects of the City. The Authority’s activities to date consist only of the purchase and resale of City or Redevelopment Agency debt issues, and the issuance of the 2004-1 Limited Obligation Bonds, the 2006-1 Infrastructure Revenue Bonds, the 2006 Certificates of Participation and the Refunding Revenue Bonds, Series 2012, the Refunding Revenue Bonds, Series 2014, and the 2016 Lease Revenue Bonds. Separate financial statements are not issued for the Oakley Public Financing Authority.

**B. Basis of Presentation**

The City’s Basic Financial Statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

**Government-wide Statements:** The Statement of Net Position and the Statement of Activities display information about the primary government (the City) and its component units. These statements include the financial activities of the overall City government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City’s governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*Fund Financial Statements:* The fund financial statements provide information about the City's funds, including blended component units. The emphasis of fund financial statements is on major individual governmental funds, each of which is displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

**C. Major Funds**

Major governmental funds are identified and presented separately in the fund financial statements. All other funds, called non-major funds, are combined and reported in a single column, regardless of their fund-type.

Major funds are defined as funds that have either assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses equal to ten percent of their fund-type total and five percent of the grand total. The General Fund is always a major fund. The City may also select other funds it believes should be presented as major funds.

The City reported the following major governmental funds in the accompanying financial statements:

**General Fund** - The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. Revenues deposited in the General Fund include property tax, sales tax, franchise fees, business licenses, fines and forfeitures and fees for services. This fund is used to account for most of the City's basic services including Legislative, General Administration, Law Enforcement, Recreation and Community Development.

**Lighting and Landscaping Districts Special Revenue Fund** – This fund accounts for assessments made upon parcels of land within the Lighting and Landscaping Zones #1, #2 and #3 and their use in accordance with the provisions of the State of California Streets and Highway Code.

**Public Protection Special Revenue Fund** – This fund accounts for dedicated Police Services Special Taxes and State COPS program funds.

**Low and Moderate Income Housing Asset Special Revenue Fund** – This fund accounts for the housing assets of the former Oakley Redevelopment Agency and loan repayments restricted to low and moderate income housing projects.

**Traffic Impact Fees Capital Projects Fund** – This fund accounts for fees assessed on new development to provide street and road improvements.

**General Capital Projects Fund** - This fund accounts for revenues and expenditures related to General Fund contributions, grants and other funding sources for capital projects not accounted for in other capital projects funds. It accounts for the total expenditures for each project charged to this fund.

**Debt Service Fund** – This fund accounts for principal and interest on the City's outstanding debt issues.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The City also reports the following fund types:

**Internal Service Funds** – The funds account for equipment replacement and capital facilities maintenance and replacement; all of which are provided to City departments on a cost reimbursement basis.

**Fiduciary Funds** – These funds account for assets held by the City as an agent for various functions. The Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund accounts for the accumulation of resources to be used for payments at appropriate amounts and times in the future. Agency funds are used to account for assets held by the City as an agent for the Assessment Districts 2004-1 and 2006-1 and assets held on behalf of the County for regional mitigation fees. The financial activities of these funds are excluded from the City-wide financial statements, but are presented in separate Fiduciary Fund financial statements.

**D. Basis of Accounting**

The government-wide and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the full *accrual basis* of accounting. Revenues are recorded when *earned* and expenses are recorded at the time liabilities are *incurred*, regardless of when the related cash flows take place. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Governmental funds are reported using the *current financial resources* measurement focus and the *modified accrual* basis of accounting. Under this method, revenues are recognized when *measurable* and *available*. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Governmental capital asset acquisitions are reported as *expenditures* in governmental funds. Proceeds of governmental long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Those revenues susceptible to accrual are sales tax, transfer tax, fines, interest revenue and gross receipts taxes. Charges for services, and licenses and permits are not susceptible to accrual because they are not measurable until received in cash.

*Non-exchange transactions*, in which the City gives or receives value without directly receiving or giving equal value in exchange, include taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied or assessed. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The City may fund programs with a combination of cost-reimbursement grants, categorical block grants, special purpose revenues and general purpose revenues. While both restricted and unrestricted Net Position may be available to finance program expenditures the City's policy is to first apply restricted purpose revenues to such programs, followed by general purpose revenues if necessary.

Certain indirect costs are included in program expenses reported for individual functions and activities.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**E. *Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position or balance sheet report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position or balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has only one item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from three sources: accounts receivable, interest on interfund advances and loans receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**F. *Accounts Receivable***

Receivables at June 30, 2017 were comprised of the following:

Governmental Activities:	Taxes	Accounts	Inter- Governmental	Total Receivables
General Fund	\$657,691	\$58,883	\$415,200	\$1,131,774
Lighting and Landscaping Districts		184		184
General Capital Projects			1,400,000	1,400,000
Non-Major Governmental Funds		51,667	199,899	251,566
Total Accounts Receivable, net of allowance for doubtful accounts	<u>\$657,691</u>	<u>\$110,734</u>	<u>\$2,015,099</u>	<u>\$2,783,524</u>

**G. *Property Taxes and Special Assessment Revenue***

Revenue is recognized in the fiscal year for which the tax and assessment is levied. The County of Contra Costa levies, bills and collects property taxes and special assessments for the City; under the County’s “Teeter Plan” the County remits the entire amount levied for secured taxes and handles all delinquencies, retaining interest and penalties. Secured and unsecured property taxes are levied on January 1 of the preceding fiscal year.

Secured property tax is due in two installments, on November 1 and February 1 and becomes a lien on those dates. It becomes delinquent on December 10 and April 10, respectively. Unsecured property tax is due on July 1, and becomes delinquent on August 31.

The term “unsecured” refers to taxes on personal property other than real estate, land and buildings. These taxes are secured by liens on the personal property being taxed. Secured and unsecured property tax revenues are recognized by the City in the fiscal year they are assessed, provided they become available as defined above.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**H. *Compensated Absences***

Compensated absences comprise unpaid vacation and certain compensated time off, which are accrued as earned. For all governmental funds amounts expected to be paid out for permanent liquidation are recorded as fund liabilities; the long-term portion is recorded in the Statement of Net Position. The liability for compensated absences is determined annually. The changes in the compensated absences were as follows:

	Governmental Activities
Beginning Balance	\$546,602
Additions	778,138
Payments	(584,168)
Ending Balance	\$740,572
Current Portion	\$584,168

The long-term portion of governmental activities compensated absences is liquidated primarily by the General Fund.

**I. *Fair Value Measurements***

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

**J. *Use of Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**K. *New and Renamed Funds***

Regional Park Special Revenue Fund was established to account for the activities associated with the development and maintenance of the Oakley Regional Community Park

Citywide Community Facilities District Special Revenue Fund was established to account for the activities associated with the maintenance of neighborhood parks and stormwater detention facilities in the areas of the 2015-2 Citywide Community Facility District.

The 2006 Certificates of Participation Debt Service Fund was renamed as the Debt Service Fund.

**NOTE 2 - BUDGETS AND BUDGETARY ACCOUNTING**

**A. *Budget Policy***

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. The City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. Work sessions are conducted to obtain citizen's comments.
3. The budget is legally enacted by City Council resolution.
4. All appropriations transfers between funds must be approved by the City Council by resolution during the fiscal year. The City Manager is authorized to transfer unencumbered appropriations within a fund. In addition, amendments that are made to authorize spending of increased or new special purpose revenues may be approved by the City Manager. The legally adopted budget requires that expenditures not exceed total appropriations at the fund level.
5. Budgets are adopted for all Governmental Funds except the 2006-1 Assessment District Capital Projects Fund, which is governed by bond convents.
6. Formal budgetary integration is employed as a management control device during the year for all budgeted funds.
7. Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
8. Budgeted amounts appearing in the budgetary comparison statements are as originally adopted or as amended by the City Council or the City Manager, as authorized.



**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 2 - BUDGETS AND BUDGETARY ACCOUNTING (Continued)**

**B. Encumbrances**

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of formal budgetary integration in all budgeted funds. Unexpended operating appropriations lapse at year end and must be reappropriated in the following year. Unexpended capital projects appropriations are automatically reappropriated in the following year. Encumbrances outstanding at year-end are recorded as restricted, committed or assigned fund balance, depending on the classification of the resources to be used to liquidate the encumbrance, since they do not constitute expenditures or liabilities.

**C. Expenditures in Excess of Appropriations**

The following funds incurred expenditures in excess of appropriations:

Fund	Excess of Expenditures Over Appropriations
Public Protection Special Revenue Fund	\$227,365
Gas Tax Special Revenue Fund	27,809
Debt Service Fund	6,764,178
Youth Development Special Revenue Fund	8,010
CityWide Community Facilities District Special Revenue Fund	3,616
Public Facilities Impact Fee Capital Projects Fund	12,387
Fire Impact Fee Capital Projects Fund	11,824
Street Maintenance Reserve Capital Projects Fund	2,297

The funds had sufficient revenues or other resources to finance these expenditures.

**NOTE 3 – CASH AND INVESTMENTS**

The City pools cash from all sources and all funds, except cash of the Successor Agency and cash with fiscal agents, so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time.

**A. Policies**

The City and its fiscal agents invest in individual investments and in investment pools. Individual investments are evidenced by specific identifiable pieces of paper called *securities instruments*, or by an electronic entry registering the owner in the records of the institution issuing the security, called the *book entry* system. Individual investments are generally made by the City's fiscal agents as required under its debt issues. In order to maximize security, the City employs the Trust Department of a bank as the custodian of all City managed investments, regardless of their form.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 3 - CASH AND INVESTMENTS (Continued)**

California Law requires banks and savings and loan institutions to pledge government securities with a market value of 110% of the City's cash on deposit, or first trust deed mortgage notes with a market value of 150% of the deposit, as collateral for these deposits. Under California Law this collateral is held in a separate investment pool by another institution in the City's name and places the City ahead of general creditors of the institution.

The City's investments are carried at fair value, as required by generally accepted accounting principles. The City adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in income for that fiscal year.

**B. Classification**

Cash and investments are classified in the financial statements as shown below:

City cash and investments:	
Cash and investments available for operations	\$37,823,597
Cash and investments with fiscal agent	4,768,365
Total City Cash and Investments	<u>42,591,962</u>
Cash and investments in Fiduciary Funds (Separate Statement):	
Successor Agency to the Redevelopment	
Agency Private Purpose Trust Fund:	
Cash available for operations	2,196,494
Cash and investments with fiscal agent	2,020,049
Agency Funds:	
Cash and investments available for operations	2,284,836
Cash and investments with fiscal agent	1,419,240
Total Cash and Investments	<u><u>\$50,512,581</u></u>

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 3 - CASH AND INVESTMENTS (Continued)**

*C. Investments Authorized by the California Government Code and the City's Investment Policy*

The City's Investment Policy and the California Government Code allow the City to invest in the following, provided the credit ratings of the issuers are acceptable to the City; and approved percentages and maturities are not exceeded. The table below also identifies certain provisions of the California Government Code or the City's Investment Policy:

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality	Maximum Percentage of Portfolio	Maximum Investment In One Issuer
U.S. Government Securities	5 years		No Limit	No Limit
U.S. Government Agency Securities: Federal Home Loan Bank Federal National Mortgage Association Federal Farm Credit Bank Federal Home Loan Mortgage Corporation Student Loan Marketing Association Government National Mortgage Association	5 years		No Limit	No Limit
State of California Warrants, Treasury Notes or Bonds	5 years		No Limit	No Limit
California Local Agency Investment Fund	N/A		N/A	\$65 million per account
Certificates of Deposit	5 years	A1/P1	30%	No Limit
Bankers Acceptances	180 days	A1/P1	40%	30%
Medium Term Corporate Notes	5 years	AAA	30%	No Limit
Money Market Funds	N/A	Top rating category	20%	No Limit
Investment Trust of California (CalTRUST)	N/A		N/A	No Limit
Repurchase Agreements	1 year		No Limit	No Limit

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 3 - CASH AND INVESTMENTS (Continued)**

**D. Investments Authorized by Debt Agreements**

The City and Successor Agency must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the City fails to meet its obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with City resolutions, bond indentures or State statutes. The table below identifies the investment types that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements:

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality
U.S. Government Securities	N/A	Aaa/AAA
U.S. Government Agency Securities	N/A	N/A
Local Agency Investment Fund	N/A	\$65 million per account
Bankers Acceptances	360 days	A1/A1+/P1
Commercial Paper	270 days	A-1+/P-1
Money Market Funds	N/A	A/AAA <sub>m</sub> /AAA <sub>m</sub>
Municipal Obligations	N/A	Aaa/AAA
Pre-refunded Municipal Obligations	N/A	Highest
General Obligations	N/A	A2/A
Investment Agreements/Contracts	N/A	A
Repurchase Agreements	N/A	N/A
Investments fully insured by the FDIC	N/A	N/A
Tax-exempt Obligations	N/A	Highest Rating
Short term Certificates of Deposit	360 days	A1/A1+/P1
Certificates of Deposit	N/A	A
California Asset Management Program	N/A	N/A
Shares in a California Common Law Trust	N/A	N/A

**E. Interest Rate Risk and Fair Value Hierarchy**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Normally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City generally manages its interest rate risk by holding investments to maturity.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 3 - CASH AND INVESTMENTS (Continued)**

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the distribution of the City's investments by maturity. At June 30, 2017, all of the City's investments mature in 12 months or less.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

<u>Investment Type</u>	<u>Level 2</u>	<u>Investments Measured at Net Asset Value</u>	<u>Investments Measured at Amortized Cost</u>	<u>Total</u>
<i>Cash and Investments in City Treasury:</i>				
Money Market Funds			\$1,780,102	\$1,780,102
CaITRUST	\$9,164,520			9,164,520
<i>Held by Fiscal Agents:</i>				
California Asset Management Program		\$2,020,014		2,020,014
Money Market Funds			6,187,642	6,187,642
Total Investments	<u>\$9,164,520</u>	<u>\$2,020,014</u>	<u>\$7,967,744</u>	19,152,278
 <i>Investments Exempt from Fair Value Hierarchy:</i>				
Local Agency Investment Fund				27,126,965
Cash deposits in banks and petty cash				<u>4,233,338</u>
Total Cash and Investments				<u>\$50,512,581</u>

The City is a participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations. At June 30, 2017 these investments matured in an average of 194 days.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 3 - CASH AND INVESTMENTS (Continued)**

The City is a participant in the Short-Term Fund of the Investment Trust of California (CalTrust), a joint powers authority and public agency established by its members under the provisions of Section 6509.7 of the California Government Code. Members and participants are limited to California public agencies. CalTrust is governed by a Board of Trustees of seven Trustees, at least seventy-five percent of whom are from the participating agencies. The City reports its investment in CalTrust at the fair value amount provided by CalTrust, which is the same as the value of the pool shares. The balance is available for withdrawal on demand, and is based on the accounting records maintained by CalTrust. Included in CalTrust's investment portfolio are: United States Treasury Notes, Bills, Bonds or Certificates of Indebtedness; registered state warrants or treasury notes or bonds; California local agency bonds, notes, warrants or other indebtedness; federal agency or United States government-sponsored enterprise obligations; bankers acceptances; commercial paper; negotiable certificates of deposit; repurchase agreements; medium-term notes; money market mutual funds; notes, bonds or other obligation secured by a first priority security interest in securities authorized under Government Code Section 53651; and mortgage passthrough securities, collateralized mortgage obligations, and other asset – backed securities.

CalTrust's Short-Term Fund has a target portfolio duration of 0 to 2 years. At June 30, 2017, these investments matured in an average of 336 days. The investment in CalTrust, classified in Level 2 of the fair value hierarchy, is valued based on the fair value factor provided by the CalTrust, which is calculated as the average cost to net asset value per share of the Short-Term Fund. At June 30, 2017, the fair value approximated the City's cost.

The Successor Agency is a participant in the California Asset Management Program (CAMP). CAMP is an investment pool offered by the California Asset Management Trust (the Trust). The Trust is a joint powers authority and public agency created by the Declaration of Trust and established under the provisions of the California Joint Exercise of Powers Act (California Government Code Sections 6500 et seq., or the "Act") for the purpose of exercising the common power of its Participants to invest certain proceeds of debt issues and surplus funds. CAMP's investments are limited to investments permitted by subdivisions (a) to (n), inclusive, of Section 53601 of the California Government Code. The Agency reports its investments in CAMP at the fair value amounts provided by CAMP, which is the same as the value of the pool share in accordance with GASB 79 requirements. At June 30, 2017, the fair value approximated the Agency's cost. At June 30, 2017, these investments have an average maturity of 49 days.

The Agency, as a CAMP shareholder, may withdraw all or any portion of the funds in its CAMP account at any time by redeeming shares. The CAMP Declaration of Trust permits the CAMP trustee to suspend the right of withdrawal from CAMP or to postpone the date of payment of redemption proceeds if the New York Stock Exchange is closed other than for customary weekend and holiday closings, if trading on the New York Stock Exchange is restricted, or if, in the opinion of the CAMP trustees, an emergency exists such that disposal of the CAMP pool securities or determination of its net asset value is not reasonably practicable. If the right of withdrawal is suspended, the Agency may either withdraw its request for that withdrawal or receive payment based on the net asset value of the CAMP pool next determined after termination of the suspension of the right of withdrawal.

Money market funds are available for withdrawal on demand and at June 30, 2017 matured in an average of 44 days.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 3 - CASH AND INVESTMENTS (Continued)**

**F. Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The actual ratings as of June 30, 2017 for CalTRUST is AAF, California Asset Management Program is rated AAAM, and all the City's Money Market Funds are rated AAAM as provided by Standard and Poor's investment ratings service. The Local Agency Investment Fund external investment pool and the certificates of deposit were not rated as of June 30, 2017.

**NOTE 4 - INTERFUND TRANSACTIONS**

**A. Transfers Between Funds**

With Council approval, resources may be transferred from one City fund to another. Transfers are used: to move revenue from the fund that statute or budget requires to collect the item to the fund that statute or budget requires to expend the item; distribute unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; and to provide additional resources for current operations or debt service.

Transfers between Funds during the fiscal year ended June 30, 2017 and the purpose for each were as follows:

Fund Receiving Transfer	Fund Making Transfers	Transfer Amount
General Fund	General Capital Projects	\$13,206 (A)
	Non-Major Governmental Funds	4,865 (A)
Lighting and Landscaping Districts Special Revenue Fund	Non-Major Governmental Funds	176,927 (B)
General Capital Projects	General Fund	4,600,000 (B)
Debt Service Fund	Non-Major Governmental Funds	596,035 (C)
Non-Major Governmental Funds	General Fund	700,000 (B)
	Total Interfund Transfers	<u>\$6,091,033</u>

(A) To fund operations.

(B) To fund capital projects and administration.

(C) To fund debt service.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 4 - INTERFUND TRANSACTIONS (Continued)**

**B. Long-Term Interfund Advances**

At June 30, 2017 the funds below had made advances which were not expected to be repaid within the next year. The balances in the funds with the advance to other funds are offset by unavailable revenue or nonspendable fund balance.

Advances to Other Funds	Advances from Other Funds	Advanced Amount
General Fund	Lighting and Landscaping Districts Special Revenue Fund	\$69,232
General Fund	Non-Major Governmental Funds	106,000
Traffic Impact Fees	Low and Moderate Income Housing Asset Special Revenue Fund	556,772
Non-Major Governmental Funds	Low and Moderate Income Housing Asset Special Revenue Fund	544,917
	Total Interfund Advances	\$1,276,921

Since the City's formation in 1999, the General Fund has, on occasion, made advances to the Lighting and Landscaping Districts Special Revenue Fund to cure operating deficits in two of the Landscaping Districts. The advances bear interest at the City's investment pool rate. The balance of these advances totaled \$69,232 at June 30, 2017.

The General Fund agreed to advance \$150,000 to the Public Facilities Impact Fee Capital Projects Fund to fund a debt service shortfall in fiscal years 2013 and 2014. During fiscal year 2015, the General Fund made an additional advance of \$96,000. The advances bear interest at the City's investment pool rate. During fiscal year 2017, the Public Facilities Impact Fee Capital Project Fund repaid the General Fund \$100,000 and the balance of the advances totaled \$106,000 at June 30, 2017.

The Traffic Impact Fees Capital Projects Fund, Park Impact Fees Capital Projects Fund, and Public Facilities Impact Fees Capital Projects Fund agreed to accept deferred payment of impact fees by the former Redevelopment Agency to assist with the Courtyards at Cypress Grove affordable housing project. Although no cash was advanced, these obligations were recorded as advances to the former Redevelopment Agency. The City's Low and Moderate Income Housing Asset Special Revenue Fund, as Housing Successor to the former Redevelopment Agency's housing activities, assumed the obligation to repay the advances, which will be repaid from future loan collections. The advances bear interest at the City's annual pooled investment rate which was of 0.745% for fiscal year 2017. The balance outstanding at June 30, 2017 was \$1,101,689.

**C. Current Interfund Balances**

Current interfund balances arise in the normal course of business and are expected to be repaid shortly after at the end of the fiscal year. The Regional Park Special Revenue Fund owed the General Fund \$5,561 as of June 30, 2017.



**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 5 – LOANS RECEIVABLE**

**A. *Low and Moderate Income Housing and City Loans Receivable***

The former Redevelopment Agency engaged in programs designed to encourage construction of or improvement in low-to-moderate income housing. Under these programs, grants or loans were provided under favorable terms to homeowners or developers who agreed to expend these funds in accordance with the Agency’s terms. With the dissolution of the Redevelopment Agency as discussed in Note 16, the City agreed to become the successor to the Redevelopment Agency’s housing activities and as a result the Low and Moderate Income Housing Asset Fund assumed the loans receivable of the Redevelopment Agency’s Low and Moderate Income Housing Fund. In addition, the City has made loans to certain employees and to local businesses for economic development. Although these loans and notes are expected to be repaid in full, their balance has been offset by unavailable revenue or nonspendable fund balance. The balances of the loans receivable, including accrued interest, at June 30, 2017 are set forth below:

Golden Oak Manor	\$1,127,147
Silver Oak Apartments	632,929
Oakley Senior Housing	760,795
Oakley Cypress Associates	3,368,750
Carol Lane	5,056,660
First Time Homebuyer	119,957
Employee Home Loans	512,022
New Lifeline Ministries	<u>31,343</u>
Total	<u><u>\$11,609,603</u></u>

**B. *Golden Oak Manor***

Under the terms of a Loan Agreement dated December 19, 1994 between the Redevelopment Agency and the Developer, Golden Oak Manor, L.P., the Agency loaned the amount of \$780,000 to construct 50 senior residential rental units, with 24 of the units being restricted to very low income households. The loan is secured by a deed of trust on the property, is due in 2054 and bears simple annual interest of 3 percent. Interest and principal are deferred for 60 years or upon transfer of the property to an unqualified entity. Any unpaid amounts are considered deferred; all deferred principal and interest is due when the note matures. During fiscal year 2017, the loan was assigned and transferred from Golden Oak Manor, L.P., to Golden Oak Manor II, L.P.

**C. *Silver Oak Apartments***

Under the terms of a Loan Agreement dated May 1, 1998 between the Redevelopment Agency and the Developer, Ecumenical Association for Housing, the Agency loaned \$374,220 along with an additional \$99,206 in January 1999, for a total loan amount of \$473,426, to fund the construction of 24 affordable housing units. The loan is secured by a deed of trust on the property, is due in 2058 and bears simple annual interest of 3 percent with principal and interest due annually to the extent there is “residual receipts” as defined in the agreement. Any unpaid amounts are considered deferred; all deferred principal and interest is due when the note matures.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 5 – LOANS RECEIVABLE (Continued)**

**D. *Oakley Senior Housing***

Under the terms of a Loan Agreement dated February 8, 2000 between the Redevelopment Agency and the Developer, Oakley Senior Associates, L.P., the Agency loaned the amount of \$1,800,000 to fund the acquisition and development costs to construct eighty units of affordable housing for low and moderate income seniors. The loan is secured by a deed of trust on the property, is due in 55 years from the issuance of the certificate of completion, but not later than 2058, and bears simple annual interest of 3 percent, with principal and interest due annually to the extent there is “residual receipts” as defined in the agreement. Any unpaid amounts are considered deferred; all deferred principal and interest is due when the note matures. The Agency received a payment of \$547,000 from the developer during fiscal year 2002. A portion of the loan had been funded by the Redevelopment Agency Projects Fund, and with the dissolution of the Agency effective February 1, 2012, the assets of the Redevelopment Agency Projects Fund, including a portion of the Oakley Senior Housing loan in the amount of \$623,082, were assumed by a Successor Agency as discussed in Note 16.

**E. *Oakley Cypress Associates***

Under the terms of the Loan Agreement dated December 1, 2005, the Redevelopment Agency loaned \$2.5 million to Oakley Cypress Associates to assist in the development of 96 affordable housing units. The loan is secured by a deed of trust on the property and bears simple interest of 3 percent annually. Principal and interest payments are due annually to the extent that Oakley Cypress Associates has “residual receipts” as defined in the agreement. The remaining balance of unpaid principal and accrued interest is due fifty-five years after the issuance of the certificate of completion, but no later than December 1, 2063.

**F. *Carol Lane***

Under the terms of a Loan Agreement dated February 23, 2007 between the Redevelopment Agency and the Developer, 59 Carol Lane, L.P., the Agency loaned the amount of \$3,858,753 to fund the acquisition and development costs to construct two hundred and eight units of senior and family affordable housing for low and very-low income households. The loan is secured by a deed of trust on the property, is due in 55 years from the issuance of the certificate of completion, but not later than 2062, and bears simple interest of 3 percent annually, with principal and interest due annually to the extent there are “residual receipts” as defined in the agreement. Any unpaid amounts are considered deferred; all deferred principal and interest is due when the note matures.

**G. *First-Time Homebuyer Program***

The Redevelopment Agency administered a First-Time Homebuyers Program funded by Bond proceeds in the amount of \$512,392 in 1994, under which low and moderate income individuals may qualify for first-time home buyer deferred second mortgages to purchase homes in the Oakley area. The individual loans are 30-year fixed rate deferred loans, bearing interest at a rate equal to two percent below the Lender’s rate and do not exceed \$50,000. These loans are due thirty years from the date of issuance, but principal and accrued interest will be forgiven at maturity if the unit was owner occupied for the full thirty years. Under the terms of the Program, loans must be repaid in full if the property is sold to a nonqualified buyer.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 5 – LOANS RECEIVABLE (Continued)**

**H. *Employee Home Loans***

On December 1, 2005, the City loaned \$550,000 and \$70,000 to a City employee for the purpose of purchasing a home. The loan of \$550,000 is secured by a deed of trust, has a term of 30 years and bears interest of 2.5%. The \$70,000 loan was repaid in January 2006. In March 2009 the City amended the employment agreement to extend the final payment of the housing assistance loan by one year to December 2036. In June 2010 the City again amended the employment agreement to extend the final payment from December 2036 to December 2037. Each extension reflected a one-year deferral of mortgage payments and included no forgiveness of principal. The loan is being repaid timely and at June 30, 2017 had a remaining balance of \$421,852

On December 15, 2007, the City loaned \$100,000 to a second City employee for the purpose of purchasing a home. The loan of \$100,000 is secured by a deed of trust, has a term of 15 years and bears interest of 2.5%. This employee left the City during fiscal year 2009 and the City entered into a supplemental agreement with the employee that does not require the employee to immediately repay the loan. The City retains an interest in the home and will receive repayment depending on the sales price. However, the City has agreed to forgive its loan if the sales proceeds are less than the outstanding balance on the first deed of trust on the home. The home has not been sold as of June 30, 2017, and at June 30, 2017 the loan has a remaining balance of \$90,170.

As of June 30, 2017, the combined balance of these loans is \$512,022

**I. *Manuel's Five Star Restaurant, Inc.***

As discussed in Note 16B, the City entered into an agreement with Manuel's Five Star Restaurant, Inc. (MFSR), in August 2011 to provide loans of the former Redevelopment Agency's funds. The City entered into a second amendment to the agreement in April 2013 to provide an additional loan of \$160,000 for construction costs incurred by the developer that were in excess of amounts anticipated under the original agreement. Due to restrictions applicable under the Dissolution Act, the General Fund made this additional construction loan of \$160,000. The loan bore interest of 5% on outstanding principal, was secured by a deed of trust and was payable in monthly installments. The loan was subject to the same terms of the original agreement and was due upon the sale of the property.

As discussed in Note 16A, a settlement agreement was executed between the City and Department of Finance and the Contra Costa County Auditor-Controller which allowed the City to acquire all rights and interest in the Disposition and Development Agreement (DDA) and the associated construction loan receivable from MFSR, while the Successor Agency retains the enhancement loan. The construction loan bore interest of 5% on outstanding principal and unpaid interest, was secured by a first deed of trust and was payable in monthly installments. The balance of the construction loan at the time of the settlement agreement was \$1,176,195.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 5 – LOANS RECEIVABLE (Continued)**

Under the terms of the DDA, MFSR was responsible for the payment of property taxes, fees and assessments on the property. In October 2015, the City notified MFSR that they were in default under the terms of the DDA for failure to pay Ironhouse Sanitary District fees for fiscal years 2014 and 2015 of \$22,862. In order to protect the rights in the property, the City paid the delinquent fees in October 2015, including penalties of \$365. MFSR was to repay the \$23,227 over a twelve month period, with an initial payment of \$4,027 and equal monthly payments of \$1,600. During fiscal year 2016, MFSR repaid the full amount due.

The City continued to pay the fees on the property and MFSR agreed to reimburse the City. However, MFSR was again in default for failure to pay fees due in fiscal year 2017 totaling \$43,088, including penalties. The City entered into a termination agreement in fiscal year 2017 and executed a deed in lieu of foreclosure, which transferred title for the property to the City and cancelled the loan. The balance of the loan as of the date of cancellation was \$1,293,715.

**J. *New Lifeline Ministries***

The City installed frontage improvements that are to be paid by the property owner, New Lifeline Ministries. Under the terms of a June 2015 reimbursement agreement, New Lifeline Ministries agreed to reimburse the City for its costs incurred in the amount of \$36,165. The loan is unsecured, bears interest of 1% and is repayable in equal monthly installments over 15 years. The balance of the loan as of June 30, 2017 is \$31,343.

**NOTE 6 – LAND HELD FOR RESALE**

The City has purchased parcels that are expected to be resold in the near future. Such land parcels are accounted for at the lower of cost or net realizable value or agreed-upon sales price if a disposition agreement has been made with a developer.

The balance of land held for resale in the General Fund at June 30, 2017 was \$4,054,182.

**NOTE 7 - CAPITAL ASSETS**

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated acquisition value on the date contributed.

All capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 7 - CAPITAL ASSETS (Continued)**

Depreciation is provided using the half-year convention method which is like the straight-line method in that the cost of the asset is divided by its expected useful life in years, but the asset is depreciated over 6 months instead over one year in its first year. The result is charged to expense each year until the asset is fully depreciated. The capitalization threshold for equipment with a cost of \$5,000 or more and a useful life of more than two years, and for all buildings, improvements and infrastructure with a cost of \$50,000 or more and a useful life of more than two years. The City has assigned the useful lives listed below to capital assets:

Buildings	40 years
Improvements	5-15 years
Machinery and Equipment	5 years
Vehicles	5 years
Roadways:	
Streets (includes pavement, sidewalk, curb & gutters, trees & signs)	7-40 years
Traffic Signals	25 years
Street Lights	40 years
Bridges	100 years
Parks and Recreation:	
General Improvement	25 years
Specialty Features	10 years

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 7 - CAPITAL ASSETS (Continued)**

**A. Capital Assets Additions and Retirements**

Capital asset balances comprise the following:

	Balance as of June 30, 2016	Additions	Retirements	Transfers	Transfers from Successor Agency	Balance as of June 30, 2017
<b>Governmental Activities:</b>						
Capital assets not being depreciated:						
Land	\$13,641,305	\$1,469,502			\$373,123	\$15,483,930
Construction in Progress	3,248,857	5,392,245		(\$1,765,401)		6,875,701
Total capital assets not being depreciated	16,890,162	6,861,747		(1,765,401)	373,123	22,359,631
Capital assets being depreciated:						
Buildings and Improvements	10,611,659	2,050,000		291,337	2,992,285	15,945,281
Machinery and Equipment	2,454,357	149,090	(\$162,351)		65,957	2,507,053
Vehicles	1,561,792	177,555	(188,105)			1,551,242
Roadways:						
Pavement	167,220,967	24,695		453,928	12,593,840	180,293,430
Sidewalks	9,797,203					9,797,203
Curbs and Gutters	9,931,181			248,459		10,179,640
Traffic Signals	3,209,749			90,814	400,859	3,701,422
Regulatory Signs and Street Trees	1,437,901			680,863	25,000	2,143,764
Street Lights	3,239,203					3,239,203
Bridges	4,422,722					4,422,722
Parks and Recreation Structures	12,760,994	273,422			818,890	13,853,306
Total capital assets being depreciated	226,647,728	2,674,762	(350,456)	1,765,401	16,896,831	247,634,266
Less accumulated depreciation for:						
Buildings and Improvements	(3,095,924)	(480,501)			(699,883)	(4,276,308)
Machinery and Equipment	(2,091,290)	(133,023)	162,351		(65,957)	(2,127,919)
Vehicles	(1,210,413)	(157,697)	188,105			(1,180,005)
Roadways:						
Pavement	(63,244,715)	(4,991,467)			(1,453,277)	(69,689,459)
Sidewalks	(2,929,867)	(130,646)				(3,060,513)
Curbs and Gutters	(2,863,473)	(138,461)				(3,001,934)
Traffic Signals	(1,343,811)	(146,238)			(143,254)	(1,633,303)
Regulatory Signs and Street Trees	(1,059,870)	(195,340)			(1,563)	(1,256,773)
Street Lights	(1,074,980)	(80,979)				(1,155,959)
Bridges	(1,025,472)	(44,226)				(1,069,698)
Parks and Recreation Structures	(4,248,562)	(547,599)			(263,564)	(5,059,725)
Total accumulated depreciation	(84,188,377)	(7,046,177)	350,456		(2,627,498)	(93,511,596)
Net capital assets being depreciated	142,459,351	(4,371,415)		1,765,401	14,269,333	154,122,670
<b>Governmental activities capital assets, net</b>	<b>\$159,349,513</b>	<b>\$2,490,332</b>			<b>\$14,642,456</b>	<b>\$176,482,301</b>

As discussed in Note 16C, pursuant to the terms of the Long-Range Property Management Plan, the Successor Agency transferred land parcels with a book value of \$373,123 and depreciable assets with a book value of \$14,269,333 to the City during fiscal year 2017.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 7 - CAPITAL ASSETS (Continued)**

**B. Capital Asset Contributions**

Some capital assets may be acquired using federal and State grant funds, or they may be contributed by developers or other governments. These contributions are accounted for as revenues at the time the capital assets are contributed.

**C. Depreciation Allocation**

Depreciation expense is charged to functions and programs based on their usage of the related assets. The amounts allocated to each function or program are as follows:

*Governmental Activities*

Administrative Services	\$186,263
Public Works	6,315,328
Internal Service Funds	<u>544,586</u>
<b>Total Governmental Activities</b>	<b><u><u>\$7,046,177</u></u></b>

**NOTE 8 – LONG-TERM DEBT**

The City generally incurs long-term debt to finance projects or purchase assets which will have useful lives equal to or greater than the related debt. The City's long-term debt is recorded only in the government-wide financial statements.

In governmental fund types, debt discounts and issuance costs are recognized in the current period.

**A. Current Year Transactions and Balances**

The City's debt issue and transaction is shown below and discussed in detail thereafter.

	Original Issue Amount	Balance June 30, 2016	Additions	Retirements	Balance June 30, 2017	Current Portion
<b>2006 Certificates of Participation</b>						
4.00-4.50%, due 5/1/2032	\$8,500,000	\$6,415,000		(\$6,415,000)		
<b>2016 Lease Revenue Bonds</b>						
2.00-5.00%, due 5/1/2041	10,025,000	_____	<u>\$10,025,000</u>	<u>(310,000)</u>	<u>\$9,715,000</u>	<u>\$275,000</u>
		<u>\$6,415,000</u>	<u>\$10,025,000</u>	<u>(\$6,725,000)</u>	<u>\$9,715,000</u>	<u>\$275,000</u>

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 8 – LONG-TERM DEBT (Continued)**

**B. 2006 Certificates of Participation**

On December 5, 2006, the City issued the 2006 Certificates of Participation (COPs) in the principal amount of \$8,500,000 to finance the acquisition of property and construction of improvements to the City's Civic Center. The COPs are collateralized by revenue from the Civic Center lease agreement. The City intends to use public facilities impact fees to make the lease payments, however the lease payments are payable from any legally available funds. Principal was payable annually and the interest was payable semi-annually through 2032. On January 14, 2017, the 2006 Certificates of Participation were refunded with the issuance of the 2016 Lease Revenue Bonds mentioned below.

**C. 2016 Lease Revenue Bonds**

On December 1, 2016, the City issued the 2016 Lease Revenue Bonds in the principal amount of \$10,025,000 to: (i) refinance the outstanding 2006 Certificates of Participation together with related lease payment obligations, (ii) obtain additional funds to finance the construction of a community center and related facilities (the "2016 Project"), (iii) pay the premium of a debt service reserve policy for the Bonds and (iv) pay the costs of issuing the Bonds, including the premium for the Policy. Principal is payable annually and the interest is payable semi-annually through 2041. The 2006 Certificates of Participation were called on January 14, 2017. The refunding reduced the total debt service payments over 16 years by \$1,066,035 and resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$218,457.

**D. Debt Service Requirements**

Annual debt service requirements are shown below for the City's long-term debt:

For the Year Ending June 30	Principal	Interest
2018	\$275,000	\$392,819
2019	280,000	384,569
2020	295,000	373,369
2021	305,000	361,569
2022	315,000	349,369
2023 - 2027	1,810,000	1,545,645
2028 - 2032	2,195,000	1,172,671
2033 - 2037	2,170,000	697,270
2038 - 2041	2,070,000	218,008
	<u>\$9,715,000</u>	<u>\$5,495,289</u>



**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 9 – ASSESSMENT DEBT WITH NO CITY COMMITMENT**

On August 3, 2004, and July 19, 2006, the Oakley Public Financing Authority issued \$17,150,000 principal amount of Revenue Bonds and \$11,460,000 principal amount of Infrastructure Revenue Bonds to finance the construction and acquisition of certain public improvements within the City's Special District Nos. 2004-1 and 2006-1, respectively. On March 3, 2012, the 2004 Bonds were refunded by the Refunding Revenue bonds, Series 2012 in the principal amount of \$14,775,000. On October 15, 2014, the Oakley Public Financing Authority issued Refunding Revenue Bonds, Series 2014, in the principal amount of \$9,070,000 to refund the 2006 Bonds. The Bonds are secured only by revenues received as payment of assessments levied against property within Special District Nos. 2004-1 and 2006-1. Neither the faith and credit nor the general taxing power of the City of Oakley have been pledged to the payment of the Bonds. Therefore, the Bonds have been excluded from the accompanying financial statements. The outstanding balances of the Bonds were \$12,760,000 and \$8,410,000, respectively, at June 30, 2017.

**NOTE 10 – NET POSITION AND FUND BALANCES**

Net Position is measured on the full accrual basis, while Fund Balance is measured on the modified accrual basis.

**A. Net Position**

Net Position is the excess of all the City's assets and deferred outflows of resources over all its liabilities and deferred inflows of resources, regardless of fund. Net Position is divided into three captions. These captions apply only to Net Position, which is determined only at the Government-wide level, and are described below:

*Net investment in capital assets* describes the portion of Net Position which is represented by the current net book value of the City's capital assets, less the outstanding balance of any debt issued to finance these assets.

*Restricted* describes the portion of Net Position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which the City cannot unilaterally alter. These principally include developer fees received for use on capital projects, debt service requirements, and redevelopment funds restricted to low and moderate income purposes.

*Unrestricted* describes the portion of Net Position which is not restricted to use.

**B. Fund Balances**

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash, receivables and deferred outflows of resources, less its liabilities and deferred inflows of resources.

The City's fund balances are classified based on spending constraints imposed on the use of resources. For programs with multiple funding sources, the City prioritizes and expends funds in the following order: Restricted, Committed, Assigned, and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint:

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 10 – NET POSITION AND FUND BALANCES (Continued)**

*Nonspendable* represents balances set aside to indicate items do not represent available, spendable resources even though they are a component of assets. Fund balances required to be maintained intact, such as Permanent Funds, and assets not expected to be converted to cash, such as prepaids, notes receivable, and land held for redevelopment are included. However, if proceeds realized from the sale or collection of nonspendable assets are restricted, committed or assigned, then nonspendable amounts are required to be presented as a component of the applicable category.

*Restricted* fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation which requires the resources to be used only for a specific purpose.

*Committed* fund balances have constraints imposed by formal action of the City Council, such as by Resolution or Ordinance, which are equally binding, and may be altered only by the same formal action of the City Council.

*Assigned* fund balances are amounts constrained by the City's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by the City Council or its designee and may be changed at the discretion of the City Council or its designee under the Appropriations Control Policy, the City Manager. This category includes encumbrances that are not to be liquidated by restricted or committed resources; nonspendables, when it is the City's intent to use proceeds or collections for a specific purpose; and residual fund balances, if any, of Special Revenue, Capital Projects and Debt Service Funds, which have not been restricted or committed.

*Unassigned* fund balance represents residual amounts that have not been restricted, committed, or assigned. This includes the residual general fund balance and residual fund deficits, if any, of other governmental funds.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 10 – NET POSITION AND FUND BALANCES (Continued)**

Detailed classifications of the City's Fund Balances, as of June 30, 2017, are below:

Fund Balance Classifications	Major Special Revenue Funds			Major Capital Projects Funds			Other Governmental Funds	Total
	General Fund	Low and Mod		Traffic Impact Fees	General Capital Projects	Debt Service Fund		
		Lighting and Landscaping District	Income Housing Asset					
<b>Nonspendables:</b>								
Items not in spendable form:								
Loans Receivable	\$512,022							\$512,022
Land Held for resale	4,054,182							4,054,182
Advances	175,232							175,232
<b>Total Nonspendable Fund Balances</b>	<b>4,741,436</b>							<b>4,741,436</b>
<b>Restricted for:</b>								
Dutch Slough	559,498							559,498
Lighting and landscaping services		\$7,388,240						7,388,240
Traffic impact projects				\$6,702,905				6,702,905
Fire impact projects							\$327,569	327,569
Public facilities impact projects							250,296	250,296
Street maintenance and improvement							476,865	476,865
2006-1 Assessment District							160,012	160,012
NPDES projects							568,440	568,440
Community Facilities District #1							1,493,992	1,493,992
Community Facilities District 2015-1							470,338	470,338
Citywide Community Facilities							25,286	25,286
Agricultural Conservation							6,836	6,836
Childcare facilities projects							531,945	531,945
Debt Service						\$4,032,014		4,032,014
Park Impact Fees							1,505,609	1,505,609
Cypress Grove improvements							576,819	576,819
<b>Total Restricted Fund Balances</b>	<b>559,498</b>	<b>7,388,240</b>		<b>6,702,905</b>		<b>4,032,014</b>	<b>6,394,007</b>	<b>25,076,664</b>
<b>Assigned to:</b>								
Termination Payments	132,500							132,500
Uninsured Claims Payable	225,000							225,000
Police vehicles	87,056							87,056
Plans - Consulting	181,000							181,000
Main Street Projects					\$3,619,784		815,063	4,434,847
<b>Total Assigned Fund Balances</b>	<b>625,556</b>				<b>3,619,784</b>		<b>815,063</b>	<b>5,060,403</b>
<b>Unassigned:</b>								
General fund	8,769,443							8,769,443
Other fund deficits			(\$1,040,429)				(5,561)	(1,045,990)
<b>Total Unassigned Fund Balances</b>	<b>8,769,443</b>		<b>(1,040,429)</b>				<b>(5,561)</b>	<b>7,723,453</b>
<b>Total Fund Balances</b>	<b>\$14,695,933</b>	<b>\$7,388,240</b>	<b>(\$1,040,429)</b>	<b>\$6,702,905</b>	<b>\$3,619,784</b>	<b>\$4,032,014</b>	<b>\$7,203,509</b>	<b>\$42,601,956</b>

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 10 – NET POSITION AND FUND BALANCES (Continued)**

**C. *Minimum Fund Balance Policies***

The City's Budget Policies require the City to strive to maintain the following fund balances:

- 1) 20% of the annual operating expenditures in the General Fund's Unassigned Fund Balance for emergencies and unforeseen operating or capital needs. The primary purpose of this reserve is to protect the City's essential service programs and funding requirements during periods of economic downturn (defined as a recession lasting two or more years) or other unforeseen catastrophic costs not covered by the annually budgeted Contingency Reserve.
- 2) Budget a Contingency Reserve each year for non-recurring unanticipated expenditures or to set aside funds to cover known contingencies with unknown costs. The level of the Contingency Reserve will be established as needed but shall not be less than 2% of General Fund operating expenditures. The balance of the reserve, which is a component of the General Fund's Unassigned Fund Balance was \$295,500 as of June 30, 2017.
- 3) Establish an account to accumulate funds to be used for payment of accrued employee benefits for terminated employees. The accumulated amount in the reserve will equal the projected payout of accumulated benefits requiring conversion to pay on retirement for employees then eligible for retirement so there are funds to pay out accumulated benefits requiring conversion to pay on termination. The balance of the reserve was \$132,500 as of June 30, 2017.
- 5) Claims Reserves will be budgeted at a level which, together with purchased insurance, adequately protects the City. The City will maintain a reserve of two times its deductibles for those claims covered by the insurance pool of which the City is a member (currently the Municipal Pooling Authority of Northern California). In addition, the City will perform an annual analysis of past claims not covered by the pool, and reserve an appropriate amount to pay for uncovered claims as well as Labor Code Section 4850 Salary Continuation payments. The balance of the reserve was \$225,000 as of June 30, 2017.
- 6) The City will establish a Street Maintenance Reserve Fund for the accumulation of funds for the long-term maintenance of the City's streets. The amounts transferred into the reserve will be used to augment the City's Gas Tax, Measure J, and other street improvement revenues in completing street maintenance and improvement projects. The reserve shall be considered fully funded when the balance and the combination of anticipated special revenues eligible for street maintenance is sufficient to pay for the next 3 years' anticipated maintenance. The City anticipates to fully fund the reserve by June 30, 2018. The balance of the reserve was \$572,114 as of June 30, 2017.
- 7) The City will establish a Vehicle and Equipment Replacement Reserve Fund for the accumulation of funds for the replacement of worn and obsolete vehicles and other capital equipment. The accumulated amount in the reserve will equal at least 50% of the accumulated depreciation on the City's books for these assets, plus any amounts necessary to ensure the City's ability to replace them when they reach the end of their useful lives. Network and Computer replacement will be gauged using a 3 year lifecycle. The balance of the reserve was \$1,097,800 as of June 30, 2017, which does not meet the targeted level. However, management believes the balance is sufficient to fund all anticipated replacements.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 10 – NET POSITION AND FUND BALANCES (Continued)**

- 8) The City will seek to build and maintain a Facilities Maintenance Capital Asset Reserve Fund for capital costs associated with the maintenance of all City building facilities. The reserve will be maintained at a level at least equal to projected five year facilities maintenance capital costs. Park operating funds shall budget annual capital replacement costs and use them to fund reserves for future equipment replacement and resurfacing needs. The balance of the Facilities Maintenance Capital Asset Reserve was \$219,643 as of June 30, 2017 and many of the park operating funds do not have sufficient revenues to adequately fund reserves, which does not meet the targeted level. However, management believes the balance is sufficient to fund all anticipated replacements.
- 9) The City will seek to build and maintain a Storm Drain Depreciation Reserve for costs associated with the major maintenance and capital improvement costs included in the Storm Drain (NPDES) program budget. The minimum reserve level will be 50% of the costs projected over the next five years, or \$263,300 as of June 30, 2017. The balance of the reserve which is a component of the NPDES Special Revenue Fund's Restricted Fund Balance was \$250,025 as of June 30, 2017.
- 10) The City will establish a Reserve for Qualifying Expenditures and will transfer into it from current revenues all amounts necessary to ensure compliance with Gann Limit provisions. These funds will be used solely to pay for Gann Limit excludable capital expenditures. To qualify, they must be for assets having a value greater than \$100,000 and having a useful life of at least 10 years. The City was in compliance with the Gann Limit provisions as of June 30, 2017, and therefore was not required to establish a Reserve for Qualifying Expenditures as of June 30, 2017.

**NOTE 11 – PENSION PLAN**

**A. General Information about the Pension Plan**

**Plan Description** – All qualified permanent, probationary and part-time employees are eligible to participate in the City's Safety (police) and Miscellaneous (all other) Employee Pension Rate Plans. The City's Miscellaneous and Safety Rate Plans are part of the public agency cost-sharing multiple-employer defined benefit pension plan (PERF C), which is administered by the California Public Employees' Retirement System (CalPERS). PERF C consists of a miscellaneous pool and a safety pool (also referred to as "risk pools"), which are comprised of individual employer miscellaneous and safety rate plans, respectively. Individual employers may sponsor more than one miscellaneous and safety rate plan. The employer participates in one cost-sharing multiple-employer defined benefit pension plan regardless of the number of rate plans the employer sponsors. The City sponsors four rate plans (three miscellaneous and one safety). Benefit provisions under the Plan are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 11 – PENSION PLAN (Continued)**

In August 2010, the City Council authorized an amendment to the contract between the City and the CalPERS in order to establish a Tier 2 retirement benefits structure. The Tier 2 changed the retirement benefit formula from 2.5%@55 to 2%@60 for new miscellaneous employees hired on or after October 18, 2010. A Tier 3 structure was established to implement the provisions of the Pension Reform Act of 2013 (PEPRA), Assembly Bill 340, and is applicable to employees new to CALPERS, and hired after December 31, 2012, and not subject to grandfathering into the previously existing Tier 2 Rate Plan.

Effective August 12, 2015, the City established a Safety Plan that provides benefits for safety employees hired after January 1, 2013 using the 2.7% @ 57 benefit formula.

The Plan's provisions and benefits in effect at June 30, 2017, are summarized as follows:

	Miscellaneous		
	Classic Tier 1	Classic Tier 2	PEPRA Tier 3
Hire date	Prior to October 18, 2010	On or after October 18, 2010	On or after January 1, 2013
Benefit formula	2.5% @ 55	2.0% @ 60	2.0% @ 62
Benefit vesting schedule	5 years service	5 years service	5 years service
Benefit payments	monthly for life	monthly for life	monthly for life
Retirement age	50 - 55	50 - 63	52 - 67
Monthly benefits, as a % of eligible compensation	2.0 % to 2.5%	1.092% - 2.418%	1.0% - 2.5%
Required employee contribution rates	8.000%	7.000%	6.250%
Required employer contribution rates	10.069%	7.612%	6.555%
	<u>Safety</u>		
	<u>PEPRA</u>		
Hire date	On or after January 1, 2013		
Benefit formula	2.7% @ 57		
Benefit vesting schedule	5 years service		
Benefit payments	monthly for life		
Retirement age	50 - 57		
Monthly benefits, as a % of eligible compensation	2.0% - 2.7%		
Required employee contribution rates	12.250%		
Required employer contribution rates	13.043%		

Beginning in fiscal year 2016, CalPERS collects employer contributions for the Plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability and side fund. The dollar amounts are billed on a monthly basis. The City's required contribution for the unfunded liability and side fund was \$97,512 in fiscal year 2017.

**Contributions** – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 11 – PENSION PLAN (Continued)**

For the year ended June 30, 2017, the City's contributions to the Plan were \$746,429.

**B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

As of June 30, 2017, the City reported a net pension liability for its proportionate share of the net pension liability of the Plan of \$1,729,323.

The City's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2016, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016 using standard update procedures. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The City's proportionate share of the net pension liability for the Plan as of June 30, 2015 and 2016 was as follows:

Proportion - June 30, 2015	0.05032%
Proportion - June 30, 2016	<u>0.04978%</u>
Change - Increase (Decrease)	<u><u>-0.00054%</u></u>

For the year ended June 30, 2017, the City recognized pension expense of \$106,713. At June 30, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Pension contributions subsequent to measurement date	\$746,429	
Differences between actual and expected experience	11,001	(\$2,521)
Changes in assumptions		(104,079)
Change in employer's proportion and differences between the employer's contributions and the employer's proportionate share of contributions	562,778	(115,229)
Net differences between projected and actual earnings on plan investments	<u>541,699</u>	
Total	<u><u>\$1,861,907</u></u>	<u><u>(\$221,829)</u></u>

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 11 – PENSION PLAN (Continued)**

\$746,429 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	Annual Amortization
2018	\$219,524
2019	271,921
2020	261,897
2021	140,307

*Actuarial Assumptions* – For the measurement period ended June 30, 2016, the total pension liability was determined by rolling forward the June 30, 2015 total pension liability. The June 30, 2016 total pension liabilities were based on the following actuarial methods and assumptions for all benefit tiers:

Valuation Date	June 30, 2015
Measurement Date	June 30, 2016
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.65%
Inflation	2.75%
Salary Increases	(1)
Investment Rate of Return	7.65% (2)
Mortality	Derived using CalPERS Membership Data for all Funds (3)
Post Retirement Benefit Increase	Contract COLA up to 2.75% until Purchasing Power applies, 2.75% thereafter

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses, including inflation
- (3) The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

All other actuarial assumptions used in the June 30, 2015 valuation were based on the results of a January 2015 actuarial experience study for the period 1997 to 2011, including updates to salary increase, mortality and retirement rates. Further details of the Experience Study can be found on the CalPERS website under Forms and Publications.



**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 11 – PENSION PLAN (Continued)**

**Discount Rate** – The discount rate used to measure the total pension liability was 7.65% for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.65% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.65% will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	New Strategic Allocation	Real Return Years 1 - 10(a)	Real Return Years 11+(b)
Global Equity	51.0%	5.25%	5.71%
Global Fixed Income	20.0%	0.99%	2.43%
Inflation Sensitive	6.0%	0.45%	3.36%
Private Equity	10.0%	6.83%	6.95%
Real Estate	10.0%	4.50%	5.13%
Infrastructure and Forestland	2.0%	4.50%	5.09%
Liquidity	1.0%	-0.55%	-1.05%
Total	100.0%		

(a) An expected inflation of 2.5% used for this period.

(b) An expected inflation of 3.0% used for this period.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 11 – PENSION PLAN (Continued)**

*Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* – The following presents the City’s proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

1% Decrease	6.65%
Net Pension Liability	\$2,664,375
Current Discount Rate	7.65%
Net Pension Liability	\$1,729,323
1% Increase	8.65%
Net Pension Liability	\$956,550

*Pension Plan Fiduciary Net Position* – Detailed information about each pension plan’s fiduciary net position is available in the separately issued CalPERS financial reports.

**C. Subsequent Events**

In December 2016, CalPERS’ Board of Directors voted to lower the discount rate used in its actuarial valuations from 7.5% to 7.0% over three fiscal years, beginning in fiscal year 2018. The change in the discount rate will affect the contribution rates for employers beginning in fiscal year 2019, and result in increases to employers’ normal costs and unfunded actuarial liabilities.

Consequently, on June 29, 2017, the City Council adopted resolution 86-17 approving the adoption of the Public Agencies Post-Employment Trust administered by Public Agency Retirement Services (PARS). During the FY 2017-2018 budget adoption, the City Council approved that \$200,000 be contributed to the Trust to prefund pension costs and begin to address the Net Pension Liabilities.

**NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS**

The City established a post-employment health care defined contribution plan in May 2016, pursuant to a negotiated Memoranda of Understanding (MOU) with its Oakley Police Officers Association employee bargaining unit. The City’s funding obligation for the plan is defined within the MOU and is a specified contribution of \$450 per month per police employee.

The administration of benefits for the plan rests with the plan administrator. The administrator for the plan is the Peace Officers Research Association of California (PORAC) Retiree Medical Trust. There are no vesting requirements to be eligible to use these funds post-employment. The benefit can only be used to purchase post-employment health insurance.

Contributions to the plan during fiscal year 2017 were \$161,400.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 13 - DEFERRED COMPENSATION PLANS**

City employees may also defer a portion of their compensation under City sponsored Deferred Compensation Plans. The City offers the opportunity to participate in one of two plans, one created in accordance with Internal Revenue Code Section 457, and one created in accordance with Internal Revenue Code 401a. Under the 457 plan, participants are not taxed on the deferred portion of their compensation until distributed to them; under the 401a plan different rules apply and amounts contributed may be either pre-tax or after-tax depending on applicable plan rules. Under both plans, distributions may be made only at termination, retirement, death or in an emergency as defined by the Plan.

The laws governing deferred compensation plan assets require plan assets to be held by a Trust for the exclusive benefit of plan participants and their beneficiaries. Since the assets held under these plans are not the City's property and are not subject to City control, they have been excluded from these financial statements.

**NOTE 14 - RISK MANAGEMENT**

**A. *Municipal Pooling Authority of Northern California (MPA)***

The City is a member of the Municipal Pooling Authority of Northern California. The Authority provides coverage against various types of loss risks under the terms of a joint-powers agreement with the City and several other cities and governmental agencies. The City participates in the coverage programs as follows:

<u>Types of Coverage (Deductible)</u>	<u>Coverage Limits</u>
Liability (\$25,000)	\$29,000,000
Vehicle - Physical Damage (\$3,000 for police vehicles, \$2,000 for all others)	250,000
Worker's Compensation (no deductible)	Statutory Limit
Property:	
All Risk and Copper Claims (\$25,000), Water Claims (\$150,000)	1,000,000,000
Flood*	25,000,000
Pollution Liability (\$100,000)	1,000,000
Boiler and Machinery (\$5,000)	100,000,000
Cyber Liability (\$50,000)	2,000,000
Government Crime (\$2,500)	1,000,000
Employment Liability (\$50,000)	2,000,000

\* \$100,000 minimum deductible per occurrence, except Zones A and V, which are subject to a \$250,000 deductible per occurrence.

The Authority is governed by a Board consisting of representatives from member municipalities. The Board controls the operations of the Authority, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on the Board.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 14 - RISK MANAGEMENT (Continued)**

The City's deposits with the Authority are in accordance with formulas established by the Authority. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

Audited financial statements for the Authority are available from MPA, 1911 San Miguel Drive, Suite 200, Walnut Creek, CA 94596.

**B. Liability for Uninsured Claims**

Claims and judgments, including a provision for claims incurred but not reported, are recorded when a loss is deemed probable of assertion and the amount of the loss is reasonably determinable. As discussed, above, the City has coverage for such claims, but it has retained the risk for the deductible, or uninsured portion of these claims. Settlements have not exceeded insurance coverage for the past three fiscal years.

The City's liability for uninsured liability claims at June 30 was estimated by management based on claims experience during the fiscal year and was computed as follows:

	June 30	
	2017	2016
Balance at beginning of year	\$45,918	\$66,852
Liability for current fiscal year claims	53,164	5,204
Change in liability for prior fiscal year claims and claims incurred but not reported (IBNR)	28,579	21,998
Claims paid	(22,539)	(48,136)
Balance at end of year	\$105,122	\$45,918

**NOTE 15 - COMMITMENTS AND CONTINGENCIES**

**A. Construction and Other Commitments**

The City has the following outstanding construction commitments as of June 30, 2017 which are included in the balance of encumbrances in Note 15D:

Marsh Creek Restoration - Creekside Park	\$2,549
Recreation Center	270,039
Main Street Realignment - Vintage to Second Street	2,699,655
Culvert Replacement (Bethel Island Road)	81,924
Piper Lane Drainage Channel Trash Capture	49,757
Laurel Road/Rose Ave Intersection Signalization	57,346
Laurel Road Widening (Rose to Mellowood)	43,560
Oakley Community Dog Park at Nunn Wilson	19,796

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 15 - COMMITMENTS AND CONTINGENCIES (Continued)**

In addition to the commitments above, the City agreed to grant up to \$925,000 of Childcare Development Fees to a developer for the construction of a childcare facility. The City has disbursed \$350,000 to date, and as of June 30, 2017 the undisbursed amount is \$575,000.

**B. *Litigation***

The City is subject to litigation arising in the normal course of business. In the opinion of the City Attorney, there is no presently filed litigation which is likely to have a material adverse effect on the financial position of the City.

**C. *Federal and State Grant Programs***

The City participates in several federal and State grant programs. These programs are subject to audit by the City's independent accountants in accordance with the provisions of the federal Single Audit Act as amended and applicable State requirements. No cost disallowances have been proposed as a result of audits completed to date; however, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

**D. *Encumbrances***

Encumbrances outstanding as of June 30, 2017 by fund were as follows:

Major Governmental Fund:	
General Fund	\$87,056
Traffic Impact Fees Capital Projects Fund	2,468,237
General Capital Projects Fund	605,781
Non-Major Governmental Funds	742,864
Total Encumbrances	\$3,903,938

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**

**A. *REDEVELOPMENT DISSOLUTION***

In an effort to balance its budget, the State of California adopted ABx1 26 on June 28, 2011, amended by AB1484 on June 27, 2012 (collectively referred to as the Dissolution Act), which suspended all new redevelopment activities except for limited specified activities as of that date and dissolved redevelopment agencies on January 31, 2012.

The suspension provisions prohibited all redevelopment agencies from a wide range of activities, including incurring new indebtedness or obligations, entering into or modifying agreements or contracts, acquiring or disposing of real property, taking actions to adopt or amend redevelopment plans and other similar actions, except actions required by law or to carry out existing enforceable obligations, as defined in ABx1 26.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
**(Continued)**

In addition, the Dissolution Act directs the State Controller to review the activities of all redevelopment agencies and successor agencies to determine whether an asset transfer between an agency and any public agency occurred on or after January 1, 2011. If an asset transfer did occur and the public agency that received the asset is not contractually committed to a third party for the expenditure or encumbrance of the asset, the legislation purports to require the State Controller to order the asset returned to the redevelopment agency. The State Controller’s Office completed its asset transfer review in July 2015, which did not require the transfer of any additional assets to the Successor Agency.

Effective January 31, 2012, the Redevelopment Agency was dissolved. In accordance with the Dissolution Act, certain assets of the Redevelopment Agency Low and Moderate Income Housing Fund were distributed to a Housing Successor; and all remaining Redevelopment Agency assets and liabilities were distributed to a Successor Agency.

Under the provisions of ABx1 26, the City was eligible to elect to become the Housing Successor and retain the housing assets and elected to do so. On February 1, 2012, the Agency’s housing assets were transferred to the City’s Low and Moderate Income Housing Asset Special Revenue Fund. The activities of the Housing Successor are reported in the Low and Moderate Income Housing Assets Special Revenue Fund as the City has control of those assets, which may be used in accordance with the low and moderate income housing provisions of California Redevelopment Law.

The City also elected to become the Successor Agency and on February 1, 2012 the Redevelopment Agency’s remaining assets were distributed to and liabilities were assumed by the Successor Agency. ABx1 26 requires the establishment of an Oversight Board to oversee the activities of the Successor Agency and one was established on April 17, 2012. The activities of the Successor Agency are subject to review and approval of the Oversight Board, which is comprised of seven members, including one member of City Council and one former Redevelopment Agency employee appointed by the Mayor.

The activities of the Successor Agency are reported in the Successor Agency to the Redevelopment Agency Private-Purpose Trust Fund as the activities are under the control of the Oversight Board and the Department of Finance. The City provides administrative services to the Successor Agency to wind down the affairs of the former Redevelopment Agency.

The Department of Finance issued the Successor Agency a Finding of Completion on August 15, 2014.

Cash and investments of the Successor Agency as of June 30, 2017 includes the following:

Cash available for operations:	
Cash available for operations	\$1,014,946
Cash held for September 2, 2017 debt service payment	1,181,548
Cash and investments with fiscal agent	<u>2,020,049</u>
Total Cash and Investments	<u><u>\$4,216,543</u></u>

Details regarding cash and investments are discussed in Note 3. Information presented in the following footnotes represents other assets and liabilities of the Successor Agency as of June 30, 2017.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
**(Continued)**

**B. LOANS RECEIVABLE**

The Successor Agency assumed the non-housing loans receivable of the Redevelopment Agency as of February 1, 2012. The Redevelopment Agency engaged in programs designed to encourage construction of or improvement to low-to-moderate income housing. Under these programs, grants or loans were provided under favorable terms to homeowners or developers who agreed to expend these funds in accordance with the Agency's terms. The balance of the portion of the Oakley Senior Housing loan assumed by the Successor Agency as discussed in Note 5D above, including accrued interest was \$650,629 as of June 30, 2017.

***Manuel's Five Star Restaurant, Inc.***

Under the terms of its Cooperation Agreement with the Redevelopment Agency and following existing law at the time, on August 9, 2011 the City entered into an agreement with Manuel's Five Star Restaurant, Inc., to provide loans of Agency funds to develop a restaurant and associated improvements. The loans consist of a construction loan of up to \$1,200,000 to construct the restaurant and an enhancement loan of up to \$600,000 to enhance the exterior of the restaurant building and on-site amenities. The construction loan bears interest of 5% on outstanding principal and unpaid interest beginning three months after the start of operations of the restaurant, is secured by a first deed of trust, and is payable in monthly installments also beginning after the start of operations of the restaurant. The construction loan becomes due upon sale of the property. The enhancement loan does not bear interest and will be forgiven if the borrower operates the restaurant for ten consecutive years. The borrower had drawn down \$39,800 of the loans as of January 31, 2012. With the dissolution of the Agency effective February 1, 2012, the outstanding loan as of that date in the amount of \$39,800 was assumed by the Successor Agency.

The State Department of Finance determined that the loans are not enforceable obligations of the Successor Agency, and the Department and the Agency representatives have gone through a meet and confer process in an attempt to resolve their differences. Notwithstanding this effort, the Department continued to deny the loans, relying on legislation later validated by the State Supreme Court ending redevelopment that included, amongst other things, language that retroactively invalidates virtually all agreements between agencies and their sponsoring entities. The Department contended that as a result of this provision, the loans are a City obligation and not an obligation of the Successor Agency. They did, however, provide that because the enhancement loan was funded with proceeds of Redevelopment Agency bonds, then once the Agency obtains a "Finding of Completion" by complying with provisions of a new law passed in June 2012, the enhancement loan would be allowed.

This dispute between the State Department of Finance and the City and Agency regarding the Cooperation Agreement was litigated, and ultimately resolved through settlement. The settlement agreement was executed between the City and Department of Finance and the Contra Costa County Auditor-Controller allowed the City to acquire all rights and interest in the DDA and the associated loan receivable of \$1,200,000 from Manuel's Five Star Restaurant. The balance of the loan at the date of the transfer to the City was \$1,176,195.

The City entered into a termination agreement in fiscal year 2017 and executed a deed in lieu of foreclosure, which transferred title for the property to the City and cancelled the loan. The balance of the Successor Agency's loan as of the date of cancellation was \$599,304.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
(Continued)

**C. CAPITAL ASSETS**

The Successor Agency assumed the capital assets of the Redevelopment Agency as of February 1, 2012.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated acquisition value on the date contributed.

All capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year’s pro rata share of the cost of capital assets.

Depreciation is provided using the half-year convention method which is like the straight-line method in that the cost of the asset is divided by its expected useful life in years, but the asset is depreciated over 6 months instead over one year in its first year. The result is charged to expense each year until the asset is fully depreciated. The capitalization threshold for equipment with a cost of \$5,000 or more and a useful life of more than two years, and for all buildings, improvements and infrastructure with a cost of \$50,000 or more and a useful life of more than two years. The Successor Agency has assigned the useful lives listed below to capital assets:

	<u>Useful lives</u>
Buildings	40 years
Improvements	5-15 years
Machinery and Equipment	5 years
Vehicles	5 years
Roadways:	
Streets (includes pavement, sidewalk, curb & gutters, trees & signs)	7-40 years
Traffic Signals	25 years
Parks and Recreation:	
General Improvements	25 years
Specialty Features	10 years



**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
**(Continued)**

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Capital assets recorded at June 30 comprise:

	Balance June 30, 2016	Additions	Retirements	Transfers to the City	Balance June 30, 2017
Capital assets not being depreciated:					
Land	\$971,993		(\$598,870)	(\$373,123)	
Total capital assets not being depreciated	971,993		(598,870)	(373,123)	
Capital assets being depreciated:					
Buildings and improvements	5,525,115		(2,532,830)	(2,992,285)	
Machinery and equipment	65,957			(65,957)	
Roadways:					
Pavement	12,593,840			(12,593,840)	
Traffic Signals	400,859			(400,859)	
Street Trees	25,000			(25,000)	
Parks and Recreation	818,890			(818,890)	
Total capital assets being depreciated	19,429,661		(2,532,830)	(16,896,831)	
Less accumulated depreciation for:					
Buildings and improvements	(1,387,502)	(\$31,661)	719,280	699,883	
Machinery and equipment	(65,957)			65,957	
Roadways:					
Pavement	(1,453,277)			1,453,277	
Traffic Signals	(143,254)			143,254	
Street Trees	(1,563)			1,563	
Parks and Recreation	(263,564)			263,564	
Total accumulated depreciation	(3,315,117)	(31,661)	719,280	2,627,498	
Net capital assets being depreciated	16,114,544	(31,661)	(1,813,550)	(14,269,333)	
Capital assets, net	\$17,086,537	(\$31,661)	(\$2,412,420)	(\$14,642,456)	

During fiscal year 2017, the Successor Agency sold land and a building with a book value of \$2,412,420 for \$2,097,690. The Successor Agency was required to remit those net proceeds to the County for distribution to affected taxing entities.

Pursuant to Health and Safety Code (HSC) section 34191.5 (b ), the City of Oakley Successor Agency (Agency) submitted a Long-Range Property Management Plan (LRPMP) to the California Department of Finance (Finance) on November 26, 2014. The Agency subsequently submitted a revised LRPMP to Finance on December 17, 2015. Finance approved the Agency's use or disposition of all the properties listed on the LRPMP on December 30, 2015.

During fiscal year 2017, the Agency conveyed approved properties, improvements and infrastructure with a book value of \$14,642,456 to the City.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
**(Continued)**

**D. LONG-TERM DEBT**

The Successor Agency assumed the long-term debt of the Redevelopment Agency as of February 1, 2012.

**1. Current Year Transaction and Balances**

All of the long-term debt of the Successor Agency is comprised of Tax Allocation Bonds issued by the Redevelopment Agency. The Bonds are special obligations of the Agency and are secured only by the Agency’s tax increment revenues. Tax Allocation Bond transactions were as follows:

	Original Issue Amount	Balance June 30, 2016	Retirements	Balance June 30, 2017	Current Portion
<b>2008 Subordinate Tax Allocation Bonds</b>					
4.00-5.00%, due 9/1/2038	\$25,095,000	\$23,625,000	(\$465,000)	\$23,160,000	\$510,000
<b>2015A Tax Allocation Bonds</b>					
3.375-5.00%, due 9/01/2028	2,595,000	2,595,000		2,595,000	
<b>2015B Tax Allocation Bonds</b>					
2.00-3.75%, due 9/01/2024	3,115,000	<u>3,115,000</u>		<u>3,115,000</u>	
Total		<u>\$29,335,000</u>	<u>(\$465,000)</u>	<u>\$28,870,000</u>	<u>\$510,000</u>

**2. Redevelopment Agency 2008 Subordinate Tax Allocation Bonds**

On May 10, 2008, the Agency issued Subordinate Tax Allocation Bonds, Series 2008A, to provide financing for various redevelopment projects. The bonds are secured by the Agency’s tax increment, however, the 2008A Bonds were subordinated to the 2003 Tax Allocation Bonds that were refunded by the 2015 Tax Allocation Bonds. The 2008 Bonds are on parity with the 2015 Bonds discussed below. Principal is payable annually and the interest is payable semi-annually through 2039.

**3. Redevelopment Agency 2015 Tax Allocation Bonds**

On May 6, 2015, the Agency issued \$2,595,000 in 2015 Tax Allocation Bonds, Series A, and \$3,115,000 in 2015 Tax Allocation Bonds, Series B. The proceeds of these bonds, secured by property tax revenues in the Redevelopment Property Tax Trust Fund, were used to refund and defease the outstanding 2003 Tax Allocation Bonds. The 2003 Bonds were called on June 19, 2015.

The 2015 Bonds are secured by the Successor Agency’s property tax revenues in the Redevelopment Property Tax Trust Fund. Annual principal payments on the 2015 Bonds are due September 2, and semi-annual interest payments are due March 1 and September 1, through 2028.

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
For fiscal year ended June 30, 2017

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
(Continued)

**4. Pledge of Tax Revenues**

As discussed above, the Agency had pledged all future tax increment revenues, less amounts required to be set aside in the Redevelopment Agency Low and Moderate Income Housing Capital Projects Fund and certain tax increment pass through payments, for the repayment of both the 2003 and 2008A Tax Allocation Bonds (non-housing revenues). The Agency had also pledged tax increment revenues required to be set aside in the Redevelopment Agency Low and Moderate Income Housing Capital Projects Fund (housing revenue) for the repayment of a portion of the 2003 Tax Allocation Bonds. With the issuance of the 2015 Bonds, the tax increment revenue is pledged on parity with the 2008 and 2015 Bonds. The pledge of all future tax increment revenues ends upon repayment of the \$46,164,847 remaining debt service on the 2008 and 2015 Bonds above, which is scheduled to occur in 2039.

With the dissolution of the Redevelopment Agency discussed above, Tax Increment is no longer distributed, and instead the Successor Agency receives payments from the County’s Redevelopment Property Tax Trust Fund (RPTTF) that are to be used to fund debt service on the Bonds, with no distinction between housing and non-housing revenues. Beginning in fiscal year 2012, under the provisions of the laws dissolving the Redevelopment Agency, the Successor Agency only receives the funds necessary to fulfill its approved obligations. Total property taxes available for distribution to the Successor Agency and other taxing entities for fiscal year 2017 calculated by the County Auditor-Controller was \$2,487,289 and the total received by the Successor Agency for fiscal year 2017 debt service was \$1,976,225 which represented of 110% of the \$1,802,150 of debt service.

**5. Debt Service Requirements**

Annual debt service requirements for the Bonds are shown below:

For the Year Ending June 30	Principal	Interest
2018	\$510,000	\$1,317,650
2019	800,000	1,293,622
2020	1,040,000	1,261,807
2021	1,070,000	1,224,331
2022	1,105,000	1,184,033
2023 - 2027	6,110,000	5,186,119
2028 - 2032	6,680,000	3,693,163
2033 - 2037	7,845,000	1,946,372
2038 - 2039	3,710,000	187,750
	<u>\$28,870,000</u>	<u>\$17,294,847</u>

**CITY OF OAKLEY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**For fiscal year ended June 30, 2017**

**NOTE 16 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES**  
**(Continued)**

**E. COMMITMENTS AND CONTINGENCIES**

**1. State Approval of Enforceable Obligations**

The Successor Agency prepares a Recognized Obligation Payment Schedule (ROPS) semi-annually that contains all proposed expenditures for the subsequent six-month period. The ROPS is subject to the review and approval of the Oversight Board as well as the State Department of Finance. Although the State Department of Finance may not question items included on the ROPS in one period, they may question the same items in a future period and disallow associated activities. The amount, if any, of current obligations that may be denied by the State Department of Finance in the future cannot be determined at this time.

**2. State Asset Transfer Review**

The activities of the former Redevelopment Agency and the Successor Agency were also subject to further examination by the State of California. The State Controller's Office conducted a review of the propriety of asset transfers between the former Redevelopment Agency or the Successor Agency and any public agency that occurred on or after January 1, 2011. The results of that review were issued in July 2015 and although the review did identify ineligible transfers of assets from the former Redevelopment Agency to the City, the report reflected the current year and prior year transfers discussed in Note 15A and made no further demands for the return of assets to the Successor Agency.

## **REQUIRED SUPPLEMENTARY INFORMATION**

## REQUIRED SUPPLEMENTARY INFORMATION

Miscellaneous and Safety Rate Plans, a Cost Sharing-Employer Defined Pension Plan  
Last 10 Years\*

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

Measurement Date	6/30/2014	6/30/2015	6/30/2016
Plan's Proportion of the Net Pension Liability (Asset)	0.04460%	0.05032%	0.04978%
Plan's Proportionate Share of the Net Pension Liability/(Asset)	\$1,102,233	\$1,380,410	\$1,729,323
Plan's Covered Payroll	\$1,972,266	\$2,494,839	\$3,497,131
Plan's Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of its Covered Payroll	55.89%	55.33%	49.45%
Plan's Proportionate Share of the Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability	80.04%	77.46%	75.10%

**Notes to Schedule:**

\* - Fiscal year 2015 was the 1st year of implementation.

## REQUIRED SUPPLEMENTARY INFORMATION

Miscellaneous and Safety Rate Plans, a Cost Sharing-Employer Defined Pension Plan  
Last 10 Years\*

### SCHEDULE OF CONTRIBUTIONS

<b>For the year Ended June 30</b>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Actuarially determined contribution	\$296,613	\$382,769	\$746,429
Contributions in relation to the actuarially determined contributions	<u>296,613</u>	<u>382,769</u>	<u>746,429</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Covered payroll	<u>\$2,494,839</u>	<u>\$3,497,131</u>	<u>\$6,800,698</u>
Contributions as a percentage of covered payroll	11.89%	10.95%	10.98%

\* - Fiscal year 2015 was the 1st year of implementation.

## **SUPPLEMENTAL INFORMATION**



<p style="text-align: center;"><b>MAJOR GOVERNMENTAL FUNDS, OTHER THAN GENERAL FUND AND SPECIAL REVENUE FUNDS</b></p>
---

**TRAFFIC IMPACT FEES CAPITAL PROJECTS FUND**

This fund accounts for fees assessed on new development to provide street and road improvements.

**GENERAL CAPITAL PROJECTS FUND**

This fund accounts for revenues and expenditures related to General Fund contributions, grants and other funding sources for capital projects not accounted for in other capital projects funds. It accounts for the total expenditures for each project charged to this fund.

**DEBT SERVICE FUND**

This fund accounts for principal and interest payments on the City's outstanding debt issues.

CITY OF OAKLEY  
MAJOR GOVERNMENTAL FUNDS OTHER THAN THE  
GENERAL FUND AND SPECIAL REVENUE FUNDS  
SCHEDULE OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

	TRAFFIC IMPACT FEES			GENERAL CAPITAL PROJECTS		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>						
Intergovernmental:						
Other				\$2,027,515	\$935,100	(\$1,092,415)
Developer fees	\$3,200,000	\$4,317,643	\$1,117,643			
Use of money and property		18,766	18,766		14,064	14,064
Miscellaneous		2,072	2,072		60,068	60,068
Total Revenues	<u>3,200,000</u>	<u>4,338,481</u>	<u>1,138,481</u>	<u>2,027,515</u>	<u>1,009,232</u>	<u>(1,018,283)</u>
<b>EXPENDITURES</b>						
Current:						
Public Works	114,646	178,467	(63,821)			
Capital outlay	5,439,502	1,675,808	3,763,694	6,777,841	2,247,904	4,529,937
Debt service:						
Principal						
Interest						
Total Expenditures	<u>5,554,148</u>	<u>1,854,275</u>	<u>3,699,873</u>	<u>6,777,841</u>	<u>2,247,904</u>	<u>4,529,937</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(2,354,148)	2,484,206	4,838,354	(4,750,326)	(1,238,672)	3,511,654
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from debt issuance						
Bond issuance premium						
Transfers in				4,600,000	4,600,000	
Transfers (out)					(13,206)	(13,206)
Total Other Financing Sources (Uses)				<u>4,600,000</u>	<u>4,586,794</u>	<u>(13,206)</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u><u>(\$2,354,148)</u></u>	<u>2,484,206</u>	<u><u>\$4,838,354</u></u>	<u><u>(\$150,326)</u></u>	<u>3,348,122</u>	<u><u>\$3,498,448</u></u>
Fund balance at beginning of year		<u>4,218,699</u>			<u>271,662</u>	
Fund balance at end of year		<u><u>\$6,702,905</u></u>			<u><u>\$3,619,784</u></u>	

DEBT SERVICE FUND

<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
	\$5,158	\$5,158
	<u>5,158</u>	<u>5,158</u>
\$285,000	6,725,000	(6,440,000)
286,535	610,713	(324,178)
<u>571,535</u>	<u>7,335,713</u>	<u>(6,764,178)</u>
(571,535)	(7,330,555)	(6,759,020)
	10,025,000	10,025,000
	156,738	156,738
571,535	596,035	24,500
<u>571,535</u>	<u>10,777,773</u>	<u>10,206,238</u>
	3,447,218	<u>\$3,447,218</u>
	<u>584,796</u>	
	<u>\$4,032,014</u>	

This Page Left Intentionally Blank

## NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

#### GAS TAX

This fund accounts for revenues and expenditures received from the State of California under Street and Highways Code Sections 2105, 2106, 2107 and 2107.5. The allocations must be spent for street maintenance and construction.

#### NPDES

This fund accounts for storm water utility fees assessed on properties city-wide and used to pay for the “National Pollution Discharge Elimination System” to prevent further polluting of our streams and bays as mandated by the Federal government.

#### DEVELOPER DEPOSITS

This fund accounts for deposits received from contractors and property owners to offset the cost of providing certain Community Development services including processing applications and reviewing grading plans of applicant projects.

#### YOUTH DEVELOPMENT

This fund accounts for youth development grant programs.

#### COMMUNITY FACILITIES DISTRICT #1

This fund accounts for maintenance and operations related to drainage and flood control at the Cypress Grove development.

#### COMMUNITY FACILITIES DISTRICT 2015-1

This fund accounts for the activities associated with the maintenance of neighborhood parks, community parks, regional parks, street lighting, landscaping and storm water detention facilities at Emerson Ranch.

#### OAKLEY WELCOMING

This fund accounts for the activities associated with the grant-funded Oakley Welcoming program under the You Me We Oakley! brand.

#### AG CONSERVATION

This fund accounts for the activities associated with establishing and carrying out the City’s agricultural conservation program.

#### CITYWIDE COMMUNITY FACILITIES DISTRICT

This fund was established to account for the activities associated with the maintenance of neighborhood parks and stormwater detention facilities in the areas of the 2015-2 Citywide Community Facility District.

#### REGIONAL PARK

This fund was established to account for the activities associated with the development and maintenance of the Oakley Regional Community Park.

**NON-MAJOR GOVERNMENTAL FUNDS (Continued)**

**CAPITAL PROJECTS FUNDS**

**MEASURE J**

This fund accounts for the City's portion of the half-cent County-wide sales tax levied to fund transportation improvements to local streets.

**PARK IMPACT FEES**

This fund accounts for fees assessed on new development to provide for park acquisition and development.

**CHILDCARE IMPACT FEES**

This fund accounts for fees assessed on new developments to provide for childcare facilities.

**PUBLIC FACILITIES IMPACT FEE**

This fund accounts for fees assessed on new development to provide for public facilities.

**MAIN STREET**

This fund accounts for Main Street related projects funded by the General Fund.

**FIRE IMPACT FEES**

This fund accounts for fees assessed on new developments to provide for fire protection capital facilities.

**CYPRESS GROVE CAPITAL PROJECT**

This fund accounts for funds from the 2004-1 Limited Obligation Bonds used to purchase infrastructure assets built by developers in the 2004-1 Assessment District area.

**STREET MAINTENANCE RESERVE**

This fund was established to account for the accumulation of funds for the long-term maintenance of the City's streets. The amounts transferred into the reserve will be used to augment the City's Gas Tax, Measure J, and other street improvement revenues in completing street maintenance and improvement projects. The reserve shall be considered fully funded when the balance and the combination of anticipated special revenues eligible for street maintenance is sufficient to pay for the next 3 years' anticipated maintenance, which is anticipated to occur by June 30, 2018.

**2006-1 ASSESSMENT DISTRICT CAPITAL PROJECTS**

This fund accounts for funds from the 2006 Infrastructure Revenue Bonds that will ultimately be used to purchase infrastructure assets built by developers in the 2006-1 Assessment District area.

This Page Left Intentionally Blank

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEETS  
JUNE 30, 2017

SPECIAL REVENUE FUNDS

	<u>Gas Tax</u>	<u>NPDES</u>	<u>Developer Deposits</u>	<u>Youth Development</u>
ASSETS				
Cash and investments available for operations	\$55,883	\$505,650	\$1,305,104	\$30,018
Cash with fiscal agent				
Accounts receivable, net	71,576	128,323	51,317	
Interest receivable	230	1,027		82
Advances to other funds				
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total Assets	<u>\$127,689</u>	<u>\$635,000</u>	<u>\$1,356,421</u>	<u>\$30,100</u>
LIABILITIES				
Accounts payable	\$2,622	\$66,560	\$16,142	\$68
Accrued liabilities				
Deposits payable			1,340,279	
Unearned revenue				30,032
Due to other funds				
Advances from other funds				
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total Liabilities	<u>2,622</u>	<u>66,560</u>	<u>1,356,421</u>	<u>30,100</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - interest on advances to other funds				
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total Deferred Inflows of Resources	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
FUND BALANCES				
Nonspendable				
Restricted	125,067	568,440		
Assigned				
Unassigned				
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Total Fund Balance	<u>125,067</u>	<u>568,440</u>	<u>          </u>	<u>          </u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$127,689</u>	<u>\$635,000</u>	<u>\$1,356,421</u>	<u>\$30,100</u>



SPECIAL REVENUE FUNDS

Community Facilities District #1	Community Facilities District 2015-1	Oakley Welcoming	Ag Conservation	Citywide Community Facilities District	Regional Park
\$1,498,625	\$470,514	\$41,064	\$6,822	\$25,244	
2,590	699	350 62	14	42	
<u>\$1,501,215</u>	<u>\$471,213</u>	<u>\$41,476</u>	<u>\$6,836</u>	<u>\$25,286</u>	
\$7,223	\$875	\$135 101 41,240			\$5,561
<u>7,223</u>	<u>875</u>	<u>41,476</u>			<u>5,561</u>
1,493,992	\$470,338		\$6,836	\$25,286	
					(5,561)
<u>1,493,992</u>	<u>470,338</u>		<u>6,836</u>	<u>25,286</u>	<u>(5,561)</u>
<u>\$1,501,215</u>	<u>\$471,213</u>	<u>\$41,476</u>	<u>\$6,836</u>	<u>\$25,286</u>	

(Continued)

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEETS  
JUNE 30, 2017

	CAPITAL PROJECTS FUNDS			
	Measure J	Park Impact Fees	Childcare Impact Fees	Public Facilities Impact Fee
<b>ASSETS</b>				
Cash and investments available for operations	\$431,253	\$1,168,793	\$530,962	\$248,670
Cash with fiscal agent				
Accounts receivable, net				
Interest receivable	576	1,985	983	454
Advances to other funds		412,791		132,126
	<u>\$431,829</u>	<u>\$1,583,569</u>	<u>\$531,945</u>	<u>\$381,250</u>
<b>LIABILITIES</b>				
Accounts payable	\$80,031			
Accrued liabilities				
Deposits payable				
Unearned revenue				
Due to other funds				
Advances from other funds				\$106,000
	<u>80,031</u>	<u></u>	<u></u>	<u>106,000</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - interest on advances to other funds		\$77,960		24,954
	<u></u>	<u>77,960</u>	<u></u>	<u>24,954</u>
<b>FUND BALANCES</b>				
Nonspendable				
Restricted	351,798	1,505,609	\$531,945	250,296
Assigned				
Unassigned				
	<u>351,798</u>	<u>1,505,609</u>	<u>531,945</u>	<u>250,296</u>
Total Fund Balance	<u>\$431,829</u>	<u>\$1,583,569</u>	<u>\$531,945</u>	<u>\$381,250</u>
Total Liabilities, Deferred Inflows of Resources	<u>\$431,829</u>	<u>\$1,583,569</u>	<u>\$531,945</u>	<u>\$381,250</u>

CAPITAL PROJECTS FUNDS

Main Street	Fire Impact Fees	Cypress Grove Capital Project	Street Maintenance Reserve	2006-1 Assessment District	Total Nonmajor Governmental Funds
\$242,949	\$327,005	576,923	\$572,114	\$160,012	\$7,460,670
					736,935
	564	(104)			251,566
					9,204
					544,917
<u>\$242,949</u>	<u>\$327,569</u>	<u>\$576,819</u>	<u>\$572,114</u>	<u>\$160,012</u>	<u>\$9,003,292</u>
					\$173,656
					101
					1,340,279
					71,272
					5,561
					106,000
					1,696,869
					102,914
					102,914
\$242,949	\$327,569	\$576,819	\$572,114	\$160,012	6,394,007
					815,063
					(5,561)
<u>242,949</u>	<u>327,569</u>	<u>576,819</u>	<u>572,114</u>	<u>160,012</u>	<u>7,203,509</u>
<u>\$242,949</u>	<u>\$327,569</u>	<u>\$576,819</u>	<u>\$572,114</u>	<u>\$160,012</u>	<u>\$9,003,292</u>

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENTS OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2017

	SPECIAL REVENUE FUNDS			
	Gas Tax	NPDES	Developer Deposits	Youth Development
REVENUES				
Property taxes		\$436,729		
Other taxes				
Intergovernmental:				
Other	\$774,563			
Developer fees			\$406,810	
Special assessments				
Use of money and property	799	(228)		\$253
Miscellaneous	23,965	30		22,757
	799,327	436,531	406,810	23,010
Total Revenues				
EXPENDITURES				
Current:				
Community Development			406,810	
Public Works	517,021	527,854		
Recreation				23,010
Capital outlay	300,107	363,978		
Debt Service:				
Interest and fiscal charges				
	817,128	891,832	406,810	23,010
Total Expenditures				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(17,801)	(455,301)		
OTHER FINANCING SOURCES (USES)				
Transfers in				
Transfers (out)	(176,927)			
	(176,927)			
Total Other Financing Sources (Uses)				
NET CHANGE IN FUND BALANCES	(194,728)	(455,301)		
Fund balance (deficit) at beginning of year	319,795	1,023,741		
Fund balances (deficit) at end of year	\$125,067	\$568,440		

SPECIAL REVENUE FUNDS

Community Facilities District #1	Community Facilities District 2015-1	Oakley Welcoming	Ag Conservation	Citywide Community Facilities District	Regional Park
	\$320,392			\$28,835	\$3,785
\$305,752 3,029	1,680	\$193 30,056	\$46	67	
<u>308,781</u>	<u>322,072</u>	<u>30,249</u>	<u>46</u>	<u>28,902</u>	<u>3,785</u>
125,824	8,595	30,249	5,000	3,616	9,346
<u>125,824</u>	<u>8,595</u>	<u>30,249</u>	<u>5,000</u>	<u>3,616</u>	<u>9,346</u>
<u>182,957</u>	<u>313,477</u>		<u>(4,954)</u>	<u>25,286</u>	<u>(5,561)</u>
<u>182,957</u>	<u>313,477</u>		<u>(4,954)</u>	<u>25,286</u>	<u>(5,561)</u>
<u>1,311,035</u>	<u>156,861</u>		<u>11,790</u>		
<u>\$1,493,992</u>	<u>\$470,338</u>		<u>\$6,836</u>	<u>\$25,286</u>	<u>(\$5,561)</u>

(Continued)

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENTS OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2017

	CAPITAL PROJECTS FUNDS			
	Measure J	Park Impact Fees	Childcare Impact Fees	Public Facilities Impact Fee
<b>REVENUES</b>				
Property taxes				
Other taxes				
Intergovernmental:				
Other	\$574,645			
Developer fees		\$771,144		\$949,647
Special assessments				
Use of money and property	1,547	\$4,865	\$2,870	946
Miscellaneous	289			
	576,481	776,009	2,870	950,593
<b>EXPENDITURES</b>				
Current:				
Community Development				29,334
Public Works	114,289	25,817		
Recreation				
Capital outlay	379,807	995	30,659	
Debt Service:				
Interest and fiscal charges				1,553
	494,096	26,812	30,659	30,887
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>82,385</b>	<b>749,197</b>	<b>(27,789)</b>	<b>919,706</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in				
Transfers (out)		(4,865)		(596,035)
		(4,865)		(596,035)
<b>NET CHANGE IN FUND BALANCES</b>	<b>82,385</b>	<b>744,332</b>	<b>(27,789)</b>	<b>323,671</b>
Fund balance (deficit) at beginning of year	269,413	761,277	559,734	(73,375)
Fund balances (deficit) at end of year	\$351,798	\$1,505,609	\$531,945	\$250,296

CAPITAL PROJECTS FUNDS

Main Street	Fire Impact Fees	Cypress Grove Capital Project	Street Maintenance Reserve	2006-1 Assessment District	Total Nonmajor Governmental Funds
					\$436,729
					353,012
					1,349,208
	\$206,944				2,334,545
					305,752
	\$1,424	\$183		\$136	17,810
		112,265		90,551	279,913
	208,368	112,448		90,687	5,076,969
					479,468
\$920	43,324	192			1,329,128
					53,259
503,732		88,825	\$2,297	141	1,679,887
					1,553
504,652	43,324	89,017	2,297	141	3,543,295
(504,652)	165,044	23,431	(2,297)	90,546	1,533,674
350,000			350,000		700,000
					(777,827)
350,000			350,000		(77,827)
(154,652)	165,044	23,431	347,703	90,546	1,455,847
397,601	162,525	553,388	224,411	69,466	5,747,662
\$242,949	\$327,569	\$576,819	\$572,114	\$160,012	\$7,203,509

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING SCHEDULES OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

SPECIAL REVENUE FUNDS						
	GAS TAX			N.P.D.E.S.		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
REVENUES						
Property taxes				\$461,000	\$436,729	(\$24,271)
Other taxes						
Intergovernmental:						
Other	\$771,450	\$774,563	\$3,113			
Developer fees						
Special assessments						
Use of money and property		799	799	1,000	(228)	(1,228)
Miscellaneous		23,965	23,965		30	30
Total Revenues	<u>771,450</u>	<u>799,327</u>	<u>27,877</u>	<u>462,000</u>	<u>436,531</u>	<u>(25,469)</u>
EXPENDITURES						
Current:						
Community Development						
Public Works	495,238	517,021	(21,783)	668,597	527,854	140,743
Recreation						
Capital Outlay	294,081	300,107	(6,026)	868,721	363,978	504,743
Debt Service:						
Interest and fiscal charges						
Total Expenditures	<u>789,319</u>	<u>817,128</u>	<u>(27,809)</u>	<u>1,537,318</u>	<u>891,832</u>	<u>645,486</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(17,869)</u>	<u>(17,801)</u>	<u>68</u>	<u>(1,075,318)</u>	<u>(455,301)</u>	<u>620,017</u>
OTHER FINANCING SOURCES (USES)						
Transfers in						
Transfers (out)	(190,648)	(176,927)	13,721			
Total Other Financing Sources (Uses)	<u>(190,648)</u>	<u>(176,927)</u>	<u>13,721</u>			
NET CHANGE IN FUND BALANCES	<u>(\$208,517)</u>	<u>(194,728)</u>	<u>\$13,789</u>	<u>(\$1,075,318)</u>	<u>(455,301)</u>	<u>\$620,017</u>
Fund balances (deficit) at beginning of year		319,795			1,023,741	
Fund balances (deficit) at end of year		<u>\$125,067</u>			<u>\$568,440</u>	



SPECIAL REVENUE FUNDS

DEVELOPER DEPOSITS			YOUTH DEVELOPMENT			COMMUNITY FACILITIES DISTRICT #1		
Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
\$774,243	\$406,810	(\$367,433)				\$306,142	\$305,752	(\$390)
			\$15,000	\$253	\$253	1,000	3,029	2,029
<u>774,243</u>	<u>406,810</u>	<u>(367,433)</u>	<u>15,000</u>	<u>22,757</u>	<u>7,757</u>	<u>307,142</u>	<u>308,781</u>	<u>1,639</u>
774,243	406,810	367,433						
			15,000	23,010	(8,010)	183,650	125,824	57,826
<u>774,243</u>	<u>406,810</u>	<u>367,433</u>	<u>15,000</u>	<u>23,010</u>	<u>(8,010)</u>	<u>183,650</u>	<u>125,824</u>	<u>57,826</u>
						123,492	182,957	59,465
						<u>\$123,492</u>	182,957	<u>\$59,465</u>
							1,311,035	
							<u>\$1,493,992</u>	

(Continued)

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING SCHEDULES OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

SPECIAL REVENUE FUNDS						
	COMMUNITY FACILITIES DISTRICT 2015-1			OAKLEY WELCOMING		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>						
Property taxes						
Other taxes	\$412,831	\$320,392	(\$92,439)			
Intergovernmental:						
Other						
Developer fees						
Special assessments						
Use of money and property	\$2,000	1,680	(320)		\$193	\$193
Miscellaneous				\$60,433	30,056	(30,377)
<b>Total Revenues</b>	<u>414,831</u>	<u>322,072</u>	<u>(92,759)</u>	<u>60,433</u>	<u>30,249</u>	<u>(30,184)</u>
<b>EXPENDITURES</b>						
Current:						
Community Development						
Public Works	307,295	8,595	298,700			
Recreation				60,433	30,249	30,184
Capital Outlay						
Debt Service:						
Interest and fiscal charges						
<b>Total Expenditures</b>	<u>307,295</u>	<u>8,595</u>	<u>298,700</u>	<u>60,433</u>	<u>30,249</u>	<u>30,184</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<u>107,536</u>	<u>313,477</u>	<u>205,941</u>			
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in						
Transfers (out)						
<b>Total Other Financing Sources (Uses)</b>						
<b>NET CHANGE IN FUND BALANCES</b>	<u>\$107,536</u>	<u>313,477</u>	<u>\$205,941</u>			
Fund balances (deficit) at beginning of year		<u>156,861</u>				
Fund balances (deficit) at end of year		<u>\$470,338</u>				

SPECIAL REVENUE FUNDS

AG CONSERVATION			CITYWIDE COMMUNITY FACILITIES DISTRICT			REGIONAL PARK		
Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
				\$28,835	\$28,835		\$3,785	\$3,785
	\$46	\$46		\$67	\$67			
	46	46		28,902	28,902		3,785	3,785
\$10,000	5,000	5,000		3,616	(3,616)	\$550,000	9,346	540,654
10,000	5,000	5,000		3,616	(3,616)	550,000	9,346	540,654
(10,000)	(4,954)	5,046		25,286	25,286	(550,000)	(5,561)	544,439
<u>(\$10,000)</u>	<u>(4,954)</u>	<u>\$5,046</u>		<u>25,286</u>	<u>\$25,286</u>	<u>(\$550,000)</u>	<u>(5,561)</u>	<u>\$544,439</u>
	11,790							
	<u>\$6,836</u>			<u>\$25,286</u>			<u>(\$5,561)</u>	

(Continued)

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING SCHEDULES OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

CAPITAL PROJECTS FUNDS

	MEASURE J			PARK IMPACT FEES		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>						
Property taxes						
Intergovernmental:						
Other	\$547,375	\$574,645	\$27,270			
Developer fees				\$659,950	\$771,144	\$111,194
Special assessments						
Use of money and property	1,000	1,547	547		4,865	4,865
Miscellaneous		289	289			
<b>Total Revenues</b>	<b>548,375</b>	<b>576,481</b>	<b>28,106</b>	<b>659,950</b>	<b>776,009</b>	<b>116,059</b>
<b>EXPENDITURES</b>						
Current:						
Community Development						
Public Works	235,240	114,289	120,951	4,000	25,817	(21,817)
Recreation						
Capital Outlay	498,181	379,807	118,374	414,504	995	413,509
Debt Service:						
Interest and fiscal charges						
<b>Total Expenditures</b>	<b>733,421</b>	<b>494,096</b>	<b>239,325</b>	<b>418,504</b>	<b>26,812</b>	<b>391,692</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(185,046)</b>	<b>82,385</b>	<b>267,431</b>	<b>241,446</b>	<b>749,197</b>	<b>507,751</b>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in						
Transfers (out)					(4,865)	(4,865)
<b>Total Other Financing Sources (Uses)</b>					<b>(4,865)</b>	<b>(4,865)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(\$185,046)</b>	<b>82,385</b>	<b>\$267,431</b>	<b>\$241,446</b>	<b>744,332</b>	<b>\$502,886</b>
Fund balances (deficit) at beginning of year		269,413			761,277	
Fund balances (deficit) at end of year		<u>\$351,798</u>			<u>\$1,505,609</u>	

CAPITAL PROJECTS FUNDS

CHILDCARE IMPACT FEES			PUBLIC FACILITIES IMPACT FEE			MAIN STREET		
Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
			\$700,000	\$949,647	\$249,647			
	\$2,870	\$2,870		946	946			
	<u>2,870</u>	<u>2,870</u>	<u>700,000</u>	<u>950,593</u>	<u>250,593</u>			
\$559,734		559,734	18,500	29,334	(10,834)	\$4,000	\$920	\$3,080
	30,659	(30,659)				504,792	503,732	1,060
				1,553	(1,553)			
<u>559,734</u>	<u>30,659</u>	<u>529,075</u>	<u>18,500</u>	<u>30,887</u>	<u>(12,387)</u>	<u>508,792</u>	<u>504,652</u>	<u>4,140</u>
<u>(559,734)</u>	<u>(27,789)</u>	<u>531,945</u>	<u>681,500</u>	<u>919,706</u>	<u>238,206</u>	<u>(508,792)</u>	<u>(504,652)</u>	<u>4,140</u>
			(571,535)	(596,035)	(24,500)	350,000	350,000	
			(571,535)	(596,035)	(24,500)	350,000	350,000	
<u>(\$559,734)</u>	<u>(27,789)</u>	<u>\$531,945</u>	<u>\$109,965</u>	<u>323,671</u>	<u>\$213,706</u>	<u>(\$158,792)</u>	<u>(154,652)</u>	<u>\$4,140</u>
	<u>559,734</u>			<u>(73,375)</u>			<u>397,601</u>	
	<u>\$531,945</u>			<u>\$250,296</u>			<u>\$242,949</u>	

(Continued)

CITY OF OAKLEY  
NON-MAJOR GOVERNMENTAL FUNDS  
COMBINING SCHEDULES OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
FOR THE YEAR ENDED JUNE 30, 2017

CAPITAL PROJECTS FUNDS

	FIRE IMPACT FEE			CYPRESS GROVE CAPITAL PROJECT		
	Budget	Actual	Variance Positive (Negative)	Budget	Actual	Variance Positive (Negative)
REVENUES						
Property taxes						
Intergovernmental:						
Other						
Developer fees	\$125,000	\$206,944	\$81,944			
Special assessments						
Use of money and property		1,424	1,424		\$183	\$183
Miscellaneous					112,265	112,265
Total Revenues	<u>125,000</u>	<u>208,368</u>	<u>83,368</u>		<u>112,448</u>	<u>112,448</u>
EXPENDITURES						
Current:						
Community Development	31,500	43,324	(11,824)			
Public Works					192	(192)
Recreation						
Capital Outlay				\$264,000	88,825	175,175
Debt Service:						
Interest and fiscal charges						
Total Expenditures	<u>31,500</u>	<u>43,324</u>	<u>(11,824)</u>	<u>264,000</u>	<u>89,017</u>	<u>174,983</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>93,500</u>	<u>165,044</u>	<u>71,544</u>	<u>(264,000)</u>	<u>23,431</u>	<u>287,431</u>
OTHER FINANCING SOURCES (USES)						
Transfers in						
Transfers (out)						
Total Other Financing Sources (Uses)						
NET CHANGE IN FUND BALANCES	<u>\$93,500</u>	165,044	<u>\$71,544</u>	<u>(\$264,000)</u>	23,431	<u>\$287,431</u>
Fund balances (deficit) at beginning of year		<u>162,525</u>			<u>553,388</u>	
Fund balances (deficit) at end of year		<u>\$327,569</u>			<u>\$576,819</u>	

CAPITAL PROJECTS FUND

STREET MAINTENANCE RESERVE

Budget	Actual	Variance Positive (Negative)
	\$2,297	(\$2,297)
	2,297	(2,297)
	(2,297)	(2,297)
\$350,000	350,000	
350,000	350,000	
<u>\$350,000</u>	347,703	<u>(\$2,297)</u>
	224,411	
	<u>\$572,114</u>	

This Page Left Intentionally Blank



## INTERNAL SERVICE FUNDS

Internal Service Funds are used to finance and account for special activities and services performed by a designated department for other departments in the City on a cost reimbursement basis.

The concept of major funds does not extend to internal service funds because they do not do business with outside parties. For the Statement of Activities, the net revenues or expenses of each internal service fund be eliminated by netting them against the operations of the other City departments which generated them. The remaining balance sheet items are consolidated with these same funds in the Statement of Net Position.

However, internal service funds are still presented separately in the Fund financial statements, including the funds below.

### EQUIPMENT REPLACEMENT

This fund is used to finance and account for the replacement of equipment used by City departments.

### CAPITAL FACILITIES MAINTENANCE AND REPLACEMENT

This fund is used to account for the maintenance and replacement of the City's capital facilities used by City departments.

CITY OF OAKLEY  
INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF NET POSITION  
JUNE 30, 2017

	<u>Equipment Replacement</u>	<u>Capital Facilities Maintenance and Replacement</u>	<u>Total</u>
<b>ASSETS</b>			
Current:			
Cash and investments available for operations	\$1,095,778	\$225,903	\$1,321,681
Receivables:			
Interest	<u>2,022</u>	<u>372</u>	<u>2,394</u>
Total Current Assets	<u>1,097,800</u>	<u>226,275</u>	<u>1,324,075</u>
Noncurrent:			
Capital assets (net of accumulated depreciation)	<u>750,371</u>	<u>6,284,744</u>	<u>7,035,115</u>
Total Assets	<u>1,848,171</u>	<u>6,511,019</u>	<u>8,359,190</u>
<b>LIABILITIES</b>			
Accounts payable		<u>6,632</u>	<u>6,632</u>
Total Assets		<u>6,632</u>	<u>6,632</u>
<b>NET POSITION</b>			
Net investment in capital assets	750,371	6,284,744	7,035,115
Unrestricted	<u>1,097,800</u>	<u>219,643</u>	<u>1,317,443</u>
Total Net Position	<u>\$1,848,171</u>	<u>\$6,504,387</u>	<u>\$8,352,558</u>

CITY OF OAKLEY  
INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF REVENUE, EXPENSES  
AND CHANGES IN FUND NET POSITION  
FOR THE YEAR ENDED JUNE 30, 2017

	Equipment Replacement	Capital Facilities Maintenance and Replacement	Total
<b>OPERATING REVENUES</b>			
Charges for services	\$145,000	\$150,000	\$295,000
Total Operating Revenues	<u>145,000</u>	<u>150,000</u>	<u>295,000</u>
<b>OPERATING EXPENSES</b>			
Supplies	23,340	27,853	51,193
Depreciation	290,720	253,866	544,586
Total Operating Expenses	<u>314,060</u>	<u>281,719</u>	<u>595,779</u>
Operating Income (Loss)	<u>(169,060)</u>	<u>(131,719)</u>	<u>(300,779)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Interest income	1,923	1,030	2,953
Gain from sale of property	12,000		12,000
Total Nonoperating Revenues	<u>13,923</u>	<u>1,030</u>	<u>14,953</u>
Income (Loss) Before Contributions	<u>(155,137)</u>	<u>(130,689)</u>	<u>(285,826)</u>
Contributions	<u>119,150</u>		<u>119,150</u>
Change in net position	(35,987)	(130,689)	(166,676)
BEGINNING NET POSITION	<u>1,884,158</u>	<u>6,635,076</u>	<u>8,519,234</u>
ENDING NET POSITION	<u>\$1,848,171</u>	<u>\$6,504,387</u>	<u>\$8,352,558</u>

CITY OF OAKLEY  
INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED JUNE 30, 2017

	<u>Equipment Replacement</u>	<u>Capital Facilities Maintenance and Replacement</u>	<u>Total</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers	\$145,000	\$150,000	\$295,000
Payments to suppliers	<u>(48,273)</u>	<u>(21,221)</u>	<u>(69,494)</u>
Cash Flows from Operating Activities	<u>96,727</u>	<u>128,779</u>	<u>225,506</u>
<b>CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES</b>			
Proceeds from sale of capital assets	12,000		12,000
Acquisition of capital assets	<u>(207,495)</u>	<u>(90,000)</u>	<u>(297,495)</u>
Cash Flows from Noncapital Financing Activities	<u>(195,495)</u>	<u>(90,000)</u>	<u>(285,495)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest	<u>1,140</u>	<u>836</u>	<u>1,976</u>
Net Cash Flows	<u>(97,628)</u>	<u>39,615</u>	<u>(58,013)</u>
Cash and investments at beginning of period	<u>1,193,406</u>	<u>186,288</u>	<u>1,379,694</u>
Cash and investments at end of period	<u>\$1,095,778</u>	<u>\$225,903</u>	<u>\$1,321,681</u>
<b>NONCASH TRANSACTIONS</b>			
Contribution of capital assets	<u>\$119,150</u>	<u></u>	<u>\$119,150</u>
<b>Reconciliation of Operating Income (Loss) to Cash Flows</b>			
from Operating Activities:			
Operating income (loss)	(\$169,060)	(\$131,719)	(\$300,779)
Adjustments to reconcile operating income (loss) to cash flows			
from operating activities:			
Depreciation	290,720	253,866	544,586
Net change in liabilities:			
Accounts payable	<u>(24,933)</u>	<u>6,632</u>	<u>(18,301)</u>
Cash Flows from Operating Activities	<u>\$96,727</u>	<u>\$128,779</u>	<u>\$225,506</u>

## AGENCY FUNDS

Agency Funds account for assets held by the City as an agent for individuals, governmental entities and non-public organizations.

### ASSESSMENT DISTRICT 2004-1

This fund accounts for Assessment District 2004-1 special assessment collections and debt service payments.

### REGIONAL MITIGATION FEES

This fund accounts for fees established by the County to fund future County capital facilities from development. The fees are collected via building permits and submitted to the County.

### ASSESSMENT DISTRICT 2006-1

This fund accounts for Assessment District 2006-1 special assessment collections and debt service payments.

CITY OF OAKLEY  
 AGENCY FUNDS  
 STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 FOR THE YEAR ENDED JUNE 30, 2017

	Balance June 30, 2016	Additions	Reductions	Balance June 30, 2017
<u>Assessment District 2004-1</u>				
Assets				
Cash and investments	\$875,604	\$1,231,742	\$1,209,298	\$898,048
Cash with fiscal agent	1,104,677		23,984	1,080,693
Interest receivable	876	1,478	876	1,478
Total Assets	<u>\$1,981,157</u>	<u>\$1,233,220</u>	<u>\$1,234,158</u>	<u>\$1,980,219</u>
Liabilities				
Due to bondholders	<u>\$1,981,157</u>	<u>\$1,233,220</u>	<u>\$1,234,158</u>	<u>\$1,980,219</u>
Total Liabilities	<u>\$1,981,157</u>	<u>\$1,233,220</u>	<u>\$1,234,158</u>	<u>\$1,980,219</u>
<u>Regional Mitigation Fees Fund</u>				
Assets				
Cash and investments	<u>\$866,314</u>	<u>\$7,121,987</u>	<u>\$7,275,094</u>	<u>\$713,207</u>
Liabilities				
Due to other agencies	<u>\$866,314</u>	<u>\$7,121,987</u>	<u>\$7,275,094</u>	<u>\$713,207</u>
Total Liabilities	<u>\$866,314</u>	<u>\$7,121,987</u>	<u>\$7,275,094</u>	<u>\$713,207</u>
<u>Assessment District 2006-1</u>				
Assets				
Cash and investments	\$652,512	\$764,933	\$743,864	\$673,581
Cash with fiscal agent	338,250	297		338,547
Interest receivable	483	1,107	483	1,107
Total Assets	<u>\$991,245</u>	<u>\$766,337</u>	<u>\$744,347</u>	<u>\$1,013,235</u>
Liabilities				
Due to bondholders	<u>\$991,245</u>	<u>\$766,337</u>	<u>\$744,347</u>	<u>\$1,013,235</u>
Total Liabilities	<u>\$991,245</u>	<u>\$766,337</u>	<u>\$744,347</u>	<u>\$1,013,235</u>
<u>Totals - All Agency Funds</u>				
Assets				
Cash and investments	\$2,394,430	\$9,118,662	\$9,228,256	\$2,284,836
Cash with fiscal agent	1,442,927	297	23,984	1,419,240
Interest receivable	1,359	2,585	1,359	2,585
Total Assets	<u>\$3,838,716</u>	<u>\$9,121,544</u>	<u>\$9,253,599</u>	<u>\$3,706,661</u>
Liabilities				
Due to other agencies	\$866,314	\$7,121,987	\$7,275,094	\$713,207
Due to bondholders	2,972,402	1,999,557	1,978,505	2,993,454
Total Liabilities	<u>\$3,838,716</u>	<u>\$9,121,544</u>	<u>\$9,253,599</u>	<u>\$3,706,661</u>

## **STATISTICAL SECTION**

## STATISTICAL SECTION

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. In contrast to the financial section, the statistical section information is not subject to independent audit.

### ***Financial Trends***

These schedules contain trend information to help the reader understand how the City's financial performance and wellbeing have changed over time:

1. Net Position by Component
2. Changes in Net Position
3. Fund Balances of Governmental Funds
4. Changes in Fund Balance of Governmental Funds

### ***Revenue Capacity***

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax:

1. Assessed and Estimated Actual Value of Taxable Property
2. Property Tax Rates, All Overlapping Governments
3. Principal Property Tax Payers
4. Property Tax Levies and Collections

### ***Debt Capacity***

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future:

1. Ratio of Outstanding Debt by Type
2. Computation of Direct and Overlapping Debt
3. Computation of Legal Bonded Debt Margin
4. Bonded Debt Pledged Revenue Coverage, Former Redevelopment Agency Tax Allocation Bonds

### ***Demographic and Economic Information***

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place:

1. Demographic and Economic Statistics
2. Principal Employers

### ***Operating Information***

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs:

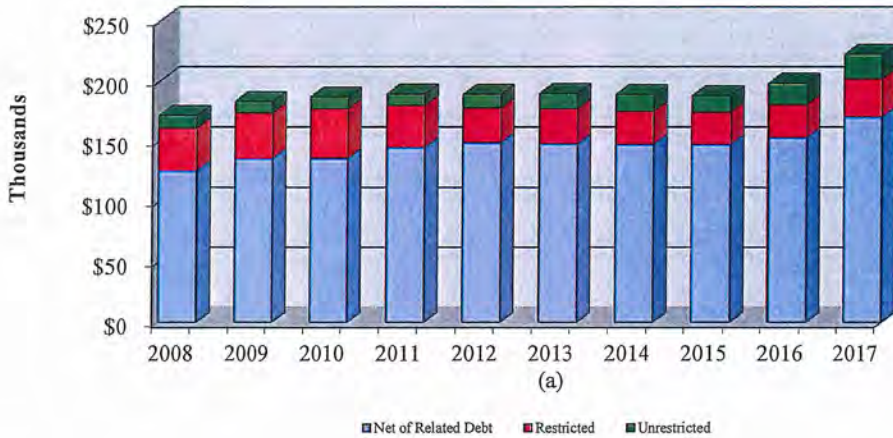
1. Budgeted Full-Time Equivalent City Government Employees by Function
2. Operating Indicators by Function/Program
3. Capital Asset Statistics by Function/Program

### ***Sources***

Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.



**CITY OF OAKLEY**  
**Net Position by Component (000's)**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**



	Fiscal Year Ended June 30,									
	2008	2009	2010	2011	2012	2013 (a)	2014	2015	2016	2017
<i>Primary government</i>										
<i>Governmental activities</i>										
Net investment in capital assets	\$126,106	\$136,077	\$136,320	\$145,396	\$149,394	\$148,296	\$147,874	\$147,685	\$153,509	\$170,799
Restricted	35,170	37,745	40,968	34,572	28,647	28,996	27,042	26,651	27,205	31,286
Unrestricted	10,473	9,727	9,979	9,713	11,462	12,975	14,338	13,898	17,784	20,395
<b>Total governmental activities net position</b>	<b>\$171,749</b>	<b>\$183,549</b>	<b>\$187,267</b>	<b>\$189,681</b>	<b>\$189,503</b>	<b>\$190,267</b>	<b>\$189,254</b>	<b>\$188,234</b>	<b>\$198,498</b>	<b>\$222,480</b>

NOTES:

(a) The City implemented the provisions of GASB Statement 63 in fiscal year 2013, which replaced the term "net assets" with the term "net position."

**CITY OF OAKLEY**  
**Changes in Net Position (000's)**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**

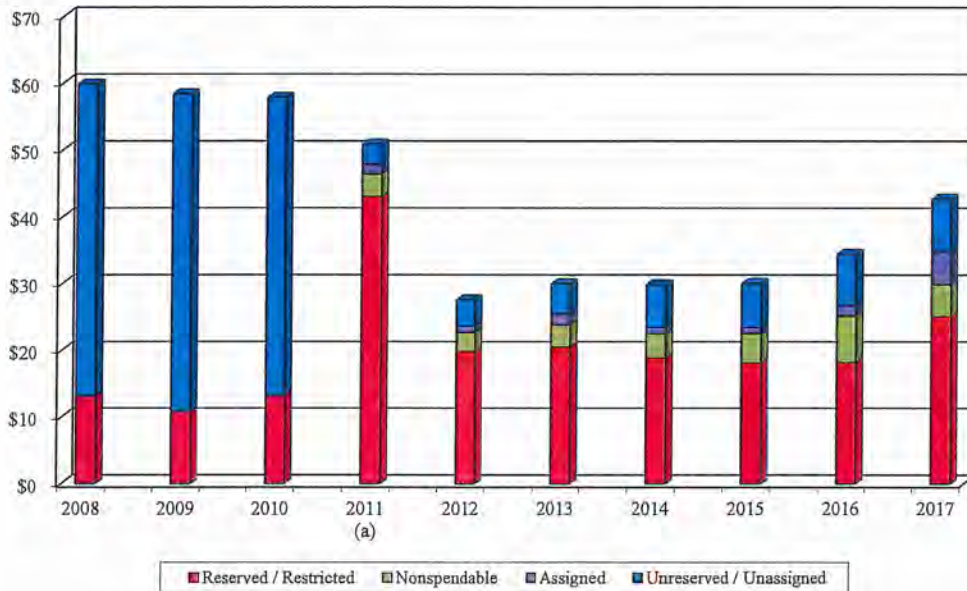
	Fiscal Year Ended June 30,									
	2008	2009	2010	2011	2012	2013 (e)	2014	2015	2016	2017
<b>Expenses</b>										
<b>Governmental Activities:</b>										
Legislative	\$574	\$835	\$492	\$500	\$466	\$492	\$446	\$466	\$481	\$604
Administrative Services	1,043	986	872	913	769	973	1,301	1,341	1,220	1,855
Community Development	7,914 (a)	7,258	2,572 (b)	1,830	1,711	1,802	1,819	1,843	2,152	2,088
Public Works	3,074 (a)	3,994	8,687 (b)	9,181	12,507 (c)	9,631	10,177	10,640	11,478	11,818
Redevelopment and Economic Development	2,511	2,052	3,610	2,023	932 (d)					
Housing Programs						9	8	45	85	3
Law Enforcement	6,703	7,228	7,280	7,259	7,462	7,338	7,694	8,314	8,230	8,066
Recreation	313	464	352	273	360	420	478	524	560	562
Interest and fiscal charges	2,383	2,012	2,030	2,000	606 (d)	324	317	301	292	476
<b>Total Governmental Activities Expenses</b>	<b>24,515</b>	<b>24,829</b>	<b>25,895</b>	<b>23,979</b>	<b>24,813</b>	<b>20,989</b>	<b>22,240</b>	<b>23,474</b>	<b>24,498</b>	<b>25,472</b>
<b>Total Primary Government Expenses</b>	<b>\$24,515</b>	<b>\$24,829</b>	<b>\$25,895</b>	<b>\$23,979</b>	<b>\$24,813</b>	<b>\$20,989</b>	<b>\$22,240</b>	<b>\$23,474</b>	<b>\$24,498</b>	<b>\$25,472</b>
<b>Program Revenues</b>										
<b>Governmental Activities:</b>										
<b>Charges for Services:</b>										
Administrative Services	\$271	\$164	\$239	\$156	\$154	\$235	\$266	\$252	\$395	\$521
Community Development	3,606	2,010	1,954	1,341	1,186	1,461	1,154	1,375	2,133	2,151
Public Works	2,780	3,062	3,307	3,209	3,266	3,391	3,499	3,592	3,951	4,245
Law Enforcement	2,070	2,231	2,328	2,426	2,718	3,038	3,232	3,506	3,638	4,068
Recreation	31	41	47	42	74	54	69	73	98	126
Operating Grants and Contributions	799	1,196	1,225	1,116	1,630	1,371	1,503	1,714	1,356	1,309
Capital Grants and Contributions	27,856	12,839	8,671	5,940	8,433	3,360	2,625	2,715	5,040	10,324
<b>Total Government Activities</b>	<b>37,413</b>	<b>21,543</b>	<b>17,771</b>	<b>14,230</b>	<b>17,461</b>	<b>12,910</b>	<b>12,348</b>	<b>13,227</b>	<b>16,611</b>	<b>22,744</b>
<b>Total Primary Government</b>	<b>\$37,413</b>	<b>\$21,543</b>	<b>\$17,771</b>	<b>\$14,230</b>	<b>\$17,461</b>	<b>\$12,910</b>	<b>\$12,348</b>	<b>\$13,227</b>	<b>\$16,611</b>	<b>\$22,744</b>
<b>Net (Expense)/Revenue</b>										
Governmental Activities	\$12,898	(\$3,286)	(\$8,124)	(\$9,749)	(\$7,352)	(\$8,079)	(\$9,892)	(\$10,247)	(\$7,887)	(\$2,728)
<b>Total Primary Government Net Expense</b>	<b>\$12,898</b>	<b>(\$3,286)</b>	<b>(\$8,124)</b>	<b>(\$9,749)</b>	<b>(\$7,352)</b>	<b>(\$8,079)</b>	<b>(\$9,892)</b>	<b>(\$10,247)</b>	<b>(\$7,887)</b>	<b>(\$2,728)</b>
<b>General Revenues and Other</b>										
<b>Changes in Net Position</b>										
<b>Governmental Activities:</b>										
<b>Taxes:</b>										
Property Taxes	\$10,096	\$9,652	\$7,370	\$7,050	\$5,561 (d)	\$4,359	\$4,499	\$5,331	\$5,814	\$6,233
Sales Taxes	1,617	1,466	1,343	1,413	1,590	1,618	1,521	1,506	1,753	1,774
Transient Occupancy Tax	217	164	128	118	165	196	195	196	210	267
Nonregulatory Franchise and Business	584	634	726	1,062	1,136	1,222	1,341	1,418	1,584	1,686
<b>Intergovernmental, unrestricted:</b>										
Motor Vehicle In-Lieu	150	121	109	159	18	18	16	16	16	18
Other										186
Interest Earnings and Use of Property	2,774	1,915	995	883	653	371	436	519	557	563
Other	1,072	1,134	1,171	1,477	873	1,058	871	1,056	1,890	1,340
Extraordinary / Special Item					(2,820) (d)			362 (f)	6,327 (g)	14,642
<b>Total Government Activities</b>	<b>16,510</b>	<b>15,086</b>	<b>11,842</b>	<b>12,162</b>	<b>7,176</b>	<b>8,842</b>	<b>8,879</b>	<b>10,404</b>	<b>18,151</b>	<b>26,709</b>
<b>Total Primary Government</b>	<b>\$16,510</b>	<b>\$15,086</b>	<b>\$11,842</b>	<b>\$12,162</b>	<b>\$7,176</b>	<b>\$8,842</b>	<b>\$8,879</b>	<b>\$10,404</b>	<b>\$18,151</b>	<b>\$26,709</b>
<b>Change in Net Position</b>										
Governmental Activities	\$29,408	\$11,800	\$3,718	\$2,413	(\$176)	\$763	(\$1,013)	\$157	\$10,264	\$23,981
<b>Total Primary Government</b>	<b>\$29,408</b>	<b>\$11,800</b>	<b>\$3,718</b>	<b>\$2,413</b>	<b>(\$176)</b>	<b>\$763</b>	<b>(\$1,013)</b>	<b>\$157</b>	<b>\$10,264</b>	<b>\$23,981</b>

**NOTES:**

- (a) The City established Public Works in fiscal year 2008. Some of the activities in this department were previously reported in Community Development and Recreation.
- (b) Capital assets previously constructed by or dedicated to Community Development were reassigned to Public Works in fiscal year 2010. As a result, depreciation expense associated with those capital assets is now reflected in Public Works.
- (c) The City conveyed a completed fire station project totaling \$3.3 million to the East Contra Costa County Fire Protection District which was recorded as an expenditure in the Statement of Activities.
- (d) The Redevelopment Agency was dissolved effective January 31, 2012 and its non-housing assets and liabilities were assumed by a Successor Agency.
- (e) The City implemented the provisions of GASB Statement 63 in fiscal year 2013, which replaced the term "net assets" with the term "net position."
- (f) Pursuant to a settlement agreement with the Department of Finance, the City transferred assets to the Successor Agency and the Successor Agency transferred assets to the City.
- (g) Pursuant to the Long Range Property Management Plan, the Successor Agency transferred assets to the City.

**CITY OF OAKLEY**  
**Fund Balances of Governmental Funds (000's)**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

Millions



	Fiscal Year Ended June 30,									
	2008	2009	2010	2011 (a)	2012	2013	2014	2015	2016	2017
General Fund										
Reserved	\$2,074	\$1,834	\$1,593							
Unreserved	5,656	4,748	5,353							
Nonspendable				\$2,847	\$2,843	\$3,301	\$3,654	\$4,375	\$7,000	\$4,741
Restricted				559	559	559	560	559	559	559
Assigned				155	100	991	331	170	943	626
Unassigned				4,347	5,255	6,151	7,837	7,938	9,068	8,769
<b>Total General Fund</b>	<b>\$7,730</b>	<b>\$6,582</b>	<b>\$6,946</b>	<b>\$7,908</b>	<b>\$8,757</b>	<b>\$11,002</b>	<b>\$12,382</b>	<b>\$13,042</b>	<b>\$17,570</b>	<b>\$14,695 (c)</b>
All Other Governmental Funds										
Reserved	\$11,049	\$8,939	\$11,565							
Unreserved, reported in:										
Special revenue funds	5,109	6,204	7,526							
Capital project funds	35,903	36,634	31,761							
Nonspendable				\$497						
Restricted				42,404	\$19,210	\$19,898	\$18,233	\$17,525	\$17,593	\$24,517
Assigned				1,344	884	698	668	829	622	4,434
Unassigned				(1,339)	(1,320)	(1,645)	(1,467)	(1,374)	(1,401)	(1,046)
<b>Total all other governmental funds</b>	<b>\$52,061</b>	<b>\$51,777</b>	<b>\$50,852</b>	<b>\$42,906</b>	<b>\$18,774 (b)</b>	<b>\$18,951</b>	<b>\$17,434</b>	<b>\$16,980</b>	<b>\$16,814</b>	<b>\$27,905 (c)</b>

NOTES:

(a) The City implemented the provisions of GASB Statement 54 in fiscal year 2011, and years prior to 2011 have not been restated to conform with the new presentation.

(b) The Redevelopment Agency was dissolved effective January 31, 2012 and its assets and liabilities were assumed by a Successor Agency on February 1, 2012, which is reported as a Fiduciary Fund. As a result, governmental fund balances are lower beginning in 2012.

(c) The change in total fund balance for the General Fund and other governmental funds is explained in Management's Discussion and Analysis.

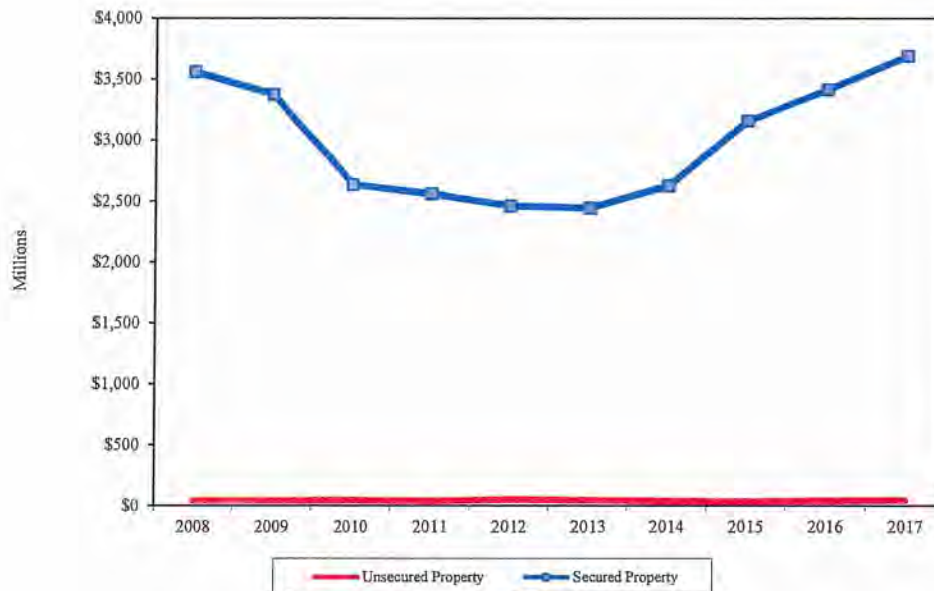
**CITY OF OAKLEY**  
**Changes in Fund Balance of Governmental Funds (000's)**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**

	Fiscal Year Ended June 30,									
	2008	2009	2010	2011	2012 (c)	2013	2014	2015	2016	2017
<b>Revenues</b>										
Taxes	\$12,403	\$11,799	\$9,017	\$9,526	\$8,344	\$7,729	\$7,446	\$8,331	\$9,213	\$10,179
Licenses, permits and fees	1,909	1,252	1,392	950	990	1,178	1,345	1,285	2,024	2,348
Fines and forfeitures	134	140	177	149	136	181	159	135	138	133
Use of money and property	2,313	1,629	673	578	418	121	231	319	563	366
Intergovernmental revenues	2,319	1,715	4,210	2,538	2,164	3,306	2,471	2,651	3,030	3,015
Charges for services	13,166	8,152	10,323	7,378	8,293	8,648	8,941	9,259	11,578	14,635
Other	1,071	1,133	1,171	1,384	932	1,123	971	1,116	1,867	1,320
<b>Total Revenues</b>	<b>33,315</b>	<b>25,820</b>	<b>26,963</b>	<b>22,503</b>	<b>21,277</b>	<b>22,286</b>	<b>21,564</b>	<b>23,096</b>	<b>28,413</b>	<b>31,996</b>
<b>Expenditures</b>										
<b>Current:</b>										
Legislative	567	809	462	483	452	481	433	449	482	614
Administrative services	955	878	785	783	766	918	1,110	1,287	1,335	1,709
Community development	4,014 (a)	2,575	2,338	1,788	1,677	1,771	1,787	1,821	2,274	2,113
Public works	3,074 (a)	4,627	3,877	3,682	3,641	4,015	4,608	4,661	5,651	5,921
Redevelopment and economic development	659	642	489	455	276					
Housing programs						9	8	5	85	3
Law enforcement	6,633	6,952	6,955	7,002	7,437	7,186	7,458	7,975	8,098	8,038
Recreation	308 (a)	464	329	264	353	414	471	522	566	575
Pass through to County and other agencies	824	799	615	579	642					
SERAF payment			1,516	312						
Estimated reduction in value of property held for resale			274					40		
Capital outlay	40,822 (b)	6,962	7,123	10,644	5,946	4,502	5,253	5,293	7,969	6,397
<b>Debt service:</b>										
Principal repayment	610	680	720	742	465	240	255	265	275	6,725
Interest and fiscal charges	2,137	1,864	2,043	2,011	1,159	329	318	306	299	621
<b>Total Expenditures</b>	<b>60,603</b>	<b>27,252</b>	<b>27,526</b>	<b>28,745</b>	<b>22,814</b>	<b>19,865</b>	<b>21,701</b>	<b>22,624</b>	<b>27,034</b>	<b>32,716</b>
Excess (deficiency) of revenues over (under) expenditures	(27,288)	(1,432)	(563)	(6,242)	(1,537)	2,421	(137)	472	1,379	(720)
<b>Other Financing Sources (Uses)</b>										
Transfers in	5,530	3,560	2,110	3,214	2,100	925	1,067	2,227	2,311	6,091
Transfers (out)	(5,530)	(3,560)	(2,110)	(3,952)	(2,100)	(925)	(1,067)	(2,227)	(2,311)	(6,091)
Proceeds (loss) from sale of property	6,233				(14)			10	79	50
Tax allocation bonds issued	25,095									
Lease revenue bonds issued										10,025
Bond issuance premium										157
<b>Total other financing sources (uses)</b>	<b>31,328</b>			<b>(738)</b>	<b>(14)</b>			<b>10</b>	<b>79</b>	<b>10,232</b>
Special item								(274)	2,904	(1,294)
Extraordinary item					(21,734)					
<b>Net Change in fund balances</b>	<b>\$4,040</b>	<b>(\$1,432)</b>	<b>(\$563)</b>	<b>(\$6,980)</b>	<b>(\$23,285)</b>	<b>\$2,421</b>	<b>(\$137)</b>	<b>\$208</b>	<b>\$4,362</b>	<b>\$8,218</b>
<b>Debt service as a percentage of noncapital expenditures</b>										
	4.5%	-38.2%	13.8%	12.7%	13.0%	4.0%	3.3%	3.3%	3.0%	28.2%

**NOTES:**

- (a) The City established Public Works in fiscal year 2008. Some of the activities in this department were previously reported in Community Development and Recreation.
- (b) Includes the use of funds from the 2004-1 and 2006-1 Assessment Districts to acquire infrastructure assets. The Assessment District Bonds are not debt of the City, and therefore proceeds from the bonds are not included in Other Financing Sources. The Districts contributed the project funds to the City to acquire the infrastructure assets which is reflected in other revenues in 2005 and 2007.
- (c) The Redevelopment Agency was dissolved effective January 31, 2012 and its assets and liabilities were assumed by a Successor Agency on February 1, 2012, therefore, activities in various areas were lower in the current year, including property taxes, community development and debt service.

**CITY OF OAKLEY**  
**ASSESSED AND ESTIMATED ACTUAL**  
**VALUE OF TAXABLE PROPERTY (MILLIONS)**  
**LAST TEN FISCAL YEARS**



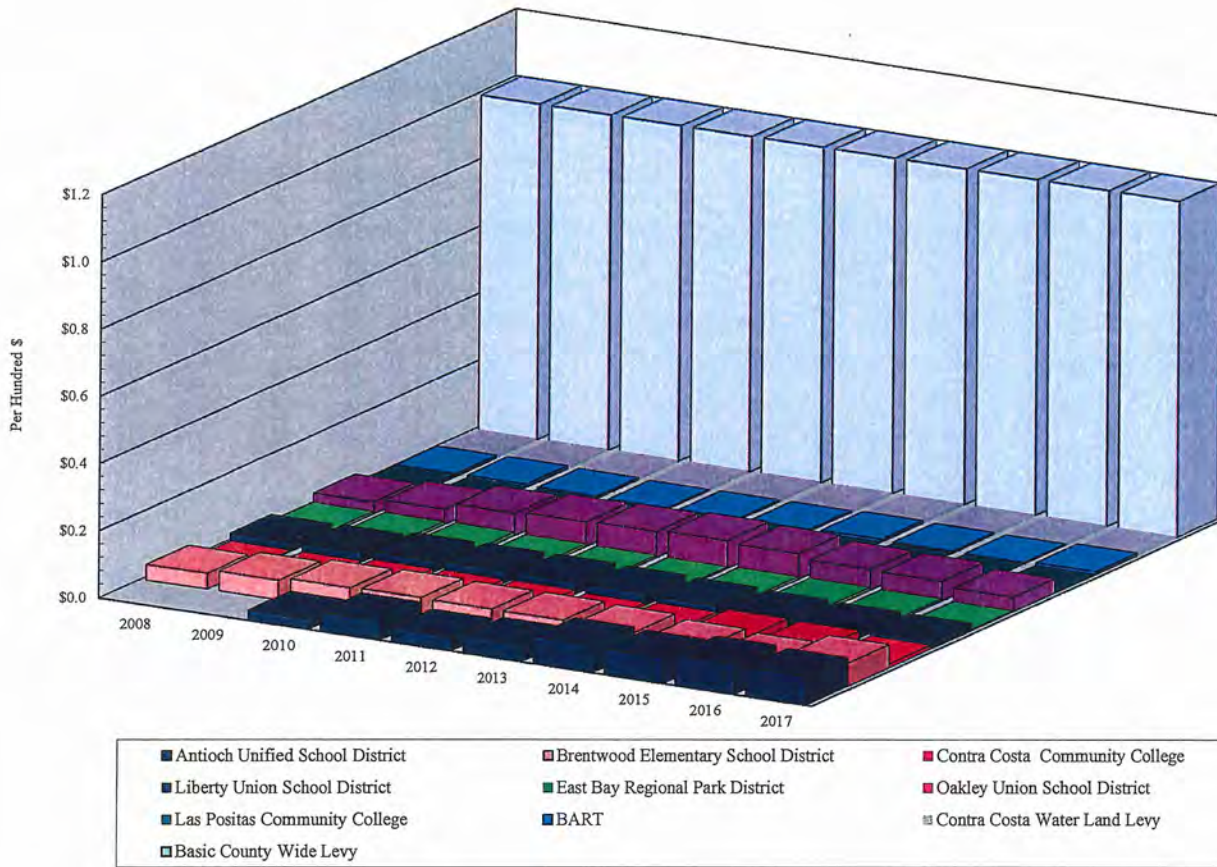
Fiscal Year	Real Property				Total Real Secured Property	Unsecured Property	Total Assessed (a)	Estimated Full Market (a)	Total Direct Tax Rate (b)
	Residential Property	Commercial Property	Industrial Property	Other					
2008	\$3,096	\$108	\$31	\$282	\$3,517	\$45	\$3,562	\$3,562	1%
2009	2,903	113	33	280	3,329	46	3,375	3,375	1%
2010	2,240	139	33	177	2,589	47	2,636	2,636	1%
2011	2,213	110	16	182	2,521	40	2,561	2,561	1%
2012	2,132	107	11	159	2,409	53	2,462	2,462	1%
2013	2,125	102	11	162	2,400	47	2,447	2,447	1%
2014	2,350	103	11	124	2,588	41	2,629	2,629	1%
2015	2,869	112	11	131	3,123	38	3,161	3,161	1%
2016	3,105	112	11	147	3,375	42	3,417	3,417	1%
2017	3,314	130	11	190	3,645	48	3,693	3,693	1%

Source: Contra Costa County Auditor Controller Office Certificate of Assessed Valuations

Notes:

- (a) The State Constitution requires property to be assessed at one hundred percent of the most recent purchase price, plus the value of any new construction, plus an increment of no more than two percent annually. These values are considered to be full market values.
- (b) California cities do not set their own direct tax rate. The state constitution establishes the rate at 1% and allocates a portion of that amount, by an annual calculation, to all the taxing entities within a tax rate area. The City of Oakley includes 44 tax rate areas.

**CITY OF OAKLEY  
PROPERTY TAX RATES  
ALL OVERLAPPING GOVERNMENTS  
LAST TEN FISCAL YEARS**



Fiscal Year	Basic County Wide Levy	East Bay Regional Park District	Oakley Union School District	Liberty Union School District	Brentwood Elementary School District	Contra Costa Community College	BART	Contra Costa Water Land Levy	Chabot Las Positas Community College	Antioch Unified School District	Total
2008	\$1.0000	\$0.0080	\$0.0357	\$0.0276	\$0.0470	\$0.0038	\$0.0076	\$0.0039	\$0.0070		\$1.1406
2009	1.0000	0.0100	0.0460	0.0289	0.0587	0.0040	0.0090	0.0041	0.0026		1.1633
2010	1.0000	0.0108	0.0659	0.0376	0.0682	0.0126	0.0057	0.0048	0.0000	\$0.0306	1.2362
2011	1.0000	0.0084	0.0725	0.0390	0.0715	0.0133	0.0031	0.0049	0.0000	0.0578	1.2705
2012	1.0000	0.0071	0.0767	0.0386	0.0688	0.0144	0.0041	0.0051	0.0000	0.0417	1.2565
2013	1.0000	0.0051	0.0823	0.0364	0.0685	0.0087	0.0043	0.0045	0.0000	0.0495	1.2593
2014	1.0000	0.0078	0.0757	0.0328	0.0639	0.0133	0.0075	0.0042	0.0000	0.0809	1.2861
2015	1.0000	0.0085	0.0614	0.0273	0.0522	0.0252	0.0045	0.0037	0.0000	0.0764	1.2592
2016	1.0000	0.0067	0.0583	0.0237	0.0447	0.0220	0.0026	0.0035	0.0000	0.0912	1.2527
2017	1.0000	0.0032	0.0433	0.0217	0.0698	0.0120	0.0080	0.0032	0.0000	0.0864	1.2476

Source: Contra Costa County Auditor-Controller

**CITY OF OAKLEY**  
**Principal Property Tax Payers**  
**Current Year and Nine Years Ago (000's)**

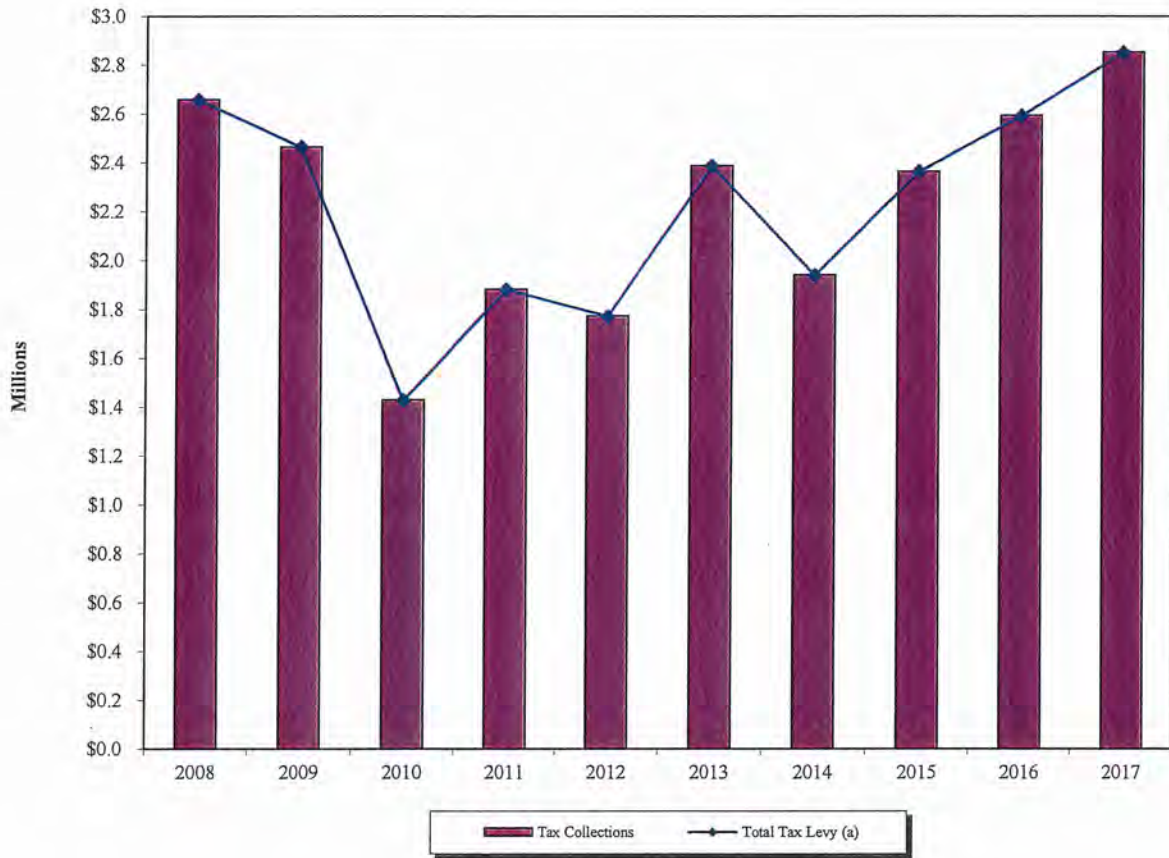
Taxpayer	2016-17			2007-08		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Brookfield Emerson Land LLC	\$25,462,200	1	0.69%			
Cypress Square S&R Associates	18,744,342	2	0.51%	\$16,561,907	4	0.46%
Neroly Sports Club Investors	12,443,853	3	0.34%			
CC County Communities LLC	12,200,000	4	0.33%			
Chemours Co FC LLC	10,840,834	5	0.29%			
HPH Properties LP	10,471,519	6	0.28%			
Shurgard Storage Center	8,504,635	7	0.23%			
Shea Homes LP	7,817,662	8	0.21%	54,919,498	2	1.5%
Forecast Land Investment LLC	7,750,021	9	0.21%	15,947,825	5	0.45%
Oakley Hotels LLC	7,557,878	10	0.20%			
Pulte Home Corporation				60,276,483	1	1.69%
Centex Homes				19,879,152	3	0.56%
Standard Pacific Corporation				13,217,024	6	0.36%
West Coast Home Builders				11,394,099	7	0.32%
Teton Group LP				9,241,091	8	0.26%
Ponderosa Homes II Inc.				9,127,084	9	0.26%
Laurel 198 Inc.				8,902,324	10	0.25%
Subtotal	<u>\$121,792,944</u>		<u>3.30%</u>	<u>\$219,466,487</u>		<u>6.16%</u>

Total Net Assessed Valuation (000's):

Fiscal Year 2016-2017	\$3,693,000,000
Fiscal Year 2007-2008	\$3,562,000,000

Source: HdL Companies (Contra Costa County Assessor 2016/2017 and 2007/2008 Combined Tax Rolls)

**CITY OF OAKLEY  
PROPERTY TAX LEVIES AND COLLECTIONS (THOUSANDS)  
LAST TEN FISCAL YEARS**



Fiscal Year	Total Tax Levy (a)	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Tax Levy
2008	\$2,659	\$2,659	100.0%	(a)	\$2,659	100.0%
2009	2,465	2,465	100.0%	(a)	2,465	100.0%
2010	1,430 (b)	1,430	100.0%	(a)	1,430	100.0%
2011	1,882	1,882	100.0%	(a)	1,882	100.0%
2012	1,773	1,773	100.0%	(a)	1,773	100.0%
2013	2,388 (b)	2,388	100.0%	(a)	2,388	100.0%
2014	1,941	1,941	100.0%	(a)	1,941	100.0%
2015	2,364	2,364	100.0%	(a)	2,364	100.0%
2016	2,593	2,593	100.0%	(a)	2,593	100.0%
2017	2,853	2,853	100.0%	(a)	2,853	100.0%

Source: City of Oakley Records

NOTES: Amounts reported above include only the 1% basic property taxes allocated to the City. They do not include special taxes, assessments, or property taxes received in lieu of vehicle license fees.

- (a) The County apportions taxes under the alternative method of apportionment authorized under Revenue & Taxation Code sections 4701 et seq, under which the County provides the City with 100% of its tax levy. The County retains any penalty and delinquency charges collected.
- (b) \$443 thousand of the decline in the 2010 tax levy was caused by the State's borrowing of property tax revenue under the provisions of Proposition 1A; and the increase in 2013 included the repayment of the loan.



**CITY OF OAKLEY**  
**Ratio of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

Governmental Activities (in thousands)								
Fiscal Year	Tax Allocation Bonds	Jurisdictional			Lease Revenue Bonds	Total	Percentage of Personal Income (a)	Per Capita (a)
		Transfer Agreement Pass - Throughs	Certificates of Participation	Participation				
2008	\$32,905 (b)	\$872	\$8,310	\$0	\$42,087	4.79%	\$1,267	
2009	32,700	597	8,110	0	41,407	4.46%	1,201	
2010	32,490	297	7,900	0	40,687	4.36%	1,179	
2011	32,265	0	7,680	0	39,945	5.01%	1,121	
2012	0 (c)	0	7,450	0	7,450	0.82%	204	
2013	0	0	7,210	0	7,210	0.76%	194	
2014	0	0	6,955	0	6,955	0.72%	183	
2015	0	0	6,690	0	6,690	0.66%	175	
2016	0	0	6,415	0	6,415	0.61%	160	
2017	0	0	0	9,715	9,715	0.90%	236	

Notes : Debt amounts exclude any premiums, discounts, or other amortization amounts.

Sources: City of Oakley

(a) See the Demographic Statistics schedule for personal income and population data.

(b) The Redevelopment Agency issued its 2008 Subordinate Tax Allocation Bonds during fiscal year 2008.

(c) Upon the dissolution of the Redevelopment Agency effective January 31, 2012, a Successor Agency assumed the liabilities of the former Redevelopment Agency, including the Tax Allocation Bonds.

**CITY OF OAKLEY**  
**COMPUTATION OF DIRECT AND OVERLAPPING DEBT**  
**JUNE 30, 2017**

2016-17 Assessed Valuation, Excluding the Redevelopment Agency \$3,309,971,787

	Net Debt Outstanding	Percentage Applicable To City of Oakley	Amount Applicable To City of Oakley
<b>OVERLAPPING TAX AND ASSESSMENT DEBT:</b>			
Contra Costa County Pension Obligations	\$185,830,000	2.021%	\$3,755,320
CCC Lease Revenue Bonds	494,403,606	2.021%	9,991,086
Bay Area Rapid Transit District Bond	250,836,245	2.021%	5,068,989
East Bay Regional Park District Bond	53,895,650	2.021%	1,089,143
Liberty Union High School District Bonds	77,832,658	19.069%	14,842,052
Brentwood Union School District Bonds	93,809,704	0.021%	20,097
Oakley Union School District Bonds	32,740,000	88.083%	28,838,529
Antioch Unified School District School Facilities Improvement District No. 1	116,098,791	5.605%	6,507,428
Contra Costa Community College District Bonds	550,640,000	2.028%	11,168,883
<b>TOTAL GROSS OVERLAPPING TAX AND ASSESSMENT DEBT</b>	<b><u>\$1,856,086,654</u></b>		<b><u>\$81,281,527</u></b>
<b>DIRECT DEBT:</b>			
<b>City of Oakley Lease Revenue Bonds</b>	<b><u>\$9,715,000</u></b>	100.000%	<b><u>\$9,715,000</u></b>
<b>TOTAL DIRECT AND OVERLAPPING DEBT</b>			<b><u>\$90,996,527 (1)</u></b>

(1) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and tax allocation bonds and non-bonded capital lease obligations.

<b>RATIOS TO 2016-17 ASSESSED VALUATION:</b>	
Direct Debt	0.29%
Overlapping Debt	2.46%
Total Debt	2.75%

Source: HdL Coren & Cone

NOTE: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. The percentage of overlapping debt applicable is estimated by using taxable assessed values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value.

**CITY OF OAKLEY**  
**COMPUTATION OF LEGAL BONDED DEBT MARGIN**  
**JUNE 30, 2017**

ASSESSED VALUATION:

Secured property assessed value, net of exempt real property	\$3,693,000,000
---	-----------------

BONDED DEBT LIMIT (3.75% OF ASSESSED VALUE) (a)	\$138,487,500
---	---------------

AMOUNT OF DEBT SUBJECT TO LIMIT:

Total Bonded Debt	\$0
Less Tax Allocation Bonds and Sales Tax Revenue Bonds, Certificate of Participation not subject to limit	0
Amount of debt subject to limit	0

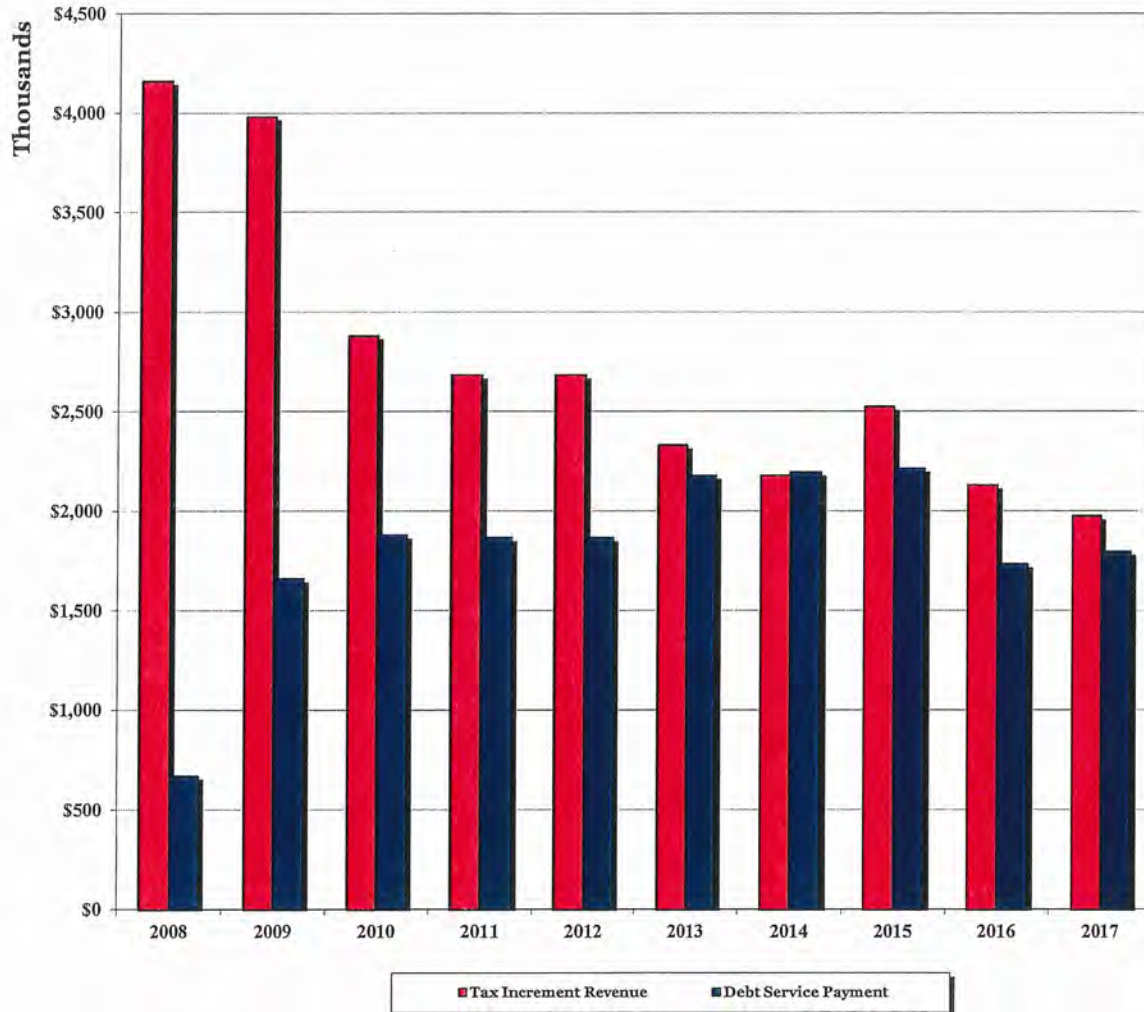
LEGAL BONDED DEBT MARGIN	\$138,487,500
--------------------------	---------------

Fiscal Year	Debt Limit	Total Net Debt Applicable to Limit	Legal Debt Margin	Total net debt applicable to the limit as a percentage of debt limit
2008	\$133,576,266	\$0	\$133,576,266	0.00%
2009	126,616,212	0	126,616,212	0.00%
2010	97,087,500	0	97,087,500	0.00%
2011	96,075,000	0	96,075,000	0.00%
2012	92,325,000	0	92,325,000	0.00%
2013	91,762,500	0	91,762,500	0.00%
2014	98,587,500	0	98,587,500	0.00%
2015	118,537,500	0	118,537,500	0.00%
2016	128,137,500	0	128,137,500	0.00%
2017	138,487,500	0	138,487,500	0.00%

NOTES:

- (a) California Government Code, Section 43605 sets the debt limit at 15%. The Code section was enacted prior to the change in basing assessed value to full market value when it was previously 25% of market value. Thus, the limit shown as 3.75% is one-fourth the limit to account for the adjustment of showing assessed valuation at full cash value.

**CITY OF OAKLEY**  
**BONDED DEBT PLEDGED REVENUE COVERAGE**  
**FORMER REDEVELOPMENT AGENCY TAX ALLOCATION BONDS**  
**LAST TEN FISCAL YEARS**

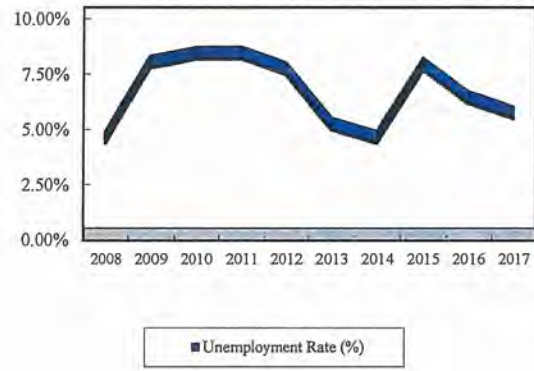
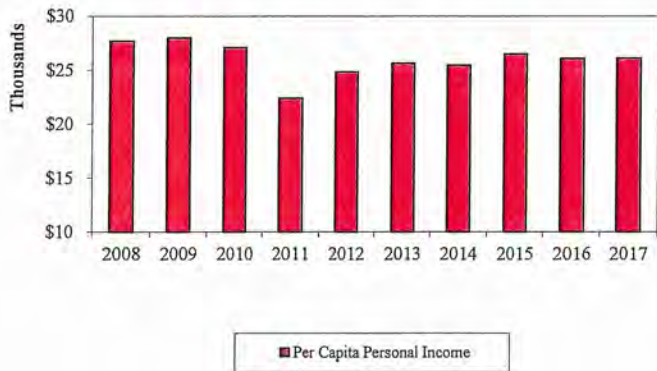
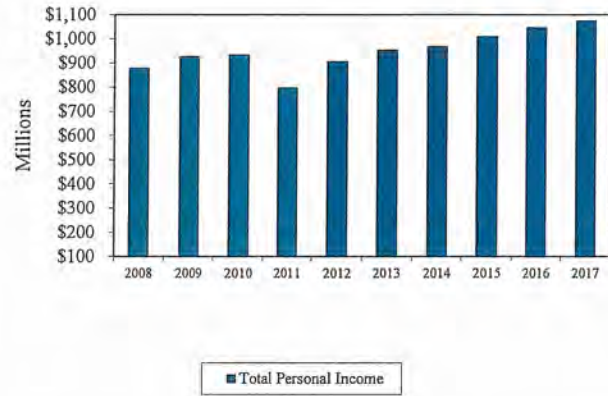
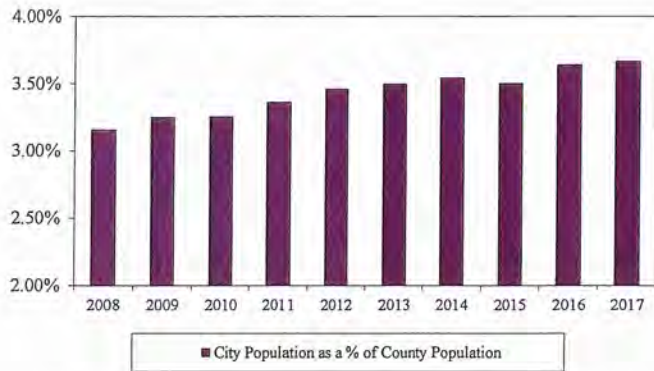


Fiscal Year	Tax Increment Revenue	Debt Service Requirements			Coverage
		Principal	Interest	Total	
2008	\$4,160,358	\$195,000	\$472,953	\$667,953	6.23
2009	3,982,760	205,000	1,458,624	1,663,624	2.39
2010	2,880,794	210,000	1,673,080	1,883,080	1.53
2011	2,685,494	225,000	1,644,221	1,869,221	1.44
2012	2,686,625 (a) (b)	235,000 (a)	1,631,824 (a)	1,866,824	1.44
2013	2,332,827 (b)	560,000 (c)	1,619,876 (c)	2,179,876	1.07
2014	2,180,805 (b)	610,000 (c)	1,585,609 (c)	2,195,609	0.99
2015	2,525,004 (b)	660,000 (c)	1,555,802 (c)	2,215,802	1.14
2016	2,133,349 (b)	425,000 (c)	1,310,054 (c)	1,735,054	1.23
2017	1,976,225 (b)	465,000 (c)	1,330,951 (c)	1,795,951	1.10

- (a) The Redevelopment Agency was dissolved effective January 31, 2012, and its liabilities were assumed by a Successor Agency. Amounts reported here include tax revenue and debt service of both the former Redevelopment Agency and the Successor Agency.
- (b) Beginning in fiscal year 2012, tax increment reported in this table is the amount calculated by the County Auditor-Controller. Under the provisions of the laws dissolving the Redevelopment Agency, the Successor Agency only receives the funds necessary to fulfill its approved obligations.
- (c) Debt service is paid by the Successor Agency.

Source: City of Oakley Annual Financial Statements

**CITY OF OAKLEY  
DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN FISCAL YEARS**



Fiscal Year	City Population	Total Personal Income	Per Capita Personal Income	Unemployment Rate (%) (a)	Contra Costa County Population	City Population % of County
2008	33,210	\$878,436,000	\$27,674	4.4%	1,051,674	3.16%
2009	34,468	927,881,000	27,958	7.8%	1,060,435	3.25%
2010	34,500	933,926,000	27,070	8.2%	1,060,435	3.25%
2011	35,646	798,043,000	22,388	8.2%	1,060,435	3.36%
2012	36,532	906,688,000	24,819	7.5%	1,056,064	3.46%
2013	37,252	954,583,000	25,625	5.0%	1,065,117	3.50%
2014	38,075	968,323,000	25,432	4.4%	1,074,702	3.54%
2015	38,124	1,010,134,000	26,496	7.7%	1,088,764	3.50%
2016	40,141	1,046,700,000	26,075	6.2%	1,102,684	3.64%
2017	41,199	1,074,714,000	26,085	5.5%	1,123,429	3.67%

(a) Data reported is for the prior calendar year.

Sources: HdL Coren & Cone

U.S. Department of Commerce, California State Department of Finance, Employment Development Department

**CITY OF OAKLEY**  
**Principal Employers**  
**Current Year and Nine Years Ago**

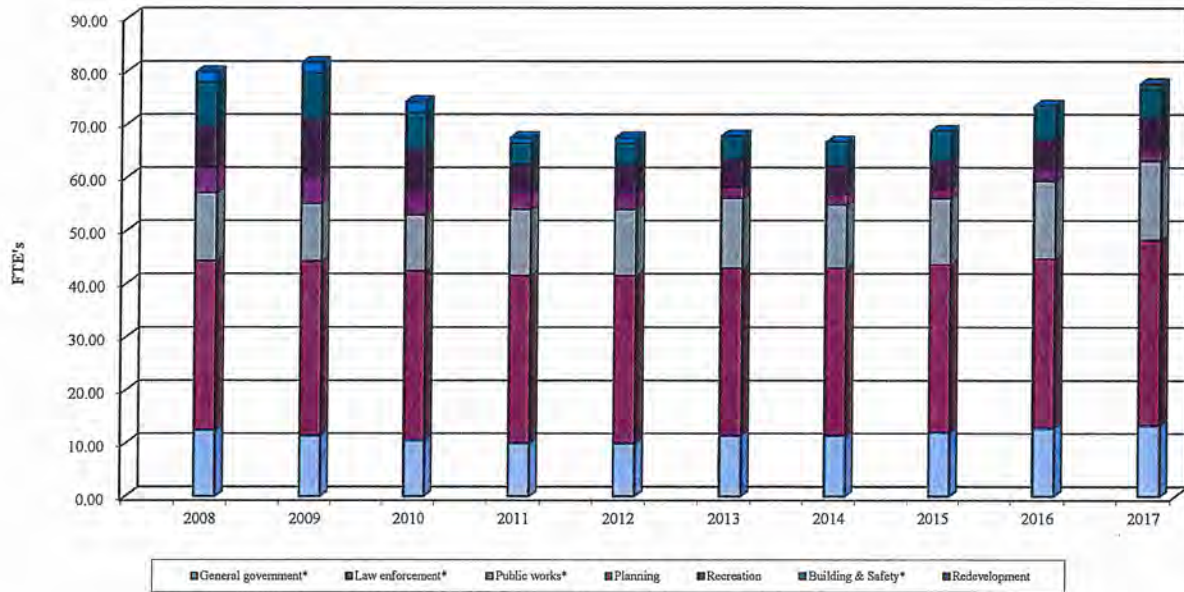
<u>Employer</u>	<u>2016-17</u>			<u>2007-2008</u>		
	<u>Number of Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>	<u>Number of Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>
Oakley Union Elementary School District	575	1	29.3%			
Lucky's	55	2	2.8%	63	1	5.2%
Diamond Hills Sports Club and Spa	55	2	2.8%			
Raley's	49	3	2.5%	55	2	4.6%
Delta Black Bear Diner	42	4	2.1%	35	3	
McDonalds	39	5	2.0%	33	4	2.7%
Round Table Pizza	36	6	1.8%	24	7	2.0%
Foundation Constructors	32	7	1.6%	32	5	
Jack in the Box 578	29	8	1.5%			
Continente Nut LLC	28	9	1.4%	28	6	2.3%
Ironhouse Sanitary	28	9	1.4%			
DJ Greenblatt LLC	25	10	1.3%			0.0%
Oakley Hotels LLC	25	10	1.3%			
Rain for Rent	25	10	1.3%	24	9	2.0%
Burger King				24	8	2.0%
BMS Investments, LLC DBA Comfort Suites				23	10	1.9%
Subtotal	<u>1,043</u>		<u>53.1%</u>	<u>341</u>		<u>28.2%</u>
Total City Day Population (A)	<u>1,963</u>			<u>1,208</u>		

Source: City of Oakley Finance Department - Business Licenses

Notes:

- (A) Total City Day Population is the number of employees reported on business license applications by businesses located in Oakley.

**CITY OF OAKLEY**  
**Budgeted Full-Time Equivalent City Government Employees by Function**  
**Last Ten Fiscal Years**



Function	Adopted for Fiscal Year Ended June 30,									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General government*	12.50	11.50	10.65	10.00	10.00	11.45	11.46	12.08	12.89	13.36
Community development:										
Public works*	12.80	10.80	10.50	12.50	12.50	13.13	11.88	12.46	14.74	14.78
Planning	4.70	4.70	4.00	3.00	3.00	2.00	2.00	1.75	2.00	2.00
Building & Safety*	8.00	8.50	7.10	4.05	4.05	4.30	4.45	5.50	6.25	6.33
Redevelopment	2.00	2.00	2.00	1.00	1.00	0.00	0.00	0.00	0.00	0.00
Law enforcement*	31.75	32.75	31.75	31.48	31.48	31.48	31.48	31.48	31.73	34.88
Recreation	8.00	11.25	8.20	5.37	5.37	5.37	5.37	5.37	5.78	6.16
<b>Total</b>	<b>79.75</b>	<b>81.50</b>	<b>74.20</b>	<b>67.40</b>	<b>67.40</b>	<b>67.73</b>	<b>66.64</b>	<b>68.64</b>	<b>73.39</b>	<b>77.51</b>

**Notes:**

Amounts reported are Full Time Equivalent (FTEs).  
n/a means not available.

\* The City Contracts for the following services:

- City Attorney and IT services are contracted with an outside firm and included in the General Government total.
- Police Services were contracted with the County Sheriff through April 30, 2016 and include contracting for a specific number of officers.
- Building Inspection and Engineering Services were contracted with an outside firm until October 2013.

Source: City of Oakley Operating Budgets

**CITY OF OAKLEY**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

Function/Program	Fiscal Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Law enforcement:										
Police (a) (b):										
Violent crimes	117	77	49	80	79	85	54	46	52	54
Property crimes	738	693	483	531	526	477	468	429	615	491
Public Works:										
Street resurfacing (miles)	10.80 (c)	10.00	10.00	8.00	5.40	0.72	1.54	8.62	0.25	0.42
Leisure Services:										
Recreation:										
Recreation activities participants	9,940	9,700	9,700	11,500	13,300	16,486	22,663	29,630	32,386	36,430

Source: City of Oakley

Notes:

- (a) Prior calendar year
- (b) Data from FBI Uniformed Crime Reports (UCR)
- (c) The 2007 and 2008 projects were combined into a single project constructed in 2008.



**CITY OF OAKLEY**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Fiscal Years**

Function/Program	Fiscal Year									
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
<b>Law enforcement:</b>										
Police stations	1	1	1	1	1	1	1	1	1	1
Police patrol vehicles	27	27	27	27	26	29	25	26	28	29
<b>Public works:</b>										
Miles of streets	116.00	116.50	116.50	119.50	127.70	129.12	131.00	131.00	133.00	136.00
Street lights	1,915	2,047	2,047	2,347	2,794	3,032	3,050	3,050	3,104	3,200
Traffic Signals	11	17	17	17	32	33	33	33	34	35
<b>Recreation:</b>										
<b>Community services:</b>										
City parks	29	29	29	29	29	29	30	31	32	33
City parks acreage	90.0	90.0	90.0	90.0	96.0	98.0	101.5	102.5	108.0	113.0
Community centers	1	1	1	2	2	2	2	2	1	1
Baseball/softball diamonds	1	8	8	8	8	8	8	8	8	9
Soccer/football fields	1	7	7	7	7	7	7	7	8	9
Skate features	0	3	3	3	3	3	3	3	3	3
BMX dirt track	0	1	1	1	1	1	1	0	0	0

Source: City of Oakley